British History in Perspective

General Editor: Jeremy Black

PUBLISHED TITLES

- Rodney Barker *Politics, Peoples and Government*
C. J. Bartlett *British Foreign Policy in the Twentieth Century*
Jeremy Black *Robert Walpole and the Nature of Politics in Early Eighteenth-Century Britain*
D. G. Boyce *The Irish Question and British Politics, 1868–1996 (2nd edn)*
Keith M. Brown *Kingdom or Province? Scotland and the Regal Union, 1603–1715*
A. D. Carr *Medieval Wales*
Anne Curry *The Hundred Years War*
John W. Derry *British Politics in the Age of Fox, Pitt and Liverpool*
Susan Doran *England and Europe in the Sixteenth Century*
Seán Duffy *Ireland in the Middle Ages*
William Gibson *Church, State and Society, 1760–1850*
Brian Golding *Conquest and Colonisation: the Normans in Britain, 1066–1100*
S. J. Gunn *Early Tudor Government, 1485–1558*
J. Gwynfor Jones *Early Modern Wales, c.1525–1640*
Richard Harding *The Evolution of the Sailing Navy, 1509–1815*
David Harkness *Ireland in the Twentieth Century: Divided Island*
Ann Hughes *The Causes of the English Civil War (2nd edn)*
Ronald Hutton *The British Republic, 1649–1660*
Kevin Jefferys *The Labour Party since 1945*
T. A. Jenkins *Disraeli and Victorian Conservatism*
T. A. Jenkins *Sir Robert Peel*
D. M. Loades *The Mid-Tudor Crisis, 1545–1565*
John F. McCaffrey *Scotland in the Nineteenth Century*
Diarmaid MacCulloch *The Later Reformation in England, 1547–1603*
W. David McIntyre *British Decolonization, 1946–1997: When, Why and How did the British Empire Fall?*
A. P. Martinich *Thomas Hobbes*
W. M. Ormrod *Political Life in Medieval England, 1300–1450*
Ritchie Ovendale *Anglo-American Relations in the Twentieth Century*
Ian Packer *Lloyd George*
Keith Perry *British Politics and the American Revolution*
Murray G. H. Pittock *Jacobitism*
A. J. Pollard *The Wars of the Roses*
David Powell *British Politics and the Labour Question, 1868–1990*
David Powell *The Edwardian Crisis*
Richard Rex *Henry VIII and the English Reformation*
G. R. Searle *The Liberal Party: Triumph and Disintegration, 1886–1929*
Paul Seaward *The Restoration, 1660–1668*
W. M. Spellman *John Locke*
William Stafford *John Stuart Mill*
Robert Stewart *Party and Politics, 1830–1852*
Bruce Webster *Medieval Scotland*
John W. Young *Britain and European Unity, 1945–92*
Michael B. Young *Charles I*

FORTHCOMING

- Walter L. Arnstein *Queen Victoria*
Ian Arthurson *Henry VII*
Toby Barnard *The Kingdom of Ireland, 1640–1740*
Eugenio Biagini *Gladstone*
Peter Catterall *The Labour Party, 1918–1945*
Gregory Claeys *The French Revolution Debate in Britain*
Pauline Croft *James I*
Eveline Cruickshanks *The Glorious Revolution*
John Davis *British Politics, 1885–1939*
David Dean *Parliament and Politics in Elizabethan and Jacobean England, 1558–1614*
Colin Eldridge *The Victorians Overseas*
Richard English *The IRA*
Alan Heesom *The Anglo-Irish Union, 1800–1922*
I. G. C. Hutchison *Scottish Politics in the Twentieth Century*
Gareth Jones *Wales, 1700–1980: Crisis of Identity*
H. S. Jones *Political Thought in Nineteenth-Century Britain*
D. E. Kennedy *The English Revolution, 1642–1649*
Carol Levin *The Reign of Elizabeth I*
Roger Mason *Kingship and Tyranny? Scotland, 1513–1603*
Hiram Morgan *Ireland in the Early Modern Periphery, 1534–1690*
R. C. Nash *English Foreign Trade and the World Economy, 1600–1800*
Robin Prior and Trevor Wilson *Britain and the Impact of World War I*
Brian Quintrell *Government and Politics in Early Stuart England*
Stephen Roberts *Governance in England and Wales, 1603–1688*
David Scott *The British Civil Wars*
John Shaw *The Political History of Eighteenth-Century Scotland*
Alan Sykes *The Radical Right in Britain*
Ann Wiekell *The Elizabethan Counter-Revolution*
Ann Williams *Kingship and Government in Pre-Conquest England*
Ian Wood *Churchill*

Please note that a sister series, *Social History in Perspective*, is now available. It covers the key topics in social, cultural and religious history.

British History in Perspective

Series Standing Order

ISBN 978-0-333-71356-3 **hardcover**

ISBN 978-0-333-69331-5 **paperback**

(outside North America only)

You can receive future titles in this series as they are published by placing a standing order. Please contact your bookseller or, in case of difficulty, write to us at the address below with your name and address, the title of the series and the ISBN quoted above.

Customer Services Department, Macmillan Distribution Ltd
Houndmills, Basingstoke, Hampshire RG21 6XS, England

LLOYD GEORGE

IAN PACKER

Visiting Fellow

School of Modern History

The Queen's University of Belfast

Published in Great Britain by
MACMILLAN PRESS LTD
 Houndmills, Basingstoke, Hampshire RG21 6XS and London
 Companies and representatives throughout the world

A catalogue record for this book is available from the British Library.

ISBN 978-0-333-65059-2 ISBN 978-1-349-26998-3 (eBook)
 DOI 10.1007/978-1-349-26998-3

Published in the United States of America by

ST. MARTIN'S PRESS, INC.,
 Scholarly and Reference Division,
 175 Fifth Avenue, New York, N.Y. 10010
 ISBN 978-0-312-21707-5

Library of Congress Cataloging-in-Publication Data
 Packer, Ian, 1962–
 Lloyd George / Ian Packer.

p. cm.
 Includes bibliographical references and index.
 ISBN 978-0-312-21707-5

1. Lloyd George, David, 1863–1945. 2. Great Britain—Politics and
 government—1901–1936. 3. Great Britain—Politics and
 government—1837–1901. 4. Prime ministers—Great Britain—
 Biography. I. Title.
 DA566.9.L5P33 1998
 941.083'092—dc21

98–21674
 CIP

[b]

© Ian Packer 1998

All rights reserved. No reproduction, copy or transmission of this publication may be made without written permission.

No paragraph of this publication may be reproduced, copied or transmitted save with written permission or in accordance with the provisions of the Copyright, Designs and Patents Act 1988, or under the terms of any licence permitting limited copying issued by the Copyright Licensing Agency, 90 Tottenham Court Road, London W1P 9HE.

Any person who does any unauthorised act in relation to this publication may be liable to criminal prosecution and civil claims for damages.

The author has asserted his right to be identified as the author of this work in accordance with the Copyright, Designs and Patents Act 1988.

This book is printed on paper suitable for recycling and made from fully managed and sustained forest sources.

10 9 8 7 6 5 4 3 2 1
 07 06 05 04 03 02 01 00 99 98

CONTENTS

<i>Acknowledgements</i>	vii
Introduction	1
1 Early Life, 1863–1905	3
2 New Liberal, 1905–14	19
3 War, 1914–18	41
4 Peace-time Prime Minister, 1918–22	64
5 Twilight, 1922–45	91
Conclusions	109
<i>Notes and References</i>	115
<i>Bibliography</i>	126
<i>Index</i>	131

ACKNOWLEDGEMENTS

The writing of this book was greatly facilitated by a period of leave from the University of Teesside and by a Visiting Fellowship at Queen's University, Belfast.

I would especially like to thank my doctoral supervisor, Dr Michael Hart, for encouraging my interest in the enigmatic figure of Lloyd George, and Terry Jenkins for many interesting discussions on the nature of nineteenth-century Liberalism. My greatest thanks goes to Lynda for putting up with me while I was writing this book.

I am also grateful to my students at Teesside and Queen's, who have given me many opportunities to explore and refine my ideas.