Global Encyclopedia of Public Administration, Public Policy, and Governance

Ali Farazmand
Editor

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With 294 Figures and 229 Tables

Springer

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Preface

We live in a fast changing and highly complex world in which stability, predictability, order, prosperity, and harmonies are almost equally matched by disorder, conflict, contradictions, unpredictability, chaos, crises, poverty and despair, wars, and threats of catastrophic nuclear annihilation. The shadows of a constant threat of global nuclear annihilation seem to have consciously and unconsciously penetrated into and paralyzed the minds of billions of people, young as well as old, in developed as well as in developing countries of the world. The world has seen its horrors before, yet there still are those either ignorant or arrogant or both in positions of power with access to the buttons of destroying the entire planet (with its outer space) keep threatening the world with such annihilation. Indeed, we live in an age of madness. But, madness is not made by nature; it is the human actors who create and commit madness.

The tyranny of survival is as invasive and powerful as the hope and aspiration to overcome and defeat it in public and private life. This is a powerful dialectical challenge of modern time, our time and our children's future time, indeed the humanity's time. The only way to meet this dialectical challenge, and to overcome it, is to educate ourselves and our children, to expand the realms and scope of **knowledge** and spread the forces of enlightenment and hope worldwide deep into remote areas where it was impossible to reach until a few decades ago. Today, information and communication technologies are blessing tools that enable such possibility of reaching out to billions of current and future generations so they can learn the contrasts – the good, the bad, and the ugly – of what we human beings are capable of and have indeed done and can do it again. These tools help spread and disseminate knowledge, and knowledge is power, and power makes things happen or break things in place. Every human being with the power of knowledge has a moral and ethical as well as rational obligation to help in overcoming the evils of tyranny, exploitation, and repression, and to contribute to the enlightening dialectical forces of critical thinking, hope, empowerment, and humanity.

In the realms of public administration, public policy, governance, and management, **knowledge** and information is paramount to rational and ethical functioning at the community, local, national, and global/international levels. Men and women of wisdom (both theoretical and practical) and expertise in modern organizations of governance, public administration, policy making and implementation, and management, and those outside with counterbalancing

advice and prescriptions or influences, have a much more serious obligation – compared to ordinary citizens; their professional obligation is to not only rationally but also ethically and normatively enhance the forces of enlightenment, reason, wisdom, humanity, and civilization, and against the forces of evil, tyranny, deception, and oppression.

Public administrators, managers, policy specialists, and advisers have the utmost important role in promoting common good, serving and promoting human empowerment, and serving not only the human civilizations but also the environment, the biosphere with all living creatures and plants that comprise our living planet earth with the space world that covers us from above. In a world full of predators of all kinds feeding to the energies of evil, tyranny, abuse, madness, mismanagement, corruption, and maladministration, advancing knowledge and expanding the horizons of possibilities, hopes, prosperity, and excellence in governance and management is not only a required necessity, but also a prescription for survival of all. While philosopher kings are scarce in number, the power of sound administrators, governors, managers, and policy specialists armed with *the knowledge* of rationality, ethical character, and principled professionalism can be and should be enhanced by education and training worldwide. Knowledge and skills in public administration, governance and government, management, and public policy areas are “specialized knowledge,” professional knowledge with standards of excellence and responsibility. Some of these professionals may occasionally turn into philosopher kings, but all of them have an ethical and professional role to temper down extremity and moderate the villainous tyrants, individuals with little or no regards for wisdom and rationality. **Knowledge** plays the pivotal role in maintaining and improving the integrity of the global systems, and producing and disseminating specialized knowledge is an even more important role in promoting the forces of rationality, character, wisdom, and fairness in this age of heightened complexities, contradictions, chaos, and madness.

The **aim and purpose** of this global encyclopedia is to produce firsthand specialized knowledge in the areas of public administration, public policy, governance, and management for the entire world. It is the world’s largest of its kind, the most comprehensive, and an all-encompassing inclusive professional knowledge publication on the above tree fields with over 2000 entry essays or chapters of short, medium, and long sizes. The **purpose** is to disseminate and expand the specialized knowledge in the above areas for more sound decisions and implementation to serve public good, and for tempering and moderating the extremes in politics, military, and business organizations. Therefore, graduate and undergraduate students as well as instructors teaching courses and conducting research in public administration, public policy, governance, political science, sociology, and business management will find a wealth of information and knowledge in this global encyclopedia. Actually, the encyclopedia is not just for the people of specialized knowledge; it is for everyone, the general public and those interested in knowing how governments and public administration and policy processes work and should work. There are in the market a few large handbooks and small encyclopedias of public administration and public policy, but none, none-whatsoever, comes even close to the magnitude of this huge or rather gigantic knowledge project in either scope or

size as well as the sheer depth and number of contributing entry chapters presented in this publication.

The *scope and features* of the project is wide open and unlimited, with diversity in perspectives, depth, standard, and quality that characterize the content of this global knowledge project. While digested knowledge is a key word in this encyclopedia, analytical, empirical, descriptive, and theoretical approaches and methods used in the preparation of the entries are enlightening to readers. Diversity in content and standardized structural uniformity are key features of the publication. The first edition of this publication covers just over 1000 entries – short, medium, and long sizes – in 2018 in both print [in 6214 pages and 8 hard cover print bound volumes] and electronic version online. This publication serves as a vibrant, up-to-date, most valuably reliable source of global knowledge in the fields of public administration, public policy, governance, and management.

This global encyclopedia has a history starting in 2015. It has gone through stages with an enormous amount of efforts by everyone involved: the authors, section/associate editors, and the publishing staff who have been working nonstop, day and night, to help accomplish the objectives of this project. It is the product of a genuine teamwork of collaboration and communication on a large global scale. It is amazing and honoring to see how huge projects like this encyclopedia can and do get accomplished through teamwork, collaboration, and unpaid contributions of thousands of scholars and practitioners across the world. We all are delighted to see the first edition of this publication out.

Organization: As expected, all entry titles are organized alphabetically, and in the case of some specific countries or regions, titles are followed with a comma and name of the country. For the purpose of organization and acquisition of contributing entries, the entire encyclopedia was designed with sections and section editors in mind; it was organized into the main areas and subareas of each of the three fields of public administration, public policy, and governance. All major areas and subareas of public administration were structured under, for example, comparative and development public and administration, public personnel/human resource management, public sector labor relations, organization theory and behavior, budgeting and financial management, accounting and financial management, social policy, economic policy, and so on. Certain countries and regions as well as some crosscutting issues like globalization or science and technology have been treated as separate areas to have a focus on.

These areas and their subareas have been organized into sections with each section assigned to and carried out by section editors serving as associate editors in charge of specific sections, with some covering multiple sections like ethics and leadership. Each section covered a range of 50–200 entries, with entries that include a range of short (2000–3000 words), medium (3000–5000 words), and long (5000–10000 words) essays or chapters. While entries are digested knowledge with clear structural and expected quality contents, they all have had to follow structural standards. The overall average length of entries for all three categories is about 15 pages, double spaced, long. The *process* has involved stages starting with generation of over 2200 tentative topics, then identification and recruitment of associate editors who then

recruited contributing authors, followed by endless email communications with authors and the publishing staff at Springer, reviews and revisions of entry chapters, and eventual production and immediate publication of the entries online first. **Participants:** It is the contributing participants who have made this project possible, from the start to the finish. Voluntary and unpaid commitments, dedication, delivery, quality, cooperation, collaboration, and teamwork are the words that describe the quality of people involved in the progress and accomplishment of this global knowledge project. They include the contributing authors of single and multiple entries, section/associate editors and their co-editors, and the publishing staff. Over 2500 authors are involved in the project with over 1200 who have contributed to this First Edition. The authors and editors represent most if not all countries and regions of the entire world, making the project a truly global and certainly international in both scope of coverage and comprehensiveness of the topics, depth of content, and diversity. I am most honored to have the collaboration, cooperation, contributions, as well as support and collegial encouragement of these people from around the world. It is they who have made this publication possible. This, they all have been doing unpaid and purely for scholarly and collegial contribution purposes – amazingly rewarding! My deepest gratitude and appreciations to them all. As members of the editorial leadership team, the names and pictures of all section editors are listed in this publication, as they deserve the most recognition for their immense contributions to the accomplishment of the publication. Again, I am humbled and honored.

Additionally, I must acknowledge and express my deep appreciations to the Springer team for this project: to (a) the architects of the project, Lorraine Klimowich, Michel Hermann, and Nichols Philipson; then (b) the project manager Alexa Steele who has delivered an impeccably super service and support system; with (c) an equally dedicated and efficient staff team of several rotating experienced professionals from different parts of world so they could/can offer support services nonstop, 24 h, 7 days a week, including weekend and holidays to all section editors and authors, as well as myself. I would like to specifically thank Meghna Singh, Monika Garg, and their predecessors, as well as the production staff under Kavipriya Venkataraman, all of whom tirelessly and nonstop have worked with me, the authors, and associate editors. My sincere and deep appreciations to all of them – I truly appreciate the publisher (Springer) for undertaking this global knowledge project and for having faith in me delivering it. I am grateful and honored.

Finally, two doctoral students (now Ph.D. candidates) serving as my former and current Research Assistants for the last 3 years must be acknowledged and recognized: first, Arjola Balilaj, who assisted with the early stage of the project by generating many tentative topics; then Meena Subedi, who picked up where Arjola left. She has been working with me and the Springer staff like a solid team; I hope she will be able to continue as long as possible while working on her dissertation under my supervision and guidance as her committee chair. The names and photos of these student assistants as well as the Springer team members' names and pictures also appear in this publication.

As Editor-in-Chief, my role has been one of a team building, coordinating, providing support systems, being available and responding to questions and

offering clarifications, and simply one of a facilitator throughout. Although I have also authored a few entries and recruited a large number of entries, it is those participants noted above are the ones who have made this publication possible. My deepest gratitude to all of them. It has been a time consuming and highly demanding task for all involved, and I hope they also feel rewarded as they see the end product out; it certainly has been rewarding for me. We all hope this publication will contribute to advancing knowledge and expanding horizons in public administration, public policy, governance, and management, and help policy makers, administrators, and managers in an increasingly complex world.

Boca Raton, Florida
May 17, 2018

Cordially
Ali Farazmand

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About the Editor

Ali Farazmand is Professor of Public Administration and Editor-in-Chief of *Public Organization Review (POR)* and *International Journal of Public Administration (IJPA)* at Florida Atlantic University, where he has been teaching and conducting research leading to many publications since 1995. He received his Ph.D. with a Chancellor's Distinction Award (1982) and MPA (1978) in Public Administration from the Maxwell School of Citizenship and Public Affairs, as well as an MS in Educational Administration and Leadership (1978), all three degrees at Syracuse University. He teaches graduate Ph.D. and MPA courses in Administrative Theory and Philosophy, Organization Theory, Organization Behavior, Public Management, Public Personnel Administration/HRM, Public Sector Labor Relations/Collective Bargaining, Administrative Ethics and Accountability, Comparative Public Administration and Policy, Executive Leadership, as well as some of these courses at undergraduate level.

Professor Farazmand also taught for over 11 years prior to joining FAU in 1995. He is a long time active member (with major leadership role contributions) of the American Society for Public Administration (ASPA), American Political Science Association (APSA), International Political Science Association (IPSA), Academy of Management (AOM), European Group/Society of Public Administration (EGPA), and a contributing author and reviewer to many refereed journals. Further, he is an active scholar with extensive research

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Moreover, Professor Farazmand has served as: (a) the Founding Editor-in-Chief of the refereed journal, *Public Organization Review: a Global Journal* (Springer), since 2001, now in its 18th volume; (b) the new Editor-in-Chief of the top refereed *International Journal of Public Administration* (IJPA, T&F) the last 5 years; (c) Editor-in-Chief of the Springer Book Series in Governance, Public Administration, and Globalization; and (d) the Editor-in-Chief of the current *Global Encyclopedia of Public Administration, Public Policy, Governance, and Management* with over 2000 entries in two editions/phases (Springer, 2018 with 1000 entries, and 2020 with over 2000 inclusive) with more editions to follow in 2023 and 2025. Professor Farazmand's select books include: *State, Bureaucracy and Revolution* (Praeger); *Handbook of Comparative and Development Public Administration* (Marcel Dekker/T&F); *Handbook of Bureaucracy* (Marcel Dekker); *Privatization or Reforms?* (Praeger); *Administrative Reform in Developing Nations* (JIA Press); *Modern Systems of Government* (Sage); *Modern Organizations: Theory and Practice* (Praeger); *Bureaucracy and Administration* (CRC/T&F); *Strategic Public Personnel Administration* (Volumes I, II, Greenwood); *Handbook of Globalization, Public Administration, and Governance* (CRC/T&F); *Sound Governance* (Praeger); *Handbook of Crisis and Emergency Management* (CRC/T&F); *Crisis and Emergency Management: Theory and Practice* (CRC/T&F); and *Global Cases of Best and Worst Practice in Crisis and Emergency Management* (CRC/T&F). His forthcoming books include: *Institutional Theory and Public Administration* (Springer); *Organization Theory and Behavior—a textbook* (TBA); *The Administrative State Revisited: Globalization and Transformation* (Taylor & Francis); and *Public Administration in a Globalized World* (Routledge). Professor Farazmand enjoys teaching, loves interaction with students, and as a friendly person can always and easily be reached through: afarazma@fau.edu.

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