SOLIDARITY IN HEALTH AND SOCIAL CARE IN EUROPE

Philosophy and Medicine

VOLUME 69

Founding Co-Editor

Stuart F. Spicker

Editor

H. Tristram Engelhardt, Jr., *Department of Philosophy, Rice University, and Baylor College of Medicine, Houston, Texas*

Associate Editor

Kevin Wm. Wildes, S.J., *Department of Philosophy and Kennedy Institute of Ethics, Georgetown University, Washington, D.C.*

Editorial Board

George J. Agich, *Department of Bioethics, The Cleveland Clinic Foundation, Cleveland, Ohio*

Nicholas Capaldi, *Department of Philosophy, University of Tulsa, Tulsa, Oklahoma*

Edmund Erde, *University of Medicine and Dentistry of New Jersey, Stratford, New Jersey*

Eric T. Juengst, *Center for Biomedical Ethics, Case Western Reserve University, Cleveland, Ohio*

Christopher Tollefsen, *Department of Philosophy, University of South Carolina, Columbia, South Carolina*

Becky White, *Department of Philosophy, California State University, Chico, California*

The titles published in this series are listed at the end of this volume.

SOLIDARITY IN HEALTH AND SOCIAL CARE IN EUROPE

Edited by

RUUD TER MEULEN

Director,

Institute for Bioethics,

Professor of Philosophy,

Department of Caring Sciences, University of Maastricht, The Netherlands

WIL ARTS

Professor Sociology,

Department of Sociology,

Faculty of Social Sciences, University of Tilburg KUB, The Netherlands

and

RUUD MUFFELS

Department of Organisation Studies,

Policy Sciences and Sociology;

WORC/TISSER/Research Director OSA, University of Tilburg KUB, The Netherlands

SPRINGER-SCIENCE+BUSINESS MEDIA, B.V.

A C.I.P. Catalogue record for this book is available from the Library of Congress.

ISBN 978-90-481-5887-4 ISBN 978-94-015-9743-2 (eBook)
DOI 10.1007/978-94-015-9743-2

Printed on acid-free paper

All Rights Reserved
© 2001 Springer Science+Business Media Dordrecht
Originally published by Kluwer Academic Publishers in 2001
Softcover reprint of the hardcover 1st edition 2001
No part of this publication may be reproduced or utilized in any form or by any means, electronic, mechanical, including photocopying, recording or by any information storage and retrieval system, without written permission from the copyright owner.

TABLE OF CONTENTS

PREFACE AND ACKNOWLEDGMENTS.....	xv
----------------------------------	----

LIST OF FIGURES.....	xvii
----------------------	------

LIST OF TABLES	xix
----------------------	-----

Ruud ter Meulen, Wil Arts and Ruud Muffels

SOLIDARITY, HEALTH AND SOCIAL CARE IN EUROPE

INTRODUCTION TO THE VOLUME.....	1
---------------------------------	---

1. Setting the Scene: the Issue of Solidarity in Modern Society.....	1
--	---

2. Concerns for Care Put Solidarity under Strain	2
--	---

3. Theoretical Perspectives on Solidarity	6
---	---

4. Content of the Volume	8
--------------------------------	---

4.1 Solidarity as a Public Value: Empirical Issues	9
--	---

4.2 Solidarity as a Moral Concept	10
---	----

5. Bibliography.....	11
----------------------	----

PART I: SOLIDARITY AS A PUBLIC VALUE: EMPIRICAL ISSUES.....	13
---	----

Wil Arts and Rudi Verburg

MODERNISATION, SOLIDARITY AND CARE IN EUROPE

THE SOCIOLOGIST'S TALE	15
------------------------------	----

1. Setting the Stage.....	15
---------------------------	----

2. Modernity, Organised Solidarity, and Individual Responsibility	17
---	----

3. Solidarity as a Sociological Construct.....	19
--	----

4. Solidarity in a Time of Reflexive Modernity	21
--	----

5. Welfare States	24
-------------------------	----

6. Differences in Organised Solidarity between Welfare States.....	26
--	----

7. Modernity and its Threat to Solidarity	29
---	----

7.1 The Dimension of Affluence	29
--------------------------------------	----

7.2 The Dimension of Structural Differentiation.....	30
--	----

7.3 The Dimension of Generalisation of Values and Norms	31
---	----

8. Solidarity as a Public Value in European Care Systems	31
--	----

9. Country Studies	33
--------------------------	----

10. Picking up the Thread of the Volume.....	38
--	----

11. Bibliography.....	38
-----------------------	----

Josette Gevers, John Gelissen, Wil Arts and Ruud Muffels

POPULAR SUPPORT FOR HEALTH CARE IN EUROPE

REVIEW OF THE EVIDENCE OF CROSS-NATIONAL SURVEYS	41
1. Introduction and Research Question.....	41
2. Solidarity and its Motivational Bases.....	43
3.1 Welfare State Regimes	45
3.2 Institutional Characteristics of the National Care System	46
3.3 Individual, Social and Ideological Position	52
4. Hypotheses	52
5. Data, Operationalisation and Methodology	57
5.1 Data	57
5.2 Measures.....	57
5.3 Method of Analysis	62
6. Results	63
6.1 Attitudes towards Public Health Care	63
6.2 Explaining Differences in Attitudes towards Public Health Care.....	65
7. Conclusions and Discussion	70
8. Notes	73
9. Bibliography.....	74

Åke Bergmark, Elisabet Lindberg and Mats Thorslund

SOLIDARITY AND CARE IN SWEDEN	77
1. Introduction	77
2. The Swedish Model.....	79
3. The Social Insurance System.....	80
3.1 The Pension System	81
3.2 Unemployment Benefits.....	81
3.3 Cash Benefits during Illness and Parental Insurance.....	82
4. The Health Care and Social Services System.....	82
4.1 Health Care.....	82
4.2 The Social Services	84
5. Geographical Variations.....	86
6. Development over Time	87
7. The Non-Profit Sector and Informal Care	90
8. Public Opinion.....	92
9. The Public Debate	96
10. Swedish Welfare in Transition?	97
11. Conclusion.....	101
12. Notes.....	102
13. Bibliography.....	102

Malcolm Johnson and Lesley Cullen

SOLIDARITY AND CARE IN THE UNITED KINGDOM	107
1. Introduction	107
2. Care Services	111
2.1 The National Health Service - Costs and Care	111
2.2 The Personal Social Services.....	114

2.3 Informal Care and its Relationship with State Provision.....	119
3. Public Values.....	120
3.1 Solidarity as a Public Value	120
4. Solidarity as a Value in Government Policies	124
5. Conclusions	128
6. Bibliography.....	129

Christiano Gori and Nicola Pasini

SOLIDARITY AND CARE IN ITALY.....	133
1. Introduction	133
2. Principles and Values	133
2.1 Charity Versus Solidarity	133
2.2 Public Solidarity versus Private Social Solidarity	134
3. Social Welfare Policy after World War II.....	136
3.1 The Health Policy from the Post War Period to the 90s: the Reform Process	136
3.2 Social Care Services: a Residual Part of the Italian Welfare State.....	139
4. The Care System	140
4.1 Health and Social Care Services in the 90s	140
4.2 Funding Health Care	142
4.3 The Provision of Health and Social Services	142
4.4 Exit and Market in Health Care.....	144
4.5 Towards more Equity in Service Provision?	145
4.6 Summary: a Changing Care System.....	147
5. Citizen's Attitudes	148
5.1 Health Care.....	148
5.2 Summary: a Complex Attitude.....	149
6. Towards which Welfare?.....	150
6.1 Health Care.....	151
6.2 Social Care	152
7. Conclusions	153
8. Notes	154
9. Bibliography.....	155

Adalbert Evers and Martina Klein

SOLIDARITY AND CARE IN GERMANY.....	159
1. Introduction	159
2. The Changing Forms of Solidarity in the Historical Development of the Health Care System.....	159
2.1 Solidarity and Health Care: from Solidaristic Self-Help..... Towards the Principle of a Welfare State	160
2.2 Solidarity and Social Care: the Late Intrusion of Social Solidarity into the Field of Private Care	162
3. Shaped by Different Principles and Values	163
4. Similar Principles but Different Levels.....	165
4.1 Basis Elements of the Health and Care System.....	165

4.2 Different Levels of Rights and Benefits in the Health System and the Care System	166
4.3 The Social Insurance – A Way to Institutionalise Solidarity.....	168
4.4 The Provision of Services.....	168
4.5 East Germany – the Same Institutions but a Different Situation	169
4.6 The Future for Solidarity? Reforms in Health Care During the Past Decade	170
4.7 Renewing Solidarity? the Politics of the New Government	171
5. Public Support for Solidarity in East and West Germany	173
5.1 Opinions on the Welfare State and the Principle of Solidarity.....	174
5.2 Attitudes towards Characteristics and Reforms of the Health Care System.....	174
5.3 Solidarity as Social Security – Different Degrees of Esteem.	176
5.4 Informal and Family Care	177
5.5 Reasons For Solidarity	178
5.6 Conclusion: a High Approval for Both – Solidarity and Individual Responsibility	178
6. Where Can We Go from Here? Main Issues in the Public Debate.....	179
6.1 The System of Solidarity in Front of Changes in Labour Markets, Demography and Families.....	179
6.2 Defining the Limits of what Solidarity Should Preserve.....	180
6.3 The Statutory Insurers: Solidaristic Institutions as Market Competitors.....	182
6.4 Developing Synergies? On the Linkages between Insurance Based and Social Solidarities as well as Family Care	182
7. Conclusions: on the Complementarity of Social Solidarities and Citizenship Rights	185
8. Notes	186
9. Bibliography.....	186
 Kai Leichsenring, Gerhard Majce and Sabine Pleschberger	
SOLIDARITY AND CARE IN AUSTRIA	189
1. Approaching Dimensions and Levels of ‘Solidarity’ in Health and Social Care Systems	189
2. Solidarity and the Political Culture in Austria.....	190
2.1 The Christian-Democratic Idea of Strengthening ‘Civil Society’	191
2.2 Solidarity In the Social-Democratic Discourse	192
2.3 The Relative Importance of Solidarity in the Austrian Political Discourse.....	192
3. The Social and Health Care System in Austria	193
3.1 History.....	193
3.2 Financing and Administration of Health Care.....	194
3.3 Social Care Services (in Kind Benefits)	195
3.4 Care Benefit Systems (Cash Benefits).....	197
3.5 Long-Term Care institutions (Private, Public)	199
3.6 Institutionalised Solidarity in the Austrian Social and Health Care Systems in the Light of Recent Reforms	199

4. Solidarity as a Public Value in Austria.....	201
4.1 Solidarity as a Moral Value	203
4.2 Solidarity with Specific Groups	206
4.3 Solidarity as Expressed in Formal Social Institutions	208
4.3.1. Health Insurance.....	209
4.3.2 Pension Insurance.....	211
4.3.3 Reform Perspectives.....	211
4.4 Solidarity as Expressed in Informal Arrangements and Practical Help ('Micro-Solidarity')	212
4.4.1 Solidarity Potential and Practical Solidarity in Families and Among Relatives	213
5. Conclusions	216
6. Notes	217
7. Bibliography.....	218
8. Appendix	221

Jan van der Made, Ruud ter Meulen and Masja van den Burg SOLIDARITY AND CARE IN THE NETHERLANDS	229
1. Introduction	229
2. Solidarity and the Dutch Formal and Informal Health Care System.....	231
2.1 The Dutch Health Insurance System	232
2.2 The Extent of Macro Solidarity.....	234
2.3 Limits to Equal Access.....	236
2.4 Micro Solidarity and Informal Care	238
3. Public Values.....	242
4. Government, Solidarity and Equal Access in Recent Years.....	246
5. Concluding Remarks	248
6. Notes	252
7. Bibliography.....	252

Ruud Muffels and Rudi Verburg REFORMS IN HEALTH AND SOCIAL CARE IN EUROPE: THE CHALLENGE TO POLICY	255
1. Introduction	255
2. Reform and Support	256
3. Tinkering With the Terms of the Contract	258
4. Market Mechanisms and Informal Care	259
5. A New Balance in Welfare State Solidarity	261
6. Policy Conceptions of the Welfare State.....	262
7. The 'Homo Economicus' and the 'Homo Ethicus'	266
8. The 'Social Investment Society'	267
9. New Challenges for Welfare State Policies.....	268
9.1 The Relationship Between Formal and Informal Care	268
9.2 Future Policy Scenarios in Health and Social Care: Looking for a New Balance of Public and Private Interference	274
10. Bibliography.....	276

5. Bibliography	337
-----------------------	-----

Rob Houtepen, Ruud ter Meulen and Guy Widdershoven

**BEYOND JUSTICE AND MORALISM: MODERNITY AND
SOLIDARITY IN THE HEALTH CARE SYSTEM**

339

1. Introduction	339
-----------------------	-----

1.1 Justice and Solidarity Beyond Liberalism and Communitarianism	340
---	-----

1.2 Communitarian Notions of Solidarity	342
---	-----

1.3 Solidarity Beyond the Liberal-Communitarian Split	344
---	-----

2. Solidarity and the Development of the Dutch Welfare State and Health Care Arrangements	345
--	-----

2.1 Origins of Welfare State Solidarity	345
---	-----

2.2 Heyday and Crisis of the Welfare State	347
--	-----

3. The Modernist Concept of Solidarity: Criticism and	351
---	-----

New Heuristics	351
----------------------	-----

3.1 Towards A Practically and Culturally Sharpened Concept of Solidarity	351
---	-----

3.2 Solidarity and Care Ethics	353
--------------------------------------	-----

3.3 Reflexivity and Citizenship Theory: Solidarity as Required by the Functioning of a Democracy	356
---	-----

4. Conclusion	360
---------------------	-----

5. Bibliography	362
-----------------------	-----

Rob Houtepen and Ruud ter Meulen

PERSONAL BUDGETS FOR THE ELDERLY:

365

A CASE STUDY IN DUTCH SOLIDARITY

365

1. Targeting the Elderly	365
--------------------------------	-----

2. The Personal Budget Experiment	366
---	-----

3. Solidarity Beyond Market and Bureaucracy	369
---	-----

4. Bibliography	371
-----------------------	-----

Åke Bergmark

SOLIDARITY IN UNIVERSAL WELFARE – THE CASE OF SWEDEN ..

373

1. Introduction	373
-----------------------	-----

2. Perspectives on Solidarity	374
-------------------------------------	-----

2.1 Social Solidarity	374
-----------------------------	-----

2.2 Individual Solidarity	375
---------------------------------	-----

2.3 Intergenerational Solidarity	377
--	-----

3. The Roots of Swedish Welfare	378
---------------------------------------	-----

4. Under a ‘Social Democratic Regime’ – the Strong State vs. Individual Autonomy	380
---	-----

5. The Non-Universalist Traits	381
--------------------------------------	-----

6. Attachment to Welfare	383
--------------------------------	-----

7. Solidarity or Self-Interest?	385
---------------------------------------	-----

8. Solidarity – the Concern for Others	387
--	-----

9. Solidarity – Societal Cohesion	390
---	-----

10. Conclusion	392
----------------------	-----

PART II: SOLIDARITY AS A MORAL CONCEPT: PHILOSOPHICAL ISSUES	277
 Rob Houtepen and Ruud ter Meulen	
RECONSIDERING SOLIDARITY BY CONCEPTUAL ANALYSIS.....	279
1. Introduction	279
2. The Nature and Content of the Philosophical Contributions	282
3. The Red Thread of the Philosophical Part.....	286
 Rahel Jaeggi	
Solidarity and Indifference	287
1. Introduction	287
2. What Is Solidarity?	288
2.1 Everyday Use of the Concept	289
3. Non-Instrumental Cooperation and Ethical Life	292
3.1 Two Models of Cooperation.....	293
3.2 The Particularity of 'Ethical Life'	296
4. Precarious Basis of Solidarity	297
4.1 Being Associated.....	297
4.2 Solidarity As Empowerment	300
5. De-Solidarization, Social Indifference and the 'Crystallised' Solidarity of Welfare States.....	300
5.1 Crystallised Solidarities and Welfare Institutions	305
6. Notes	306
7. Bibliography.....	307
 Nicola Pasini and Massimo Reichlin	
SOLIDARITY, CITIZENSHIP AND SELECTIVE DISTRIBUTIVE JUSTICE IN HEALTH CARE.....	309
1. Introduction	309
2. Traditional, Modern and Present Conceptions of Solidarity	310
2.1 Solidarity: from Tradition to Modern Society and Back Again?.....	311
3. Towards A New Social Citizenship: Problems and Perspectives	312
3.1 Solidarity in an Evolving Model of Citizenship	315
3.2 Can We Speak of a 'Selective' Solidarity?.....	316
4. Solidarity In Health Care: Theoretical Reflections.....	318
5. Justice and Solidarity in Health Care Rationing.....	325
6. Notes	329
7. Bibliography.....	330
 Massimo Reichlin	
ORGAN TRANSPLANTATION IN ITALY: FORCED SOLIDARITY?	333
1. The New Act on Organ Transplantation.....	333
2. Two Objections	334
3. Discussion	335
4. Concluding Remarks	337

11. Notes.....	392
12. Bibliography.....	393

Alastair Campbell and Susan Jones

**THE HISTORICAL AND PHILOSOPHICAL BACKGROUND OF
'SOLIDARITY' IN UK SOCIAL WELFARE**

'SOLIDARITY' IN UK SOCIAL WELFARE	397
1. Introduction	397
2. A Historical Sketch	399
3. The Modern Era - from Utilitarianidm to the Welfare State.....	401
4. Fifty Years of the Welfare State.....	405
4.1 A New Consensus on Welfare: Titmuss and Marshall	406
4.2 The Radical Critique of 'Welfarism'	407
4.3 The 'Third Way'	409
5. Conclusion.....	411
6. Notes	413
7. Bibliography.....	413

Alastair Campbell and Susan Jones

A CASE STUDY: THE LONG TERM CARE OF OLDER PEOPLE

1. Introduction	417
1.1 The Findings of the Royal Commission	417
1.2 The Commission's Recommendations	418
1.3 The Dissenting View	420
2. Conclusion: Solidarity and Long-Term Care of Older People	421
3. Note	422
4. Bibliography	422

Sonja Puntsher Riekmann

**WHICH THEORIES OF SOLIDARITY? FROM THE AUSTRIAN
CASE TO THE EUROPEAN CONTEXT**

1. Introduction	423
2. Solidarity Discourses in Austria From the Habsburg Empire to the Second Republic: Continuities and Discontinuities	427
2.1 ‘La Longue Durée’ of Theoretical Approaches	427
2.2 The Parties and their Solidarity Concepts	430
2.3 The First Republic: Solidarity and Nation Building	432
2.4 The Second Republic: Continuities and Expansion.....	435
2.5 The Socialist Discourse	436
2.6 The Christian Discourse	437
3. ‘Liberalism’ and Solidarity: the FPÖ Case.....	439
4. The Greens: Ecology and Solidarity.....	440
5. Future Perspectives.....	440
6. Bibliography	443

Sonja Puntsher Riekmann

**THE COMPREHENSIVE LONG-TERM CARE ALLOWANCE SCHEME:
THE LAST GRAND ENTERPRISE IN AUSTRIAN SOCIAL POLICY?....**

445

1. Introduction	445
2. The Political Debate on the Long-Term Care Insurance	445
2.1. The Solidarity Discourse	446
3. Conclusion.....	449
4. Notes	449
5. Bibliography.....	449

Rob Houtepen and Ruud ter Meulen

**SOLIDARITY, JUSTICE, REFLEXIVITY AND PARTICIPATORY
CITIZENSHIP**

1. Conceptual Analysis: from Solidarity to Justice and Back.....	451
2. Threats to Solidarity	454
3. Opportunities: Participative Citizenship and Reflexivity	456
4. The Full Range of Participative Solidarity and Citizenship	459

Wil Arts, Ruud Muffels and Ruud ter Meulen

**EPILOGUE: THE FUTURE OF SOLIDARISTIC HEALTH AND
SOCIAL CARE IN EUROPE**

1. Setting the Stage.....	463
1.1 Sustained Public Support for the Welfare State	464
2. Solidarity and Modernity.....	464
2.1 Solidarity, an Ambiguous Concept.....	464
2.2 Reflexive Modernity, Trust and the Risk Society.....	465
2.3 Trust and Liquid Modernity	466
2.4 Individualisation	467
2.5 Globalisation and Capitalism	470
3. Solidarity and European Integration.....	472
3.1 The European Social Model	472
3.2 Towards a European Network State?	473
4. The Future of Health and Social Care Practices in Europe	474
4.1 The European Face of Citizenship and the Future of Health and Social Care.....	475
5. Bibliography.....	476

NOTES ON THE CONTRIBUTORS	479
---------------------------------	-----

INDEX OF SUBJECTS	483
-------------------------	-----

INDEX OF NAMES	495
----------------------	-----

PREFACE AND ACKNOWLEDGMENTS

The welfare state and its solidaristic arrangements of health and social care have already been under strain since the 1980s and 1990s. While the demand for health and social care services rises sharply due to demographic developments and the increasing pace of the medical technological progress, the supply of care provision lags behind. The mounting pressure on the system of health and social care has induced attempts in many European countries to revise the terms of the contract on which the system was built. Such revisions may eventually challenge the consensus on its fundam

ental values, whereby the implicit contract itself and not just its terms might be questioned. Such a challenge may provoke a growing tension between changing notions of solidarity as a fundamental value and actual developments within the institutionalised forms of solidaristic care arrangements.

This Volume is the outcome of an EU Project entitled: 'Solidarity and Care within the European Union' (SOLCARE) which started in April 1998 and ended in November 2000. The project was sponsored by the European Union in the framework of the BIOMED-2 Program. It addresses the question whether the process of individualisation leads to a decline of solidarity in modern European societies and if so to what degree. How far has the process of individualisation advanced, how are the patterns of solidarity spread across Europe and do they diverge or converge? The project wanted to research whether solidarity might still serve as a concept for health and social care policy, not only in view of the process of individualisation, but also with regard to other social, economic and policy developments. Such as the shift of collective to more private forms of financing, a shift from viewing care primarily as a collective responsibility to a larger appeal on the individual responsibility, the increasing role of market operation in health care provision, the scarcity of care resources and the rising demand for elderly care.

The research group consists of seven multidisciplinary research centres in the social sciences and philosophy in: Austria, Germany, Italy, the Netherlands, Sweden and the United Kingdom. The project is jointly co-ordinated by the Dutch Institute for Bioethics at the University of Maastricht and the Dutch institute TISSER/WORC (Tilburg Institute for Social and Socio-Economic Research / Work and Organisation Research Centre) at Tilburg University.

The Volume contains a unique mixture of social science and philosophical research. The *social science research* addressed the question as to the reasons for solidarity and solidaristic behaviour. The answer to this question is fundamental for understanding solidaristic behaviour: why do people make their personal interests subservient to the interests of others in the community?

Ultimately, public attitudes toward solidarity are reflected in the welfare institutions such as those in health and social care. For this reason, the contributions in Part One of the Volume review the empirical evidence on policy changes and care reform proposals during the 1980s and 1990s in the six countries under scrutiny. This is pursued from the perspective of how popular support for care has evolved over time and how changing views about solidarity might have shaped health and social care institutions.

The *philosophical* contributions addressed the question as to the added value of the concept of solidarity to other concepts, like distributive justice, freedom of choice or communitarian values? Another issue dealt with is whether solidarity with the weakest in society can be reconciled with values like autonomy and self-realization, which get more emphasis as a result of the individualisation process. The philosophical research, which is reported in Part Two, does not limit itself to traditional moral philosophy, but has the aim to integrate moral theory and social theory.

The Volume might help policymakers in the fine tuning of social policies concerning health and social care by providing evidence on solidarity at an empirical level on the one hand and, on the other, by a critical review of the theoretical perspectives based on principles of fairness, justice and solidarity. We hope that the reader not only gets a better insight in the concept of solidarity as a fundamental value in modern societies, but also that we offered him or her a new approach which might better deal with the challenges of the health and social care system in the decades to come. In the Epilogue we have formulated a set of recommendations how to take up these challenges, particularly with regard to the supply of formal and informal care and the role of social capital in this respect.

Acknowledgments

There are many to whom the editors are indebted for the production of this Volume. First of all, we want to thank the contributing authors for providing us with wonderful materials and challenging views about the notion of solidarity. Next we are indebted to Rob Houtepen and Rudi Verburg for their valuable assistance in the editing process. We thank Professor H. Tristram Engelhardt Jr. for showing interest in our project and his willingness to include the Volume in the Series Philosophy and Medicine. We are very much indebted to Angelique Heijnen, secretary of the Institute for Bioethics, who managed to create order in the huge pile of draft and final versions of papers with varying formats, font styles and layouts. We are indebted to Angelique too, for her managerial assistance in the organisation of the workshops and management meetings of the project, in which the papers for this Volume were presented and discussed. We also want to thank those who supplied the additional funds for this European project, including the health care insurance companies CZ Group (Tilburg) and 'Zorg en Zekerheid' Leiden, as well as the Universities of Maastricht and Tilburg.

August 2001

RUUD TER MEULEN, WIL ARTS AND RUUD MUFFELS (EDS.)

LIST OF FIGURES

Figure I: Residential and Community Care Services for Older People in Europe	50
The Costs of Social Services and Health Care, 1980-1996 (Sweden).....	88
Costs for Social Insurance 1980-1996 (Sweden).....	89
Public Opinion about the Public Sector (Sweden).....	93
Extent of Solidarity within Different 'Solidarity' Groups '(clusters) (Austria).....	205
Political Affiliation and Attitudes towards the Health Care System Five Clusters (Austria)	210

LIST OF TABLES

Factor Loadings for Items Q121c, Q121d and Q122 for the Measurement of the Level of Support for Public Health Care.....	58
Structural Characteristics of The Health and Social Care Systems in Europe.	59
Distribution Measures for Q121c, Q121d and Q122.....	64
Means, Standard Deviation and Valid N on ‘Support for Public Health Care’ by Country.....	66
Two Level Statistical Model of Factors Affecting Support For Welfare State Provisions of Health Care with Welfare State Regime Typology as Macro-Level Indicator	67
Two Level Statistical Model of Factors Affecting Support for Welfare State Provisions of Health Care with Structural Characteristics of the Care System as Macro-Level Indicators.....	69
Social Welfare Expenditures, 1996	80
Composition of Private Health Expenditure, %, Italy, 1994.....	144
Preference For NHS or Private Health Service, %, Italy, 1996.....	148
How Much Does the Welfare State Cost (% of GDP)?	151
Maximum Monthly Amount Available for Long-Term Care Depending upon the Required Care Level.....	167
People’s Opinions in the Old and the New German Länder with regard to the (Future of) Social Security	177
Average Cost Sharing of Selected Services for Persons in Need of Care (Estimate Share of Different Actors of Total Costs)	196
The Austrian Comprehensive Long-Term Care Allowance (1998).....	198
Major Threats for Austrians (Share of Persons Rating the Given Issues with 1 or 2 on a Scale from 1-5)	203

Solidarity With Specific Groups?.....	206
Attitudes Towards Potential Options for Pension Reforms	213
What Activities Actually Made Help Necessary in the Last Two Years? (N = 1,000).....	214
Spending More Time Helping one's Children More Frequently Leads to More Help that Takes Time from them	215
Market Versus State-Orientation by Age (in %).....	221
Market Versus State-Orientation by Religious Affiliation.....	221
Market versus State-Orientation by Frequency of Religious Attendance (in %)	221
Agreement/Disagreement to the Statement: 'Government Should Reduce Income Differences' (ISSP 1992 and 1987)	222
'Who Should Take on More Responsibility?' by Gender (in %).....	222
'Who Should Take On More Responsibility?' By Employment Status (in %)	223
'Who Should Take on More Responsibility?' by Gender by Age Groups (in %)	223
Agreement to Statement 'It Is Unfair to Give Work to Persons with Disabilities when Able Bodied People Can't Find Jobs' by Voluntary (In)Activity (in %).....	224
Agreement to the Statement 'Unemployed Should Take any Job Available ' by Employment Status (in %)	224
Satisfaction with Health Care System by Health Status (In %).....	225
Satisfaction with the Health System by Extent of Health Problems (in %)	225
Agreement with the Statement 'The Government Should only Provide Everyone with Essential Services' by Extent of Health Problems (in %)	225

Agreement with the Statement 'In The Future, The Health Care Provided to the Average Citizen Will Decrease' by Age Group (in %)	226
'Who Should Take on More Responsibility?' by Voluntary Activity (in %)	226
Opinion on Income Equality by Voluntary Activity (in %)	227
Amounts Paid for Health Insurance, (Billions of Guilders; Euros and Percentages between Brackets), 1999	234
Distribution of the (Weighted) Number of Supporting Relationships, According to Type of Household	241
A Typology of Conceptions of The Welfare State	264
A Model of Solidarity and Citizenship	460