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The Palgrave Handbook of the European Administrative System

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Acknowledgments

This volume is a primer on the European administrative system. It offers an examination of the nascent administrative system of the European Union (EU) and how it related to the executive branch of government of nation-states and international organizations. It shows that analyzing patterns and dynamics of the administrative capacities of the EU is essential for understanding how it shapes European public policy. Administrative capacities are thus not analyzed in isolation, but as structures that mobilize systematic bias in the production of public policy.

A variety of research questions on institutional change and continuity, decision-making behavior and processes, and public policy-making are addressed. Six principal questions are put center stage and discussed and empirically illuminated throughout: (1) To what extent, how, and under what conditions do administrative systems change and complement pre-existing public administration systems? (2) How enduring are administrative systems – in particular, how resilient is the European administrative system? (3) Do new administrative systems profoundly transform pre-existing administrative systems? Does the rise of a genuine European public administration system represent a profound institutional transformation or mere adjustment of well-known principles and practices of administrative organization and patterns of public policy making? (4) What are the implications of an emergent new European administrative system? Does it profoundly impact on well-known processes of administrative control, accountability, coordination, implementation, and policy learning? (5) How does the growth of administrative capacities square with the principle of democratic governance? How far does a European public administration system change public administration as an instrument of *national* democratic authority? Finally, (6) when does administrative capacity building add up to new polity formation? Does the sum of administrative capacities – and their inter-relationships – aggregate toward some kind of common administrative system? If so, this volume aims to unveil characteristics, elements, and dynamics of such a system.

Six laboratories for analysis are visited throughout this book: (1) core executive institutions such as the European Commission, the domestic branch of executive government as well as other international bureaucracies beyond the European Union (see Part II); (2) the EU's parliamentary administration, notably the European Parliament administration (see Part III); (3) the EU's 'intergovernmental' administration, such as the (Union) Council Secretariat (see Part IV); (4) judicial assemblies, notably the EU's Court administration (see

Part V); (5) executive sub-centers such as EU agencies and their relationships with member-state regulatory agencies and networks of national regulators (see Part VI); finally, (6) vertical and horizontal patterns of administrative interaction in the European administrative system (see Part VII). Part VIII draws conclusions and offers contours of future research agendas and challenges.

The editors owe debts to a vast collegium of scholars that has made important contributions to our common understanding of European administrative system. We would first like to acknowledge the contributors to this book. All experts in their field, they did not hesitate to take another commitment on their already busy agenda. We learned a lot from our discussions, and the chapters which emerged constitute as we think an excellent combination of topical overviews and cutting-edge material with respect to the European Administrative System. It has been a pleasure to work with each of them. We thank Professor Beate Kohler-Koch for her scholarly entrepreneurship in organizing CONNEX, the Network of Excellence on efficient and democratic governance in the European Union, funded under the EU Sixth Framework Programme of Research. We first came together in Mannheim during this program. In effect, this volume owes a great debt to CONNEX. Jarle Trondal would also particularly like to thank Professor Morten Egeberg for long-term extensive discussions, sharing of ideas, and research co-operation. We thank ARENA which hosted some of our most productive editorial meetings, and Professors Thomas Christiansen and Sophie Vanhoonacker for encouraging us to put this book together within the *European Administrative Governance* series. We are also grateful to the Permanent Study Group XIV of the European Group of Public Administration on 'EU Administration and Multilevel Governance'. In the workshops, in particular at the annual EGPA meetings, many papers published in this volume made their first appearance. We will not forget the productive and fruitful debates we had at these occasions.

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Abbreviations and Acronyms

AD	Administrator (a function group in the EU civil service system)
ADMIN	Directorate-General for Personnel and Administration of the European Commission
AESGP	Association of the European Self-Medication Industry
AGRI	Directorate-General for Agriculture and Rural Development of the European Commission
AST	'Assistant' (a function group in the EU civil service system)
BEUC	Bureau Européen des Unions de Consommateurs (European Consumers' Organization)
BUDG	Directorate-General for Budget of the European Commission
CAP	Common Agriculture Policy
CFSP	Common Foreign and Security Policy
CJEU	Court of Justice of the European Union
CoE	Council of Europe
COMM	Directorate-General for Communication of the European Commission
COMP	Directorate-General for Competition of the European Commission
COREPER	Committee of Permanent Representatives
COREU	Correspondance Européenne
CSCE	Conference on Security and Cooperation in Europe
CSDP	Common Security and Defense Policy
DEV	Directorate-General Development and Relations with African, Caribbean and Pacific States of the European Commission
DG	Directorate-General
EAC	Directorate-General for Education and Culture of the European Commission
EAS	European Administrative Space
ECs	Expert committees
ECA	European Court of Auditors
ECFIN	Directorate-General for Economic and Financial Affairs of the European Commission
ECSC	European Coal and Steel Community
EEA	European Economic Area
EEAS	European External Action Service
EEC	European Economic Community
EFC	Economic and Financial Committee

EFPIA	European Federation of Pharmaceutical Industries and Associations
ELARG	Directorate-General for Enlargement of the European Commission
EMA	European Medicines Agency
EMPL	Directorate-General for Employment, Social Affairs and Equal Opportunities of the European Commission
EMU	Economic and Monetary Union of the European Union
ENTR	Directorate-General for Enterprise and Industry of the European Commission
ENV	Directorate-General for Environment of the European Commission
EP	European Parliament
EPC	European Political Cooperation
EPF	European Patients Forum
EPHA	European Public Health Alliance
ESDP	European Security and Defense Policy
ESFS	European System of Financial Supervision
ESM	European Stability Mechanism
EU	European Union
EUCIQ	European Commission in Question
EUPAN	European Public Administration Network
Euratom	European Atomic Energy Community
FAO	Food and Agricultural Organization
FTT	Financial Transaction Tax
GAC	General Affairs Council
GATT	General Agreement on Tariffs and Trade
HR	Human Resources
IGO	Intergovernmental Organization
ILO	International Labor Organization
IMF	International Monetary Fund
IMI	Internal Market Information System
INFSO	Information Society and Media
INTCEN	Intelligence Analysis Centre
IO	International Organization
IR	International Relations
JLS	Justice, Freedom, and Security
JRC	Joint Research Center
MARE	Maritime Affairs and Fisheries
MARKT	Directorate-General for Internal Market and Services of the European Commission
MEP	Member of the European Parliament

MFF	Multi-Annual Financial Framework
MLA	Multilevel administration
MLG	Multilevel governance
NATO	North Atlantic Treaty Organization
NGO	Non-Governmental Organization
NPM	New Public Management
NWS	Neo-Weberian State
OECD	Organization for Economic Cooperation and Development
OEEC	Organization for European Economic Cooperation
OLAF	Office de Lutte Anti-Fraude (European Anti-Fraud Office)
OLP	Ordinary Legislative Procedure
OMC	Open Method of Coordination
PSC	Political and Security Committee
QMV	Qualified Majority Voting
REGIO	Directorate-General for Regional Policy of the European Commission
RELEX	Directorate-General for External Relations of the European Commission
RTD	Directorate-General for Research and Innovation of the European Commission
SAI	Supreme Audit Institution
SANCO	Directorate-General for Health and Consumers of the European Commission
SecGen	Secretariat General
SNE	Seconded national expert
TAXUD	Directorate-General for Taxation and Customs Union of the European Commission
TEU	Treaty on European Union
TFEU	Treaty on the Functioning of the European Union
TRADE	Directorate-General for Trade of the European Commission
TREN	Directorate-General for Energy and Transport of the European Commission
UN	United Nations
UNCTAD	United Nations Conference on Trade and Development
VAT	Value Added Tax