

# Extremism, Radicalization and Security

Julian Richards

# Extremism, Radicalization and Security

An Identity Theory Approach

palgrave  
macmillan

Julian Richards  
University of Buckingham  
Buckingham, United Kingdom

ISBN 978-3-319-55202-6  
DOI 10.1007/978-3-319-55203-3

ISBN 978-3-319-55203-3 (eBook)

Library of Congress Control Number: 2017940279

© The Editor(s) (if applicable) and The Author(s) 2017

This work is subject to copyright. All rights are solely and exclusively licensed by the Publisher, whether the whole or part of the material is concerned, specifically the rights of translation, reprinting, reuse of illustrations, recitation, broadcasting, reproduction on microfilms or in any other physical way, and transmission or information storage and retrieval, electronic adaptation, computer software, or by similar or dissimilar methodology now known or hereafter developed.

The use of general descriptive names, registered names, trademarks, service marks, etc. in this publication does not imply, even in the absence of a specific statement, that such names are exempt from the relevant protective laws and regulations and therefore free for general use. The publisher, the authors and the editors are safe to assume that the advice and information in this book are believed to be true and accurate at the date of publication. Neither the publisher nor the authors or the editors give a warranty, express or implied, with respect to the material contained herein or for any errors or omissions that may have been made. The publisher remains neutral with regard to jurisdictional claims in published maps and institutional affiliations.

Cover illustration: daitoZen/Getty

Printed on acid-free paper

This Palgrave Macmillan imprint is published by Springer Nature  
The registered company is Springer International Publishing AG  
The registered company address is: Gewerbestrasse 11, 6330 Cham, Switzerland

*For Lynne*

## PREFACE

The year in which this book was written was a truly extraordinary one in politics and society. In Britain, a long and bitter campaign leading up to the referendum on whether to leave or remain in the European Union (EU) – a campaign which seemed to be based as much on myth as on any solid fact on both sides of the debate – culminated in a seismic shock to the political and economic establishment with a decision by a majority of the voting public to remove the country from the Union. The campaign managed to turn politics on its head and deliver complex alliances that rode roughshod over traditional party boundaries. As far as Britain was concerned, if there was any doubt that postmodern and postmaterialist politics had resolutely arrived, it was dispelled during 2016.

On a much darker note, the referendum campaign had also seen the murder of the Labour MP, Jo Cox, by a man supporting Far Right ideology; the first time a sitting MP had been killed in Britain for more than twenty-five years. The period before and after the June 2016 referendum was also marked by an upsurge in abuse and intimidation directed at immigrant communities and ethnic minorities, some of it at a very serious level. It seemed as if the overthrow of traditional politics was revealing a dark underbelly of us/them intersubjective politics, with all its attendant security concerns.

Such a populist political wave and its accompanying acrimonious rhetoric have been repeated across many parts of the world, as evidenced by the election of Donald Trump; a fitting finale to a most surprising year in world politics.

While all this was happening, many parts of Europe continued to experience a number of serious terrorist attacks, many of which seem to masquerade under the banner of a zero-sum sectarian ideology. Many of these incidents are bound-up in the ongoing maelstrom of politics in the Middle East, and in the intractable conflict in Iraq and Syria, but there is also an apparent ideological underpinning in the shape of rejectionist us/them discourse. This seems to strike at the very heart of European and Western identity.

All these security concerns and developments come together in the question of why selected individuals in our society choose to turn to extreme violence against their neighbours as a way forward.

This book attempts to address this question by adopting a theoretical approach rooted in matters of identity.

Clearly for some, identity theory is an unhelpful deflection from the deeper structural questions of socio-economic and political inequity in society. Some will even suggest that to consider individual motivations in violent attacks somehow opens the door to a moral justification for terrorism. Instead, argue such critics, we should be focusing squarely on the top-down effects of radical and extreme ideology.

The argument presented in this book, however, is that an identity-based approach that begins with a bottom-up analysis of why individuals may be motivated to turn to violence is not only of critical utility for observers and policy-makers alike, but seems to be becoming ever more prescient in an environment of heightened identity politics in contemporary society.

Within such a thesis, this book takes the view that identities are social and political constructions based as much on myth as on any reality. This allows for a detailed and critical look at discourses across different realms of identity politics and commentary, and a deeper understanding of the way in which identity is manipulated and shaped to pursue political agendas.

The case study of Britain is the centre of focus in this book, but this absolutely does not exclude the significance of other environments and societies when considering questions of identity and security. Frequent reference is made in this book to parallel and contrasting factors in other contexts outside of Britain, with the overall aim of encouraging further research and assisting our collective understanding. Indeed, promoting such a comparative analysis is one of the central aims of this book.

A further key factor is the question of policy decisions and approaches which flow from the academic debates and critiques. I often say to my own students that they must always consider the “so what?” question in their analysis. What I mean by this is that, while it is interesting to debate particular moral, ethical or political questions, what should the people paid to translate these into sensible policy do with our money? This book asks such questions in the context of the British policy experience, not least since British counter-terrorism and counter-extremism policy have been uniquely bound-up in questions of “suspect communities” and “threats within”. Such controversies and debates are explored in this analysis, again with the aim of stimulating similar discussions across a variety of environments.

Some of the critical strands of research in this area have suggested that much academic debate and indeed government policy have been based on limited empirical data. This book somewhat rejects such a charge in its entirety, but does acknowledge that we are a long way from having conducted anything like enough empirical research on how an individual’s identity is shaped and formed; and what the link is between identity and security in our societies. The answers to such questions remain of the highest significance in social studies and policy development, and it is hoped that this book generates at least some further steps towards an understanding.

## ACKNOWLEDGEMENTS

An undertaking of this complexity is not possible without the help and advice of a good many friends and colleagues. There are many people to thank for helping me to complete this task.

First and foremost are my parents, without whose bedrock of support and encouragement through the years, I would never have had the strength and self-belief to take on the challenges. You have always shown me what is right and wrong, and your support has been of incalculable value. Particular thanks go to my father, whose self-confessed pedantry was completely invaluable when reviewing first drafts. You worked so hard and it helped so much.

My friends and colleagues at the University of Buckingham have also been of enormous support and deserve great thanks. Together, you have provided the intellectual and emotional environment that allowed me to formulate my ideas and develop my narrative. I greatly enjoyed my frequent and often intriguing debates and discussions with Steffi about human agency in violence, which were always conducted with the greatest respect and understanding, even if we did not always agree! And of course, Anthony has remained a tower of strength, support, encouragement and advice, fashioned from years of invaluable experience. It is difficult to quantify the significance of your advice and support and I remain so grateful for them.

Similarly, all the students with whom I have had the honour and pleasure to debate these issues over recent years, deserve enormous thanks, even if they are too numerous to name. I have learnt as much from you as I hope you have learnt from me.

Great thanks go to Sarah Roughley (for starting me on this track) and Samantha Sneddon at Palgrave Macmillan, who have shown the sort of professionalism and good grace that I have come to expect from such a prestigious publisher. Many thanks go to both for providing the opportunity and helping me to deliver it with such consummate expertise and support.

My family deserve enormous thanks for helping to shoulder the physical burden of the writer, manifested in endless understanding about lost time, and endless support and encouragement for the results. You have always been my biggest and most loyal fans, and I cannot thank you enough.

At the pinnacle of my thanks can be found my wonderful wife, to whom this book is dedicated. Your fundamental belief and good cheer in guiding me through this process has meant more to me than can ever be quantified.

There are doubtless numerous others who have helped and deserve thanks, not least the subjects of my interviews and focus groups, here and abroad. Many of you cannot be named, but that does not detract from the fact that I remain so enormously grateful for the insights you gave and the light you shed. Without your help, it is quite clear that none of this could have happened.

# CONTENTS

<b>1</b>	<b>Introduction</b>	<b>1</b>
	1.1 <i>Introduction</i>	1
	1.2 <i>Identity and the British Case Study</i>	3
	1.3 <i>Globalization and Extremism</i>	8
	1.4 <i>Threat and Myth</i>	10
	1.5 <i>Questions of Defining “Radical” and “Extreme”</i>	16
	<i>References</i>	23
<b>Section I Identity, Extremism, Radicalization, Terrorism</b>		
<b>2</b>	<b>Intersections Between Identity and Security</b>	<b>29</b>
	2.1 <i>Introduction</i>	29
	2.2 <i>Identity Theory</i>	33
	2.3 <i>Primordialism versus Circumstantialism</i>	41
	2.4 <i>History, Myth and Politics</i>	43
	2.5 <i>Performing Identity: Hijabs and Beards</i>	45
	2.6 <i>Conclusions</i>	50
	<i>Note</i>	51
	<i>References</i>	51
<b>3</b>	<b>Radicalization, Extremism, Terrorism</b>	<b>55</b>
	3.1 <i>Introduction</i>	55
	3.2 <i>Conceptual Critiques</i>	57

3.3	<i>State Approaches</i>	60
3.4	<i>Islamism and Islamophobia</i>	62
3.5	<i>Radicalization Models</i>	68
3.6	<i>Policy, Institutional and Bureaucratic Factors</i>	71
3.7	<i>Conclusions</i>	73
	<i>Note</i>	77
	<i>References</i>	77
<b>4</b>	<b>Reactive Identity Movements</b>	<b>81</b>
4.1	<i>Introduction</i>	81
4.2	<i>Identity Politics</i>	83
4.3	<i>Reactive and Identity Politics in the Postmaterialist Era</i>	84
4.4	<i>Structural Factors</i>	89
4.5	<i>Micro-level and Psychological Perspectives</i>	93
4.6	<i>Case Study: The English Defence League (EDL)</i>	96
4.7	<i>The EDL: Organization and Rhetoric</i>	99
4.8	<i>Conclusions</i>	106
	<i>Notes</i>	108
	<i>References</i>	108
 <b>Section II State, Society, Narrative, Political Myth</b>		
<b>5</b>	<b>Political Myth and Discourse Analysis in Security</b>	<b>115</b>
5.1	<i>Introduction</i>	115
5.2	<i>Political Myth</i>	117
5.3	<i>Identity and the West</i>	121
5.4	<i>Political Myth and Islam</i>	125
5.5	<i>Political Myth and the “War on Terror”</i>	131
5.6	<i>Conclusions</i>	135
	<i>Note</i>	137
	<i>References</i>	137
<b>6</b>	<b>Identity and Security Narratives in Contemporary Britain</b>	<b>141</b>
6.1	<i>Introduction</i>	141
6.2	<i>Government Strategy and Discourse Analysis</i>	143
6.3	<i>Case Studies</i>	147

6.3.1	<i>Case Study 1: Prime Minister’s Speech on “Extremism”</i>	148
6.3.2	<i>Case Study 2: Hizb-ut Tahrir Press Release on David Cameron’s Counter-Extremism Strategy</i>	154
6.3.3	<i>Case Study 3: English Defence League (EDL) Media Announcement, August 2016</i>	159
6.4	<i>Conclusions</i>	166
	<i>Notes</i>	169
	<i>References</i>	169
<b>7</b>	<b>State Policy and Strategy: Prevent, “Multi-agency” Responses, and the Way Forward</b>	173
7.1	<i>Introduction</i>	173
7.2	<i>Counter-Terrorism Legislation in Britain: A History</i>	175
7.2.1	<i>Northern Ireland</i>	175
7.2.2	<i>After the Troubles</i>	179
7.2.3	<i>Prevent</i>	180
7.3	<i>Channel</i>	188
7.4	<i>Counter Extremism Policy</i>	192
7.5	<i>Conclusions</i>	195
	<i>Notes</i>	198
	<i>References</i>	199
<b>8</b>	<b>Conclusions</b>	203
	<i>Notes</i>	222
	<i>References</i>	222
<b>Index</b>		225

# ABBREVIATIONS

ACT	Affect Control Theory
AfD	<i>Alternatif für Deutschland</i> (Alternative for Germany)
BBC	British Broadcasting Corporation
BFP	British Freedom Party
BNP	British National Party
CAIN	Conflict Archive on the Internet
CESB	Counter Extremism and Safeguarding Bill
CIRA	Continuity Irish Republican Army
CNN	Central News Network
CONTEST	Counter Terrorism Strategy
CTSA	Counter Terrorism and Security Act
DG	Director-General
DPP	Danish People's Party
EDL	English Defence League
ETA	<i>Euskadi Ta Askatasuna</i> (Basque Country and Freedom)
EU	European Union
FGM	Female Genital Mutilation
FPÖ	<i>Freiheitliche Partei Österreichs</i> (Freedom Party of Austria)
FOIR	Freedom of Information Request
GWOT	Global War on Terror
HUT	<i>Hizb-ut Tabrir</i> (Party of Liberation)
ICSR	International Centre for the Study of Radicalization and Political Violence
ICT	Identity Control Theory
IRA	Irish Republican Army
IS	Islamic State
ISIS	Islamic State of Iraq and <i>al-Shaam</i> (Syria)
JIC	Joint Intelligence Committee

LeT	<i>Lashkar-e Toiba</i> (Army of the Pure)
M5S	<i>Movimento 5 Stelle</i> (Five Star Movement)
MAPPA	Multi-Agency Police Protection Arrangements
MASH	Multi-Agency Safeguarding Hub
MI5	Security Service (Britain)
MQM	<i>Mohajir Qaumi Mahaz</i> (Mohajir National Movement)
MP	Member of Parliament
NF	National Front
NI35	National Indicator 35
NPCC	National Police Chiefs' Council
NUS	National Union of Students
NYPD	New York Police Department
PEO	Prevent Engagement Officer
PSNI	Police Service of Northern Ireland
PTA	Prevention of Terrorism Act
PVE	Preventing Violent Extremism
PVV	<i>Partij voor de Vrijheid</i> (Party for Freedom)
RAF	<i>Rote Armee Fraktion</i> (Red Army Faction)
RIRA	Real Irish Republican Army
RUC	Royal Ulster Constabulary
SNP	Scottish National Party
SVP	<i>Schweizerische Volkspartei</i> (Swiss People's Party)
TACT	Terrorism Act
TPIM	Terrorism Prevention and Investigation Measure
UAF	United Against Fascism
UK	United Kingdom
UKIP	United Kingdom Independence Party
US	United States
WMD	Weapons of Mass Destruction