



Estimated Impact of Public and Private Sector COVID-19 Diagnostics and Treatments on US Healthcare Resource Utilization

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ABSTRACT

Introduction: Coronavirus disease 2019 (COVID-19) has imposed a considerable burden on the United States (US) health system, with particular concern over healthcare capacity constraints.

Methods: We modeled the impact of public and private sector contributions to developing diagnostic testing and treatments on COVID-19-related healthcare resource use.

Results: We estimated that public sector contributions led to at least 30% reductions in COVID-19-related healthcare resource utilization. Private sector contributions to expanded diagnostic testing and treatments led to further reductions in mortality (– 44%), intensive care unit (ICU) and non-ICU hospital beds (– 30%

and – 28%, respectively), and ventilator use (– 29%). The combination of lower diagnostic test sensitivity and proportions of patients self-isolating may exacerbate case numbers, and policies that encourage self-isolating should be considered.

Conclusion: While mechanisms exist to facilitate research, development, and patient access to diagnostic testing, future policies should focus on ensuring equitable patient access to both diagnostic testing and treatments that, in turn, will alleviate COVID-19-related resource constraints.

Keywords: COVID-19; Diagnostic test; Health policy; Health resources

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Key Summary Points

Why carry out this study?

A compartmental model for COVID-19-related disease transmission, healthcare resource utilization, and mortality was calibrated to observed COVID-19 tracking data in order to study the impact of treatment and testing during the pandemic in the USA

To what extent have novel treatments and expanded diagnostic testing alleviated the severity of the COVID-19 pandemic in the USA in terms of resource use, disease transmission, and mortality?

What was learned from the study?

Both public and private sector contributions to diagnostic testing and treatment were estimated to have led to a reduction in COVID-19 cases, mortality, and hospital bed/ventilator utilization; thus, policies which facilitate equitable access to testing and treatments are warranted

Our findings suggest that false negatives may contribute significantly to increases in cases, particularly in conjunction with poor self-isolation; thus testing accuracy should be considered in combination with time to test results

A combination of treatments which alter different outcomes, balancing reductions in mortality with reductions in hospital length of stay, may be optimal to provide health system capacity relief; thus, policies which facilitate continued innovation in treatments are critical

DIGITAL FEATURES

This article is published with digital features, including a summary slide, to facilitate

understanding of the article. To view digital features for this article go to <https://doi.org/10.6084/m9.figshare.13325630>.

INTRODUCTION

As of September 23, 2020, over 30 million coronavirus disease 2019 (COVID-19) cases are estimated to have occurred worldwide, resulting in more than 900,000 deaths [1]. Of these, the United States (USA) is estimated to account for over 6 million cases and more than 200,000 deaths. Despite constantly evolving data as the pandemic progresses, early estimates suggest that approximately 20% of COVID-19-infected patients require hospitalization [2]. Of adults hospitalized in the USA, estimates suggest that 32% required intensive care unit (ICU) admission and 19% required invasive mechanical ventilation [3], representing a considerable burden to the health system.

Health system capacity has been a widely reported concern in the USA since the onset of the pandemic, with many studies highlighting an insufficient number of hospital beds, ICU beds, and mechanical ventilators to address the additional needs anticipated with COVID-19 [4–6]. The dramatic increase in need for healthcare resources by patients with COVID-19 and severe manifestations that require more intensive treatment risks overwhelming hospital systems, in terms of both staff and space to treat patients [5]. For example, the New York Public Health System had a pre-pandemic capacity of 300 ICU beds, yet at the peak of the COVID-19 surge were caring for 1000 ICU patients [7]. This burden is further compounded by the longer lengths of stay (LOS) required by patients with COVID-19 requiring respiratory support, with estimates of ICU ventilator use ranging from 18 to 23 days vs. approximately 3–8 days during non-pandemic times [8–10]. In turn, capacity constraints—particularly in the ICU setting—may result in increased mortality rates [11–14].

Early models focused on estimating the impact of COVID-19 on hospital system capacity metrics, including admissions, ICU admissions, and mechanical ventilator use [6, 15].

However, since then, as a result of the complex challenges of COVID-19, both the public and private sectors have contributed significantly to increasing diagnostic testing capacity, beyond public health laboratories and individual laboratory developed tests (LDTs), and studying treatments to address COVID-19. For example, in April 2020, the Accelerating COVID-19 Therapeutic Interventions and Vaccines (ACTIV) partnership was formed between members of the public and private sectors to develop a coordinated research strategy to help accelerate the development and distribution of COVID-19 therapeutics and vaccines [16]. Given the rapid development of innovations to address COVID-19, this presents an opportunity to develop models focusing specifically on the impacts of diagnostic testing and therapeutic intervention that have not been accounted for in previous models.

Despite both the public and private sectors accelerating diagnostic testing and treatments through Food & Drug Administration (FDA) emergency use authorizations (EUAs), there remains a large degree of uncertainty regarding the impact of COVID-19 testing and treatment at reducing time to recovery, ICU or ventilator use, and/or mortality. Therefore, the objective of this research was to develop a model to estimate the impact to date of public and private sector contributions to developing effective COVID-19 treatment and nucleic acid-based (molecular) diagnostic testing on resource use in the hospital (including hospital beds, ICU beds, and mechanical ventilators) and overall population impacts (including mortality and cumulative incidence of disease) at the US national level during the pandemic.

METHODS

Model Structure

The model described in this article leverages data from previously conducted studies and does not contain any studies with human participants or animals performed by any of the authors.

An age-stratified compartmental model of disease transmission and healthcare resource utilization across the entire USA was adapted from Moghadas et al. [6] and further developed by incorporating the effects of diagnostic testing among infected individuals and novel treatment in the hospital setting. While the transmission rates in the USA have been shown to vary by geographic region, a model at this level would require region-specific details around testing and treatment capacity, which are not publicly available. Hence, we aimed to estimate disease spread and resource use in aggregate across the country (see “Discussion” section for limitations). In our model, individuals start as uninfected but susceptible to disease and potentially become exposed to infection according to a time-varying transmission rate. Once exposed, individuals develop asymptomatic, mild, or severe disease. A subset of symptomatic individuals self-isolate, thereby reducing their contact rate with others in the population and the overall transmission of infection. Asymptomatic and mildly symptomatic individuals were assumed to recover from infection while a proportion of severely symptomatic individuals incur different levels of hospital resource utilization in the form of general ward (non-ICU), ICU admission, or ICU admission with mechanical ventilation (Fig. 1). Hospitalized patients either recover or die according to separate rates of recovery and mortality for each level of care. Recovered individuals were assumed to be immune and not infect others. Four age categories (0–19, 20–49, 50–64, 65+) were modeled throughout, allowing for age-specific transition probabilities of developing severe illness, hospitalization, and ICU admission. The model was implemented in Microsoft Excel using a Markov structure with 1-day cycles and was initialized by assuming one exposed individual in each age group at day 0 corresponding to January 21, 2020.

Diagnostic testing was incorporated into the model by assuming that some infected individuals undergo testing, upon which a positive test result leads to self-isolation of that individual. Treatment was incorporated into the model through specific inputs affecting the

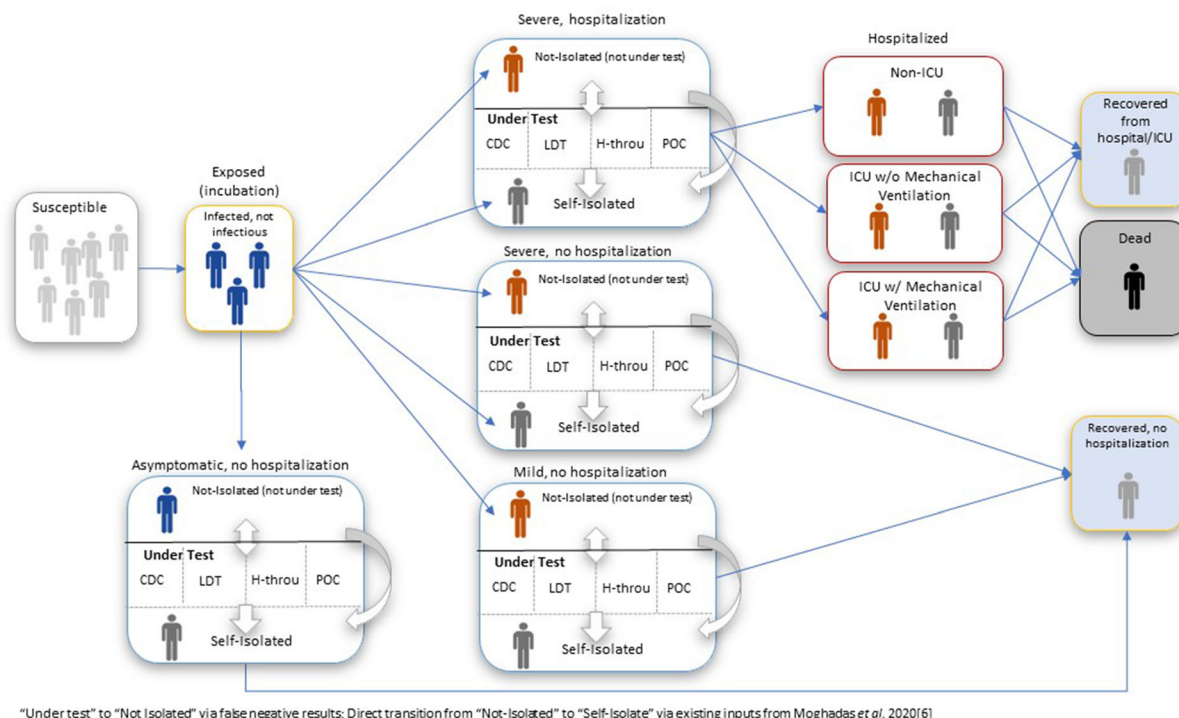


Fig. 1 Compartmental model structure

rates of hospital recovery, mortality, and mechanical ventilation usage. Additional model input parameters control the size and age distribution of the population, rates of transmission and recovery, rates of testing and time to results, symptom onset and severity, rates of self-isolation, levels of hospitalization, mortality, and testing capacity.

Model Calibration and Data Sources

Published literature, government, and non-government sources on COVID-19 were gathered to inform input parameter values and provide prior information for calibrating the model to observed data from The COVID Tracking Project [17] (see appendix in electronic supplementary materials for detailed methodology). Model parameters related to disease transmission, symptoms, self-isolation, and testing were obtained mainly from early publications on the spread of the disease in China [18, 19] and input into the model directly (see

appendix Tables S1 and S2 in the electronic supplementary materials for details). Model parameters related to hospitalization, including hospitalization rate, proportion admitted by care setting, and rates of death and recovery were obtained mainly from US-specific sources and informed prior distributions for calibrating those parameters to the observed data (see appendix Table S4). In addition, time-varying rates of transmission and testing were incorporated into the model and—along with the aforementioned hospitalization parameters—calibrated to the observed number of daily positive tests, patients in the hospital, patients in the ICU, patients on mechanical ventilation, and cumulative deaths using a sequential estimation technique called the kernel density particle filter [20]. Model calibration was implemented using R version 3.5.3 [21], and the programming code is available on GitHub (<https://github.com/Roche/covid-hcru-model>).

Model Scenarios

Once the model was calibrated, we simulated five scenarios to compare expected transmission, hospital resource use, and mortality: (1) a reference scenario reflecting no public or private sector contributions to diagnostic testing or treatment; (2) a public sector only scenario reflecting diagnostic testing and treatment contributions from the public sector; (3) a scenario with public and private sector contributions in developing effective treatment only; (4) a scenario with public and private sector contributions in developing effective diagnostic testing only; (5) a scenario with public and private sector contributions in developing both effective treatment and testing. Each scenario was generated using modified input parameters reflecting the assumed level of testing and treatment in the population. Model results for each scenario are reported for a time period when private sector diagnostic tests and effective novel treatments were both available via FDA EUAs. This was defined to be from June 1, 2020 to the latest date where COVID-19 tracking data were available at the time of model calibration (August 21, 2020).

Molecular Diagnostic Testing

Test systems considered in the model included commercial high-throughput (HT) molecular assays (as defined in the Centers for Medicare and Medicaid Services [CMS] Ruling 2020-01-R as of April 14, 2020 [22]) and molecular point-of-care (POC) assays, which received FDA EUA by June 1, 2020; other commercial tests (Other); a test developed by the Centers for Disease Control and Prevention (CDC); and independent LDTs. In the public sector only scenario, it was assumed that only LDTs and the CDC test for SARS-CoV-2 diagnosis would be available (i.e., no HT or POC tests available). In scenarios that included the effects of test systems developed through the private sector, the capacity of HT, POC, and other commercial tests were set according to market projections based on publicly available data reported by major test manufacturers. Market share assumptions for

the different test systems were based on survey data [23] on their relative use in laboratories.

Treatment Efficacy

Given its established availability prior to the pandemic and the RECOVERY study [24], which demonstrated its clinical benefit for COVID-19, and being funded primarily via ex US sources, dexamethasone was assumed to be an available treatment option in the public sector only scenario. In the scenarios including treatments developed from the private sector, treatment effects on hospital recovery and mortality rates were based on data for remdesivir since it was the only new treatment that was issued an EUA by the FDA for COVID-19 [25] at the time of model calibration. Given the recent data suggesting that there may be some uncertainty surrounding the efficacy of remdesivir [26, 27], we conducted a number of sensitivity analyses (see “[Scenario and Sensitivity Analyses](#)”). To be conservative with respect to some eligible patients not receiving treatment or discontinuing their treatment early, it was assumed that 50% of eligible patients were treated.

Scenario and Sensitivity Analyses

Additional scenario analyses were conducted to explore the inclusion of additional treatment effects on mortality and reduced use of mechanical ventilation. Given the potential uncertainty in the treatment effects of remdesivir [26, 27], a scenario analysis was also conducted for which the private sector effects were due to testing only (i.e., remdesivir treatment effects were excluded). One-way and two-way sensitivity analyses were conducted to quantify the impacts of uncertainty associated with individual model parameters, including the market share of HT testing, the time at which public–private testing and treatment were available, and the impact of test sensitivity versus the proportion of patients that self-isolate while awaiting their test results.

Model Availability

While this model is based on historical data, for those wishing to estimate custom scenarios for healthcare capacity planning, particularly as new advancements in the diagnosis and care of patients with COVID-19 become available, the model is available in the electronic supplementary material.

RESULTS

Calibration of model parameters resulted in estimated resource utilization and cumulative mortality that tracked with observed data from The COVID Tracking Project (Fig. 2). In the absence of public and private sector contributions (reference scenario), we estimated a cumulative incidence of 17,952,264 COVID-19 cases, a cumulative mortality of 315,230 deaths, peak (i.e., maximum) non-ICU hospital beds needed of 153,698, peak ICU beds needed of 37,245, and peak ventilator use of 15,338

ventilators from June 1 to August 21, 2020 in the USA (Table 1; Fig. 3a–d). In the public sector only scenario, which assumed availability of only the CDC test and LDTs without novel effective treatments attributed to the private sector, we estimated at least 30% reductions in all outcomes measured relative to the reference scenario, with the largest effect on cumulative mortality (−40.2%). The addition of private sector contributions to diagnostic testing capacity and effective treatment options were associated with additional reductions (relative to the public sector only scenario) across all outcomes, with the greatest effect on cumulative mortality (−44.0%) and reductions on other outcomes ranging from −15.2% to −29.9% (Table 1).

Examining the individual effects of the private sector contributions allows us to infer the relative contributions of expanded diagnostic testing versus novel treatment that contribute to reductions in individual outcomes. The public + private sector scenario assumed that novel treatment from the private sector

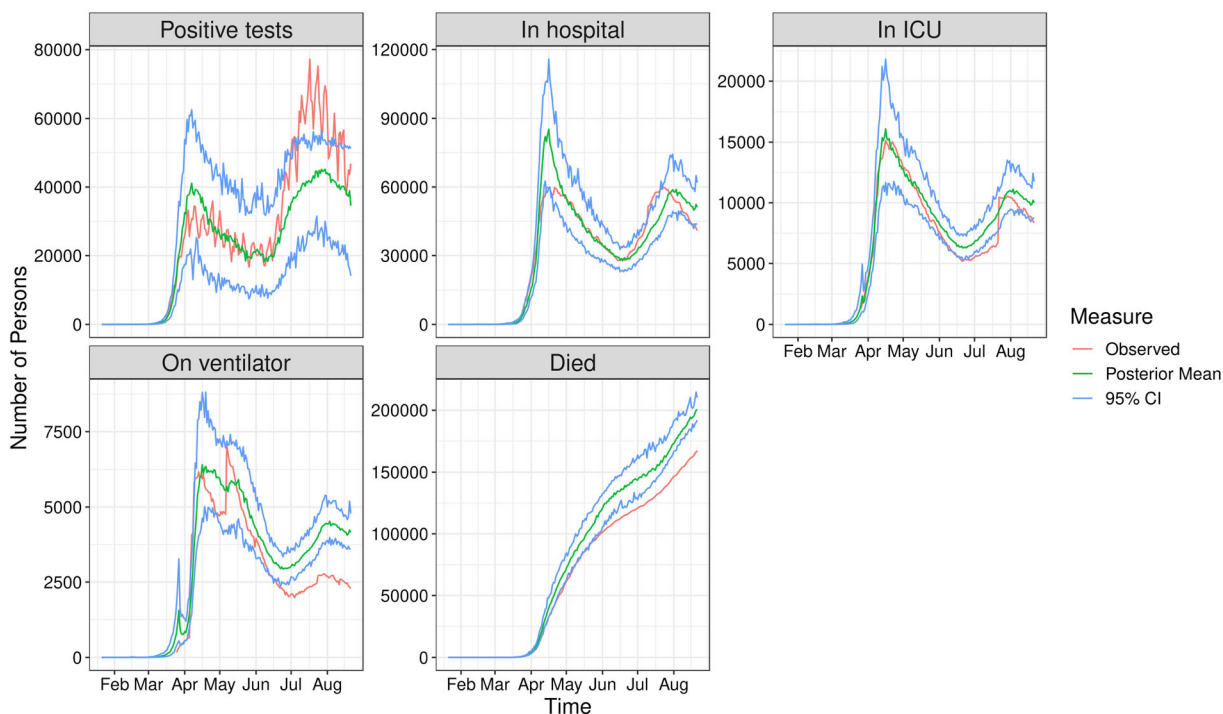


Fig. 2 Estimated resource utilization (posterior means) over time and 95% credible intervals from calibrated model alongside observed data from The COVID Tracking Project

Table 1 Estimated effect of public and private sector contributions to the reduction in the incidence and mortality of COVID-19 and improvements in healthcare resource utilization between June 1 and August 21, 2020

	Cumulative incidence	Cumulative mortality	Cumulative non-ICU beds occupancy	Cumulative hospital ICU beds occupancy	Cumulative ventilator use	Peak hospital ICU beds occupancy	Peak ICU ventilators use
No public or private sector							
No testing or treatment	17,952,264	315,230	7,339,023	1,777,231	733,404	153,698	37,245
Public sector only (vs. no public or private sector)							
Testing and treatment	– 6,330,616 (– 35.3%)	– 128,850 (– 40.2%)	– 2,428,909 (– 33.1%)	– 600,165 (– 33.8%)	– 249,030 (– 34.0%)	– 51,464 (– 33.5%)	– 12,995 (– 34.9%)
Public + private sector (vs. public sector only)							
Testing and treatment	– 3,120,286 (– 26.8%)	– 82,855 (– 44.0%)	– 748,610 (– 15.2%)	– 195,356 (– 16.6%)	– 76,220 (– 15.7%)	– 31,883 (– 31.2%)	– 7244 (– 29.9%)
Testing only	– 3,120,286 (– 26.8%)	– 33,746 (– 17.9%)	– 895,722 (– 18.2%)	– 195,356 (– 16.6%)	– 76,202 (– 15.7%)	– 31,883 (– 31.2%)	– 7244 (– 29.9%)
Treatment only	0 (0.0%)	– 60,014 (– 31.9%)	173,435 (3.5%)	0 (0.0%)	0 (0.0%)	4131 (4.0%)	0 (0.0%)
Impact of potential future treatment effects on public + private sector contributions							
Reduction in mortality for ICU patients	– 3,120,286 (– 26.8%)	– 83,544 (– 44.3%)	– 748,610 (– 15.2%)	– 189,594 (– 16.1%)	– 76,202 (– 15.7%)	– 28,888 (– 28.3%)	– 7125 (– 29.4%)
Reduction in incidence of ICU admissions and ventilator use	– 3,120,286 (– 26.8%)	– 79,462 (– 42.2%)	– 531,031 (– 10.8%)	– 468,297 (– 39.8%)	– 213,429 (– 44.1%)	– 24,572 (– 24.0%)	– 12,974 (– 53.5%)
Reduction in ICU LOS and time on ventilator	– 3,120,286 (– 26.8%)	– 82,720 (– 43.9%)	– 748,610 (– 15.2%)	– 250,720 (– 21.3%)	– 97,670 (– 20.2%)	– 28,888 (– 28.3%)	– 8376 (– 34.5%)

Hypothetical treatment effect scenarios are in addition to the testing and treatment contributions estimated in the public + private sector scenario. Treatment effects assumed are as follows: 0.28, 0.80, and 0.65 hazard ratios for reduction in mortality for non-ICU, ICU patients, and ICU patients on ventilation, respectively; 10% for reduction in incidence of ICU admissions and ventilator use, 3 days for reduction in non-ICU and ICU LOS & time on ventilator

ICU intensive care unit, LOS length of stay



Fig. 3 Public and private sector contributions for COVID-19 incidence (a) and mortality (b) and hospital resource use over time (c, d). 6/1/2020 is the assumed start date of the private sector contributions to diagnostic

testing and novel effective treatments. 8/21/20 is the end date of the results reporting period. ICU intensive care unit

provided only a mortality benefit and reduced LOS among non-ICU hospitalized patients. Therefore, the scenario with novel effective treatment alone only affected cumulative mortality (60,014 fewer deaths; – 31.9%), cumulative non-ICU hospital occupancy (173,435 more beds; + 3.5%), and peak non-ICU hospital occupancy (4131 more beds; + 4.0%). In this case, the mortality benefit leads to greater non-ICU hospital resource use due to longer LOS among non-ICU patients that recover compared to those that die.

The individual effect of private sector expansion of commercial diagnostic testing capacity alone (i.e., excluding any private sector treatment effects) affected all outcomes. This was due to the increased number of true positive test results leading to greater self-isolation and reduced transmission, which has downstream effects on hospital resource use and mortality. In this scenario, expanded testing contributed to 3,120,286 fewer cases (– 26.8%), 33,746 fewer deaths (– 17.9%), 31,883 fewer

non-ICU beds at peak occupancy (– 31.2%), 7244 fewer ICU beds at peak occupancy (– 29.9%), and 2884 fewer ICU patients on mechanical ventilation at peak usage (– 29.2%). Taken together, we can infer that for the combined effects, expanded diagnostic testing was the larger contributor to reducing non-ICU hospital bed occupancy while effective novel treatment had a greater contribution to reducing mortality.

Scenario analyses examining the various effects of treatments, as a proxy for potential new treatments which may have different effects than those currently marketed, demonstrated a potential reduction in outcomes not previously impacted by current treatment via public and private sector contributions (Table 1). When treatment-related reductions in ICU admissions and ventilator use were applied, the estimated reduction in peak ICU beds increased 1.8-fold (– 53.5% vs. – 29.9%) and cumulative ICU beds increased 2.4-fold (– 39.8% vs. – 16.6%). Similarly, assuming

Table 2 Impact of model assumptions and parameters on incidence and mortality of COVID-19 and healthcare resource utilization

(L, H)	Relative change vs. public + private sector contribution scenario						
	Cumulative incidence	Cumulative mortality	Cumulative non-ICU beds occupancy	Cumulative ICU beds occupancy	Peak hospital non-ICU beds occupancy	Peak ICU beds occupancy	Peak ICU beds (ventilators) occupancy
Public + private sector contribution—treatment and testing	8,501,362	105,525	4,162,323	981,710	73,346	17,006	7016
Private sector contribution starting date							
Public + private sector contribution starting date May 1	– 15.4%	– 12.5%	– 12.6%	– 12.3%	– 16.1%	– 15.9%	– 15.7%
Testing scenarios							
Increase in HT testing by 20%	– 2.0%	– 0.9%	– 0.9%	– 0.8%	– 2.7%	– 2.6%	– 2.4%
% testing performed for asymptomatic patients	(– 3.4%, 3.3%)	(– 2.9%, 2.8%)	(– 2.9%, 2.8%)	(– 2.8%, 2.6%)	(– 3.9%, 3.7%)	(– 3.8%, 3.6%)	(– 3.7%, 3.6%)
LDT test sensitivity	(71.3%, – 4.9%)	(61.3%, – 4.1%)	(61.7%, – 4.1%)	(59.0%, – 4.0%)	(77.3%, – 5.3%)	(75.6%, – 5.2%)	(74.6%, – 5.1%)
Time to test result—days	(2, 4)	(– 18.5%, 19.8%)	(– 18.7%, 20.0%)	(– 17.9%, 18.7%)	(– 24.2%, 32.6%)	(– 23.5%, 31.2%)	(– 23.2%, 30.4%)
Clinical scenarios							
Time from symptom onset to test for severe/critical patients—days	(0.5, 2)	(– 33.2%, 37.4%)	(– 31.3%, 36.6%)	(– 30.7%, 35.8%)	(– 34.3%, 38.3%)	(– 34.0%, 38.0%)	(– 33.8%, 37.9%)
Time from symptom onset to test for mild patients—days	(1, 3)	(– 26.1%, 10.1%)	(– 24.3%, 9.6%)	(– 23.8%, 9.3%)	(– 27.3%, 10.6%)	(– 27.0%, 10.5%)	(– 26.8%, 10.4%)
% of infected individuals that are asymptomatic	(10%, 25%)	(16.7%, – 13.0%)	(24.9%, – 18.7%)	(24.3%, – 18.4%)	(30.7%, – 22.1%)	(29.9%, – 21.7%)	(29.5%, – 21.5%)
Behavioral factors							
% of severe cases self-isolating immediately upon symptom onset	(0%, 10%)	(9.9%, – 9.2%)	(8.7%, – 8.0%)	(8.4%, – 7.8%)	(11.1%, – 10.1%)	(10.8%, – 9.9%)	(10.6%, – 9.7%)

Table 2 continued

(L, H)	Relative change vs. public + private sector contribution scenario						
	Cumulative incidence	Cumulative mortality	Cumulative hospital non-ICU beds occupancy	Cumulative ICU beds occupancy	Cumulative ICU beds (ventilators) occupancy	Peak hospital non-ICU beds occupancy	Peak ICU beds occupancy
% severe cases self-isolating after symptom onset	(70%, 90%)	(5.1%, – 4.5%)	(4.8%, – 4.2%)	(4.7%, – 4.2%)	(4.7%, – 4.1%)	(5.3%, – 4.7%)	(5.2%, – 4.6%)
% mild cases self-isolating after symptom onset	(0%, 10%)	(13.1%, – 11.8%)	(12.3%, – 11.0%)	(12.1%, – 10.8%)	(11.9%, – 10.6%)	(13.7%, – 12.3%)	(13.4%, – 12.1%)

H high parameter estimate, *HT* high throughput, *ICU* intensive care unit, *L* low parameter estimate, *LB* lower bound, *LDT* laboratory developed test

^a Assumes private sector contributions to treatment and testing starts on May 1, 2020, and the result collection period is the same as base case June 1 to August 21

^b The number of HT machines is increased by 20% and the number of LDTs is reduced by the same absolute amount so that the total number of systems is the same

reductions in ICU LOS and time on ventilator further reduced peak and cumulative ICU beds but to a lesser extent (– 34.5% vs. – 29.9%, – 21.3% vs. – 16.6%).

In sensitivity analyses, changing the date at which expanded diagnostic testing and novel treatment were assumed to be available from June 1 to May 1 (as a proxy for when remdesivir was first available via EUA) resulted in further reductions in resource utilization, mortality, and incidence of COVID-19 cases (range – 11.8% to – 16.1%; Table 2). Among the diagnostic testing parameters varied, the model was highly sensitive to assumptions around time to test result and LDT sensitivity. Increasing time to test result by just 1 day (from 3 to 4 days) increased the cumulative incidence of cases by + 27.9% and resources utilized by + 17.9 to + 32.6%. Similarly, varying LDT sensitivity from 100% to as low as 60% resulted in large changes in the incidence of COVID-19 cases (– 4.9% to + 71.3% cases) and resource use (ranging from – 5.3% to + 77.3%). Shifting 20% of the share of available testing systems toward more HT tests resulted in changes in all outcomes ranging from – 0.8% to – 2.7%. Patient compliance with self-isolation while awaiting test results was also found to have a significant effect on the cumulative incidence of cases and accentuated the effects of lower testing accuracy (Fig. 4). For example, the change in cumulative incidence of COVID-19 cases for diagnostic test sensitivities ranging from 100% to 85% was between – 10.2% and + 50.0% for the assumed level of 70% self-isolation while awaiting test results. However, when self-isolation while awaiting test results was decreased to 50%, the change in cumulative incidence of COVID-19 cases ranged from + 219.8% to + 340.3%. Model sensitivity to other clinical and behavioral factors is shown in Table 2.

DISCUSSION

To our knowledge, this is the first study to comprehensively estimate public and private sector contributions, via development of molecular diagnostic testing and treatments, in

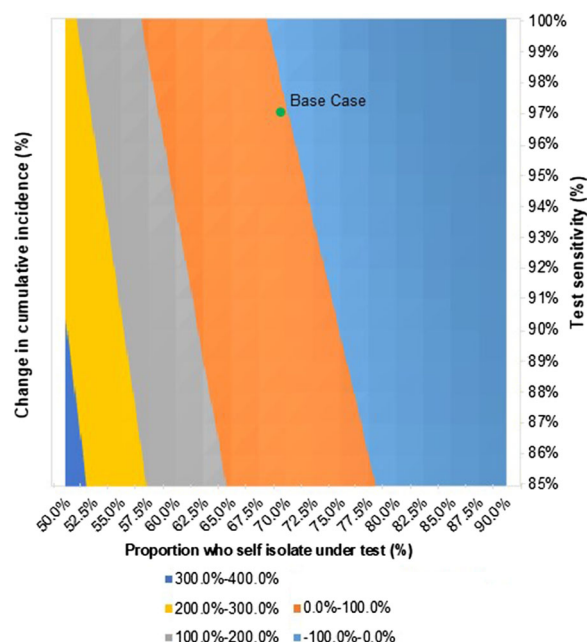


Fig. 4 The relationship between test sensitivity and self-isolation while awaiting test results on cumulative incidence of COVID-19 cases. Results displayed are the percentage change in cumulative incidence relative to the scenario assuming public + private sector contributions to diagnostic testing and novel treatment

addressing COVID-19-related health system resource constraints in the USA. We found that the effect of public sector contributions and EUAs expanding and expediting the availability of COVID-19 commercial diagnostic tests and therapeutics likely had a significant effect on altering the trajectories of cases, mortality, and resource utilization. This finding is consistent despite uncertainty in private sector treatment effects, indicating that diagnostics alone may have a role in reducing health resource utilization, although the combination of both testing and treatments together produced a greater effect than either considered alone. While this model focuses on the cases and resource use from a US national perspective, regional differences in COVID-19 have been well documented. Since the availability of testing and treatment resources may vary regionally and may not align with the number of cases present in a particular geography, our model provides an optimistic scenario and highlights the importance of ensuring efficient and

equitable distribution of treatments and diagnostics.

While this study focused on resource utilization, it is also important to consider the economic implications of resource reductions. Estimated COVID-19 healthcare costs per day to hospitals range from \$2303 (non-ICU) to \$3449 (ICU with ventilation) [28]. With hospitals facing substantial financial burden due to COVID-19, any diagnostic test or treatment which can reduce hospitalizations and LOS may provide significant cost savings. While estimating costs was beyond the scope of this study, it should be noted that the costs of a course of treatment for the only guideline-recommended COVID-19 treatments during this study period (remdesivir and dexamethasone) [29–31] are less than, or similar to, a single day in a hospital.

On the basis of our findings, public and private sector contributions have played an important role in addressing the pandemic; however, critical needs remain. Despite the increase in diagnostic testing capacity over time, laboratory backlogs have been observed [32]. As estimated in this study, time to test result is an important factor in reducing laboratory backlog and influences the infection curve and hospitalizations. Because of the urgency to increase testing capacity, other factors, including test sensitivity, have been less scrutinized. Our findings highlight that test sensitivity is an important consideration. In particular, the real-world clinical validity of available test options is largely unknown, and our results demonstrate that tests with lower sensitivity (i.e., increased false negative results) may lead to higher risk of viral transmission and increase healthcare resource utilization. Therefore, it is important to consider test system capacity, time to test result, and test sensitivity when evaluating the potential effectiveness of different testing strategies. Additionally, behavioral factors, such as patient compliance with self-isolation, are crucial for minimizing viral transmission. We found that the combination of poor patient self-isolation behaviors and lower test sensitivity can exacerbate the impact of false negatives on disease transmission and subsequent resource utilization. Therefore, when considering trade-offs between

test sensitivity and time to test result, patient compliance with self-isolation behaviors is an important parameter to understand. Consequently, policies that support and enable people to self-isolate without penalties or risks (e.g., loss of employment, school, etc.) are important.

Effective treatments are equally important given the complementary effects of diagnostic testing on COVID-19 healthcare resource use and patient outcomes. Recent therapies issued EUA have involved both private sector contributions (e.g., remdesivir) and public funding (e.g., dexamethasone, convalescent plasma). We projected that the treatments (remdesivir, dexamethasone) have impacted mortality and non-ICU hospital resource use. Research and development (R&D) is occurring at a record pace, with over 300 therapies under investigation for COVID-19 [33]. These present potential opportunities to further reduce capacity constraints. This may be particularly important when considering individual treatment effects, since those that reduce mortality may increase hospital LOS because of the prolonged survival effect. This was the case in our study, where the effect of diagnostic testing alone led to a greater reduction in non-ICU beds than with testing and treatment. Therefore, a potentially optimal scenario may be a combination of novel treatments that balance the reduction in mortality and LOS outcomes. Production and distribution of any future vaccine at scale may be challenging; thus, development of novel treatments may have similar or even greater importance than vaccine development. However, unlike the rapid progress in diagnostic testing innovation, developing therapeutics has been more challenging, with many failed trials highlighting the difficulty of finding R&D success. Policies that continue to facilitate R&D are critical for the ability to develop innovative approaches to addressing the COVID-19 pandemic.

In addition to policies that facilitate R&D and allow recent innovations to be quickly available, those that enable patient access to these innovations are equally important. For example, the Coronavirus Aid, Relief and Economic Security (CARES) Act allows coverage of testing without cost-sharing, including those receiving testing out of network [34]. The

significant impact diagnostic testing may have on multiple aspects of healthcare resource utilization, as observed in this study, highlights the importance of policies that facilitate patient access to testing resources. However, despite the enactment of these policies, there may still be subgroups of patients who are not covered by the CARES Act, such as the uninsured. Given rapid developments in the availability of testing technologies (e.g., antibody, antigen, multiplex molecular tests, etc.), the impact of testing on resource utilization, and current understanding that lower socioeconomic status patients—many who may be uninsured—are disproportionately affected by COVID-19 [35–37], policies that clarify coverage requirements and facilitate patient access to all COVID-19 testing technologies should be considered.

Unlike with testing, there is currently a lack of federal policies facilitating access to COVID-19 treatment via limiting cost-sharing. We found that treatment contributed a larger portion of the reduction in mortality relative to diagnostic testing, highlighting the importance of access to effective treatments. While many private payers have waived cost sharing for their members [38], some patients may still be vulnerable to high cost-sharing responsibilities, such as those with high deductible insurance plans (that have not waived cost sharing) or the uninsured. These patients may delay seeking care because of cost, resulting in additional resource utilization due to missed opportunities to leverage future/existing treatments at an earlier disease stage. Furthermore, delays or avoiding care may result in greater mortality [39, 40] and downstream productivity losses, accentuating the existing disparities in care. Future policies that ensure equitable access to hospital care and treatment should be considered.

Like all models, ours has limitations. First, the model assumes equal distribution of treatments and testing across the USA. In reality, healthcare resources in the USA are not equally distributed relative to need, so the impact of diagnostics and treatments may vary by individual health system. Thus, estimates of expected resource use relative to known availability of hospital/ICU beds and ventilators throughout

the country should only be interpreted in aggregate across the country and are not necessarily reflective of the resource burden faced by individual health systems. Second, expanded testing scenarios assume that laboratory infrastructures are in place and the necessary consumables are widely available when this may not be the case. Lastly, the model assumes that treatments and testing became available instantaneously on a single date when in actuality the availability of new diagnostics and treatments was spread out over time. This may, for example, overestimate the impact of public sector contributions, as it is assumed that both public sector testing capacity and treatments (dexamethasone) were available at scale since the beginning of the pandemic.

CONCLUSION

Public and private sector efforts have provided substantial contributions to reducing COVID-19-related transmission, healthcare resource utilization, and mortality. Both diagnostic testing capacity and accuracy are important aspects to consider when identifying how to optimally deploy testing resources. Current COVID-19 treatment options are limited, yet provide significant contributions to reducing healthcare resource utilization and mortality through treatment benefits in the less severe hospitalized patients. Future combinations of treatments which impact different aspects of resource use may be optimal in reducing COVID-19-related pressure on healthcare system capacity. Policies that incentivize innovation and ensure equitable access to hospital care, testing, and treatment will be important to facilitate this.

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Data Availability. The datasets generated during and/or analyzed during the current study are available in the COVID Tracking Project repository, <https://covidtracking.com/data/api>.

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