

# Testing for the rationality of central bank interest rate forecasts

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Received: 20 January 2020 / Accepted: 16 March 2021 / Published online: 8 May 2021 © The Author(s) 2021

# Abstract

In this paper, we study the bias in interest rate projections of five central banks, namely the central banks of the Czech Republic, New Zealand, Norway, Sweden, and the USA. We examine whether central bank projections are based on an asymmetric loss function and report evidence that central banks perceive an overprojection of their longer-term interest rate forecasts as twice as costly as an underprojection of the same size. We find that forecast rationality is consistent with biased interest rate projections under the assumption of an asymmetric loss function, which contributes to explaining the behavior of the examined central banks and their forecasts.

Keywords Asymmetric loss · Forecast rationality · Interest rate forecasts

JEL Classification  $\, E43 \cdot E47 \cdot E58$ 

# **1 Introduction**

Over the past 20 years, central banks have increasingly embarked on a stance of more transparent policy-making and more open central bank communication. While tra-

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Contents of this paper were included in an unpublished doctoral dissertation entitled *On Recent Advances in Economic Forecasting Topics* which was handed in on 18 March 2019 and accepted on 14 June 2019 at WHU – Otto Beisheim School of Management in Vallendar, Germany.

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ditional views on central bank communication advocated the publication of as little specific information as possible, the acknowledgement of the role that public expectations play in macroeconomic stabilization has brought about a shift toward more openness in communicating policy intentions and decisions (Rudebusch and Williams 2008). Against this background, central banks have recently introduced a number of innovative, new instruments as part of their efforts to guide and lead financial market expectations into the desired direction.

One of the latest innovations in this context and one considered to be a "new frontier" in central bank communication is the publication of interest rate projections (Blinder et al 2008). The publication of such forecasts was first introduced by the Reserve Bank of New Zealand in 1997, when it issued a forecast of the future 90-day bank bill rate as part of its Monetary Policy Statements aiming at providing some strong guidance for interest rate expectations. Since then, a few other central banks followed this approach. In 2005, the Norges Bank began to issue projections of its own key policy rate. In 2007, the Swedish Riksbank began to publish forecasts of the future reporte and the CNB followed in 2008 with forecasts of the Prague Interbank Offered Rate (PRIBOR). Iceland's Sedlabanki Islands published projections of its own policy rate starting in 2006, but discontinued this policy in 2010. In 2012, the US Federal Reserve System started publishing forecasts of its target federal funds rate, which can also be interpreted as increased interest in this means of central bank communication. Even though only a handful of central banks have so far published projected interest rate paths, by now enough data have accumulated for empirical research, making this a "high-priority area" for academic research in general (Blinder et al 2008).

In the context of this innovative approach to more transparent central bank communication, the academic literature on interest rate projections of central banks is still in a nascent stage. Rudebusch and Williams (2008) and Gosselin et al (2008) discuss the value of publishing interest rate projections. More specifically, Rudebusch and Williams (2008) find that "communication of interest rate projections can better align the public's and the central bank's expectations" and that this improved "alignment of expectations generally leads to improvements in macroeconomic performance." However, they point out that a misinterpretation by the public of such interest rate forecasts as "unconditional commitments" might present a significant pitfall to this instrument of central bank communication. Gosselin et al (2008) use this reasoning and formulate conditions under which central bank transparency leads to welfare losses: assuming a significant degree of information heterogeneity between a central bank and the public, this communication policy should not be pursued if the central bank shows signs of time inconsistency. Detmers and Nautz (2014) find that interest rate projections do appear to be helpful in the overall market expectations management of a central bank, but, at the same time, such projections tend to become stale quickly, which then contributes to increasing market uncertainty. They also show that interest rate projection horizons beyond four quarters do not provide much useful information to markets and might even lead to higher interest rate volatility (Detmers and Nautz 2013).

Building upon the existing literature, this paper aims at contributing to the investigation of interest rate projections as a new means of central bank communication. More specifically, the paper compares these projections with actual outcomes and examines what kind of loss function the interest rate forecasts are possibly based on. In this context, we are interested in identifying whether central banks' interest rate projections truly follow a symmetric loss function and can therefore be assumed to be unbiased.

Our study focuses on the interest rate projections of the central banks of the Czech Republic, New Zealand, Norway, and Sweden. These central banks have published such projections for at least the past decade within their inflation-targeting framework. In addition, we also take the interest rate projections of the US Federal Reserve into account, albeit they are subject to a slightly different structure, because they provide the individual opinions on the appropriate future federal funds rate of all Federal Open Market Committee (FOMC) members rather than an aggregated point forecast. We examine the forecast errors (i.e., the difference between the realized interest rate and the interest rate forecast) across different forecast horizons and make use of an approach developed by Elliott et al (2005) to determine whether these forecast errors follow a symmetric or an asymmetric loss function. From a theoretical perspective, a number of reasons might warrant central banks to over- or underestimate future policy rates, e.g., to secure greater leeway for the effects of counter-inflationary or counter-deflationary policies in times of need.

More generally, the analysis of macroeconomic projections has gained considerable attention in recent years. Studies have typically focused on projections published by financial market participants (Dovern 2015), international organizations (Frenkel et al 2013), or macroeconomic models (Wieland and Wolters 2011). Our analysis of interest rate projections by central banks is relevant for several reasons. First, financial market participants closely follow the general communication of central banks to form expectations about future interest rate decisions (Neuenkirch 2012). If central banks provide fairly accurate interest rate forecasts, financial market participants may use such forecasts in forming their expectations rather than trying to infer future developments from the verbal and, thus, more qualitative communication. The analysis is also interesting from an economic policy maker's point of view due to the fiscal-monetary policy interaction (Davig et al 2011). Hence, fiscal policy should be aware of the future interest rate path, which is reflected in central bank's interest rate projections. If central banks do not bind themselves to their projections, the effects of fiscal policy become more uncertain. Finally, the analysis of interest rate projections might be useful, because households and firms make bad consumption-savings decisions when monetary policy is unanticipated (Leeper et al 2011). In this regard, our paper contributes to the discussion about monetary foresight and forward guidance of monetary policy (Pierdzioch and Rülke 2014).

To the best of our knowledge, our study is the first one that compares interest rate projections of central banks and their actual outcomes. Although there are a number of studies that investigate the issue of rules versus discretion and the central bank's desire to improve monetary foresight, research has not yet provided empirical evidence of the underlying loss function of central banks' interest rate projections. To this end, our study applies the concept of an asymmetric loss function which has been used in other studies to, for example, investigate forecasts of oil prices (Pierdzioch et al 2015), exchange rates (Fritsche et al 2015), and other macroeconomic variables (Frenkel et al 2012).

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Country	Period	Frequency	Forecast horizon	Obs. periods
Czech Republic	2008 Q1-2018 Q4	Quarterly	3–18 months	44
New Zealand	1997 Q4–2018 Q4	Quarterly	3-24 months	85
Norway	2005 Q1-2018 Q4	Triannually	3-24 months	46
Sweden	2007 Q1-2018 Q4	Quarterly	3-24 months	50
USA	2012 Q1-2018 Q3	Biannually	1–2 years <sup>†</sup>	14

 Table 1
 Details on observation periods, frequencies, forecast horizons, and observation periods. Source:

 Česká Národní Banka, Norges Bank, Reserve Bank of New Zealand, Sveriges Riksbank, US Federal

 Reserve. The available forecast horizons for New Zealand, Norway, and Sweden differ across time, and only forecast data for up to 24 months have been used in order to guarantee a consistent dataset

<sup>†</sup>The interest rate forecasts for the USA pertain to end of the current year, end of next year, in two years, and in the "longer run" as described in Sect. 2.5

The remainder of this paper is organized as follows: Sect. 2 gives an overview of the interest rate projection data of the central banks of the Czech Republic, New Zealand, Norway, Sweden, and the USA. Section 3 discusses some stylized facts of the projections. Section 4 lays out the econometric model that allows us to estimate the loss function of a central bank. Section 5 presents the results of our analysis. Section 6 presents some robustness tests for our findings, and Sect. 7 offers some conclusions.

# 2 The data set

We study the interest rate projections of the central banks of the Czech Republic, New Zealand, Norway, and Sweden, all of which have been publishing such projections for at least the past decade within their inflation-targeting framework. We also examine interest rate projections of the US Federal Reserve, albeit these are subject to a slightly different structure. More specifically, they comprise the individual opinions for the appropriate future federal funds rate of all FOMC members, but they do not issue an aggregated point forecast. The analyses in Sects. 4 to 6 consider a total of more than 2200 interest rate forecasts across different forecast horizons and observations. As the publication of interest rate forecasts of the different central banks started in different years, the observation periods vary in both length and forecast horizons. Table 1 summarizes the observational details of each of the five central banks.

### 2.1 New Zealand

The Reserve Bank of New Zealand (RBNZ) was the first central bank that published interest rate projections. It first published interest rate projections in the last quarter of 1997 and has been publishing these every quarter for forecast horizons between 1 month and 36 months ever since. The RBNZ has long been known for pioneering new, innovative instruments in monetary policy, and central bank communication. For instance, the concept of inflation targeting and the two percent inflation rate target both originated in New Zealand in 1989 long before this became best practice in monetary

policy for many central banks across the globe (Archer 2005). The RBNZ initially released forecasts for the 90-day bank bill rate starting in its June 1997 Monetary Policy Statement edition. However, only as of December 2000, the RBNZ consistently published projections with a forecast horizon of at least 12 months. The projected 90-day bank bill rate is a wholesale interbank rate within New Zealand, i.e., a market reference interest rate.

#### 2.2 Norway

In contrast to the RBNZ, the Norges Bank's interest rate projections do not refer to a wholesale interbank rate, but to its own key interest rate, i.e., an interest rate that the central bank directly determines. This represents the interest rate paid on overnight bank deposits<sup>1</sup> with the Norwegian central bank and is therefore a monetary policy instrument that the Norges Bank directly influences. The first forecasts were published in late 2005 as part of the last Monetary Policy Statement of that year. The Norges Bank published 3 Monetary Policy Reports per year with forecasts in the same format until the end of 2012. In 2013, it increased the publication frequency to 4 times per year.

### 2.3 Sweden

Similar to the projections in Norway, the Swedish Riksbank has published forecasts of its own repo rate. The Swedish repo rate is the interest rate at which commercial banks can borrow or deposit money for a period of 7 days with the central bank. Even though the Swedish Riksbank has long included forward rate implied projections of the repo rate in its inflation reports, it has only published an actual repo rate *forecast* in its Monetary Policy Reports since February 2007.

### 2.4 Czech Republic

The publication of interest rate projections of the Czech National Bank (CNB) began in 2008. Projections have been on a quarterly basis and have referred to the 3-month PRIBOR, which is a wholesale interbank rate in the Czech Republic. The CNB's projections therefore refer to an interest rate that the central bank can only influence indirectly (as opposed to, e.g., the key interest rate that is directly set by the central bank). When examining these PRIBOR projections, we thus have to keep in mind that the actual realization might not exclusively depend on monetary policy. Although the interbank rate is a fairly short-term interest rate, it may well be influenced also by other factors such as the overall prevailing business sentiment, the business cycle, and the degree of confidence among bankers. Accordingly, this might have implications for the forecast error that is at the center of interest in section 3. As interest rate projections of the CNB started at the time of the outbreak of the global financial crisis 2007/08

<sup>&</sup>lt;sup>1</sup> Since October 2011, Norges Bank imposes quotas determining the size of deposits that commercial banks can place with the central bank. Deposits in excess of these quotas yield the sight deposit rate minus 100 basis points.

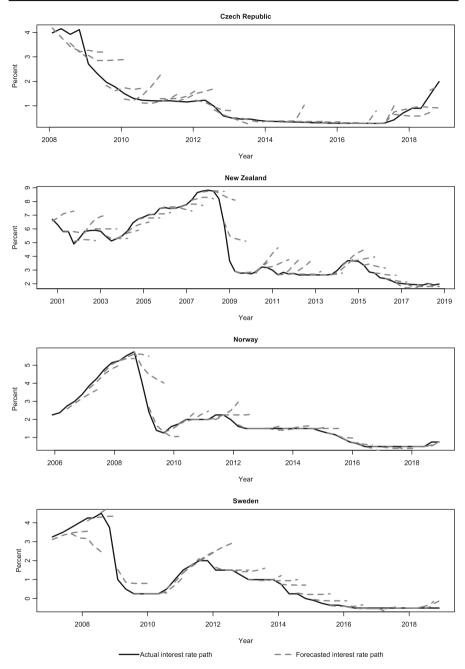
and have spanned the entire post-crisis period, they cover a period of a more or less steadily declining interest rate trend.

#### 2.5 The USA

The interest rate projections for the USA differ from the other four countries in that no single point forecast is made, but rather every Monetary Policy Report (published biannually), since 2012 contains a dot plot representing the results of a survey among all members of the FOMC. Members of the FOMC are asked about their individual assessments of the appropriate target federal funds rate by the end of the current year, as well as the end of the subsequent and following year, in two years, and in the longer run. The analysis in Sect. 4 makes use of all projections except for those for "the longer run," because it is difficult to clearly associate a realized interest rate to this forecast horizon in order to compute the forecast error. Since no FOMC member is obliged to submit an assessment about the appropriate target federal funds rate, the number of submitted forecasts in the data set varies and ranges from 16 to 19 for a single forecast period, resulting in a total of 208 forecasts across 12 Monetary Policy Reports since 2012. Due to the different data structure of the interest rate projections of the Federal Reserve, several analyses presented in Sects. 5 and 6 cannot be conducted in the same way for the USA as for the other countries.

# 3 Interest rate projections and forecast rationality

This section studies some general characteristics of the interest rate forecast errors. To this end, Fig. 1 plots the interest rate path (solid line) and the interest rate projections (dotted line) for each central bank. The figure suggests that there are periods, during which interest rate projections were consistently above or below the actual interest rate path. The Czech Republic (upper left panel) shows a somewhat ambiguous picture, as the forecast errors tend to be mostly positive between 2009 and 2012 and turn out flat after 2012, possibly suggesting a particularly strong case of forward guidance in the low interest rate period. In the case of New Zealand, findings are more distinctive and it is obvious that the forecast errors are negative for the period from roughly the beginning of the 2000s until the global financial crisis in 2008. The forecast errors become mostly positive as of 2009, broadly reflecting the business cycle and the associated high- and low-interest rate environments. Detmers and Nautz (2012) already pointed out that most projection paths seem to show a "mean-reverting" behavior and suggest that the RBNZ published long-term interest rate projections in order to stabilize expectations whenever actual interest rates were seen as extraordinarily high or low. Norway and Sweden (lower panels) offer similar findings, albeit the pre-crisis tendency of underpredicting is not as distinctively visible compared to New Zealand due to the shorter time horizon. However, for the period since the global financial crisis in 2008, there is again a clear pattern of overpredicting the repo rate. In the case of Sweden, being a member of the European Union and given the proximity to the euro area, an indirect impact of the economic conditions and the monetary policy



**Fig. 1** Actual and projected interest rate paths. Note: figure 1 plots the actual interest rate paths (solid lines) against projected interest rate paths (dotted lines), beginning with the first published data of the respective central bank. Data are taken from the websites of the Česká Národní Banka, the Reserve Bank of New Zealand, the Norges Bank, and Sweden's Riksbank. Graphical representation of data from the US Federal Reserve was not possible due to the specifics of their data structure, as discussed in Sect. 2.5

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conducted by the European Central Bank cannot entirely be ruled out. The Swedish Krona, however, is officially a free-floating currency, and Sweden has no plans to join the euro area in the near future as reflected by its renunciation to join the European Exchange Rate Mechanism II, which is a precondition for joining the euro area later.

To empirically investigate the bias in the interest rate projections of central banks, Tables 2 and 3 report the results of a regression of the forecast error on a constant for different forecast horizons. The forecast error is defined as the difference between the realized interest rate at time t + 1, which we denote as  $r_{t+1}$ , and the projected interest rate which was published at time t for time t + 1, denoted as  $f_{t+1}$ . For the Czech Republic, a statistically significant positive bias for the end-of-the month and 3-month horizons reflects that the CNB seems to have underpredicted interest rates. However, beyond the 9-month interest rate horizon, the CNB has systematically overpredicted the interest rate. For New Zealand, we find that with an increasing forecast horizon, a significant nonzero bias emerges in the forecast errors. More specifically, a negative bias in the forecast errors becomes visible and statistically significant starting at a 6-month forecast horizon. This result becomes even stronger with an increasing forecast horizon. In other words, the Reserve Bank of New Zealand shows a tendency to over-predict interest rates, which is also applicable to the forecast error bias regression results for Norway, albeit somewhat weaker in both effect and statistical significance especially for the shorter forecast horizons. Table 2 reveals that a negative bias in Norges Bank's interest rate forecasts manifests itself at a statistically significant level for all forecast horizons beyond 9 months. The case of Sweden shows the same phenomenon as already reported for New Zealand and Norway. As for New Zealand, a negative bias in forecast errors becomes statistically significant for forecast horizons beyond 6 months. Again, with increasing horizons, the bias becomes stronger in both size and statistical significance. Similarly, Table 3 reports an increasing negative bias in the forecast errors with increasing forecast horizons for the USA.

To further test the unbiasedness of interest rate projections, we follow Holden and Peel (1990), Chortareas et al (2012) and Cohen et al (2015) in their notion that the joint hypothesis based on a bivariate regression is a sufficient but not necessary condition, which in turn over-rejects the null hypothesis of unbiasedness. Hence, we follow Holden and Peel (1990) and Cohen et al (2015) by using a univariate test of biasedness, since it tests for both necessary and sufficient conditions. The results in Table 4 for the 3-month forecast horizon using two auxiliary variables, inflation and economic growth, appear mixed. The column "efficiency" reports the *p*-values of the estimated coefficients, which vary across instruments and central banks. In most cases, the estimated coefficient is not statistically significant, indicating that the unbiasedness condition is fulfilled.

In addition, we apply a martingale test of the forecasts and a convergence test of the forecast errors. The martingale test investigates whether forecast revisions are uncorrelated to the information set available to the forecaster. To be consistent in our analysis, we again use inflation measured by the change in the consumer price index (CPI) and the real GDP growth rate as available information sets for each and every interest rate forecast revision. Following Batchelor and Dua (1991), we estimate:

$$f_{i,t-h,t} - f_{i,t-h-1,t} = \alpha + \beta_i x_{i,t-h-1} + \epsilon \tag{1}$$

Table 2         Regression results for the forecast error bias	ults for the fo	recast error bias							
	Forecast Horizon	lorizon							
	0M	3M	6M	M6	12M	15M	18M	21M	24M
Czech Republic									
Constant	0.083 **	0.084 * *	0.034	-0.091	-0.299 * *	-0.530 * * *	-0.766 * *		
Robust standard error	(0.035)	(0.040)	(0.054)	(0.063)	(0.075)	(060.0)	(0.100)		
Skewness	1.532	1.124	0.850	0.374	0.190	0.238	-0.048		
Kurtosis	5.848	5.338	5.714	4.558	3.699	3.350	3.422		
Observations	44	43	42	41	40	39	38		
New Zealand									
Constant	-0.013	-0.097 **	-0.238 * * *	-0.413 * * *	-0.527 * *	-0.655 * * *	-0.791 * * *	-0.898 * * *	-1.015 * * *
Robust standard error	(0.015)	(0.044)	(0.084)	(0.127)	(0.158)	(0.184)	(0.209)	(0.230)	(0.248)
Skewness	2.244	-1.123	-2.356	-2.304	-1.659	-1.362	-1.112	-0.882	-0.603
Kurtosis	13.962	11.679	11.438	9.154	6.126	5.088	4.211	3.494	2.763
Observations	78	75	74	72	72	69	66	63	09

Table 2 continued									
	Forecast Horizon	Iorizon							
	0M	3M	6M	9M	12M	15M	18M	21M	24M
Norway									
Constant	0.011	0.000	-0.070	-0.190	-0.297*	-0.415 **	-0.599 * *	-0.828 * *	-1.041 * *
Robust standard error	(0.013)	(0.024)	(0.067)	(0.118)	(0.158)	(0.177)	(0.189)	(0.206)	(0.226)
Skewness	-0.514	-3.046	-3.325	-2.871	-2.507	-2.052	-1.211	-0.728	-0.447
Kurtosis	5.524	16.274	14.313	11.527	9.488	7.627	4.446	3.240	2.845
Observations	46	45	4	43	42	41	40	39	38
Sweden									
Constant	-0.013	-0.091	-0.230 * *	-0.382 * *	-0.566 * *	-0.806 * *	-1.086 * *	-1.405 * *	-1.719* * *
Robust standard error	(0.019)	(0.061)	(0.108)	(0.141)	(0.171)	(0.190)	(0.193)	(0.197)	(0.190)
Skewness	-1.667	-3.546	-3.339	-2.433	-1.608	-1.277	-1.000	-0.583	-0.186
Kurtosis	9.288	20.355	16.326	10.159	6.721	4.536	3.750	2.847	2.560
Observations	50	49	48	47	46	45	44	43	42
Table 2 reports the results of an OLS regression of the interest rate forecast errors of the central banks of the Czech Republic, New Zealand, Norway, and Sweden against	lts of an OLS	regression of	f the interest rat	e forecast errors o	of the central bank	s of the Czech Re	public, New Zeals	and, Norway, and	Sweden against
a constant for unitable process not constant of the $t = t_1 + t_1 - t_1 + t_2$ , where $t_1 + t_n$ denotes the actual interest factor into the $t = t_n$ and $t_1 + t_n$ denotes the forecast made in time t for period $t + t_n$ . We find a tendency for all central banks that with increasing forecast horizons, significant nonzero biases emerge in the forecast	to the for period	t + k. We fin	d a tendency for	$as r L = r_{t+k}$	$T = J_t, t+k$ , where that with increasing	$r_{t+k}$ denotes the <i>i</i>	ictual interest rate ns, significant non	zero biases emerge	$J_t, t+k$ denotes e in the forecast
errors, indicating a systematic over- or understatement of interest rate forecasts ( $H_0$ : $\beta \neq 0$ ). For New Zealand, such a bias is significant at the 99% confidence level for all	ematic over- o	or understaten	nent of interest r	ate forecasts ( $H_0$	$\beta \neq 0$ ). For New	Zealand, such a h	bias is significant a	at the 99% confide	nce level for all
forecast horizons beyond 9 months, for Sweden beyond 12 months, Norway beyond 21 months, and beyond 12 months for the Czech Republic. New Zealand forecasts its 90-day bank bill rate (an interbank lending rate). Sweden its rate paid on central bank denosits by commercial banks for up to seven days. Norway its central bank overnight	nd 9 months, t n interbank ler	for Sweden by ading rate). S	eyond 12 month weden its rate n	s, Norway beyond aid on central ban	1 21 months, and 1 k deposits by com	beyond 12 months mercial banks for	for the Czech Re up to seven days.	public. New Zeala Norwav its central	und forecasts its bank overnight
deposit rate, and the Czech Republic the 3-month Prague Interbank Offered Rate. Interest rate projections for the Czech Republic are only available for forecast horizons of	ech Republic	the 3-month l	Prague Interban	c Offered Rate. In	terest rate projecti	ons for the Czech	Republic are only	available for fore	cast horizons of

\* \* \* p < 0.01, \* \* p < 0.05, \* p < 0.1up to 18 months

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	Forecast horizon		
	End of current year	End of next year	End of two years
Constant	-0.188 * * *	-0.582* * *	-1.094* * *
Robust standard error	(0.029)	(0.055)	(0.075)
Skewness	-0.2667	-1.171	-0.428
Kurtosis	5.678	4.454	2.318
Observations	239	208	175

Table 3 Regression results for the forecast error bias of the Federal Reserve

Table 3 reports the results of a simple OLS regression of the interest rate forecast errors of the Federal Reserve on a constant for different forecast horizons. We find significantly negative biases in the forecast errors, indicating a systematic overstatement of interest rate forecasts ( $H_0: \beta \neq 0$ ) \* \* \* p < 0.01, \* \* p < 0.05, \* p < 0.1

where  $f_{i,t-h,t} - f_{i,t-h-1,t}$  denotes the forecast revision of forecaster *i* at time *t* for forecast horizon *h* and  $x_{i,t-h-1}$  the available information set at the time the forecast was made. The martingale condition can then be tested by testing the restriction  $\beta_i = 0$ .

The convergence test analyses whether the error variance is non-increasing as the forecast horizon shortens. This test is applied by Batchelor and Dua (1991), Muth (1961), Patton and Timmermann (2012) and requires the forecast error variance not to increase as the forecast horizon shortens.

Our results indicate that the martingale condition is not consistently met by the interest rate projections of the central banks of the Czech Republic, New Zealand, Norway, and Sweden. Table 5 reports the estimated results of the regression as specified in equation (1) and shows that none of the four countries *consistently* meet the martingale condition as indicated by statistically significant regression coefficients. For the Czech Republic, the estimated coefficients are statistically significant in 7 out of 18 cases across forecast horizons and information sets and therefore fail to meet the martingale condition. For New Zealand, the coefficient estimates are statistically significant in 8 out of 27 cases, for Norway in 9 out of 27 cases, and for Sweden in 18 out of 27. Whereas for the Czech Republic it is difficult to point out a variable that seems somewhat consistently correlated with its forecast revisions, the inflation rate is statistically significantly correlated with the interest rate forecast revisions of New Zealand for 5 out of 9 forecast horizons and for 8 out of 9 forecast horizons in Sweden. Economic growth produces statistically significant regression coefficients for 6 out of 9 forecast horizons in Sweden, and unemployment appears to be correlated with Norway's forecast revisions for 7 out of 9 forecast horizons. Overall, the martingale condition is best satisfied by the forecast revisions in New Zealand as indicated by the lowest number of statistically significant correlations between revisions and information sets across all forecast horizons. Norway closely follows with only one more instance, and the Czech Republic comes in third. Sweden's forecast revisions seem to be most strongly and consistently correlated with the contemplated information sets of all four central banks.

Regarding the convergence criterion, Fig. 2 depicts the forecast error variance for all four central banks for decreasing forecast horizons. In the case of the Czech Republic,

Table 4 Univariate orthogonality	e orthogonality tests fo	tests for the 3-month forecast horizon	rizon					
			Obs.	Constant	Coefficient	Efficiency	F test	$\mathbb{R}^2$
Symmetric	CPI change	Czech Republic	43	-0.017	0.052**	0.025	5.12**	.117
				(0.057)	(0.022)		(0.01)	
		New Zealand	75	0.045	-0.067*	0.076	4.13**	.043
				(060.0)	(0.037)		(0.02)	
		Norway	45	0.131 **	-0.060 * * *	0.006	4.14**	.162
				(0.050)	(0.021)		(0.02)	
		Sweden	48	047	034	0.467	1.29	.012
				(0.086)	(0.047)		(0.29)	
	GDP growth	Czech Republic	43	.072	.007	0.751	2.18	.003
				(0.054)	(0.023)		(0.13)	
		New Zealand	75	230 **	.048	0.108	3.82**	.035
				(0.093)	(0.030)		(0.03)	
		Norway	45	008	.006	0.637	.11	.005
				(0.030)	(0.012)		(0.89)	
		Sweden	48	211 * * *	.067* **	0.001	7.48* * *	.212
				(0.066)	(0.019)		(00.0)	

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			Obs.	Constant	Coefficient	Efficiency	F test	R⁺
Asymmetric†	CPI change	Czech Republic	43	012	.056**	0.043	3.92**	.126
				(0.054)	(0.027)		(0.03)	
		New Zealand	75	.068	040	0.226	0.78	.019
				(0.075)	(0.033)		(0.46)	
		Norway	45	.131	079	0.006	1.04	.161
				(0.116)	(0.063)		(0.36)	
		Sweden	48	073	054	0.397	2.31	.020
				(0.049)	(0.063)		(0.11)	
	GDP growth	Czech Republic	43	.084**	.008	0.690	2.82*	.003
				(0.039)	(0.020)		(0.07)	
		New Zealand	75	125	.038	0.121	1.23	.028
				(0.089)	(0.024)		(0.30)	
		Norway	45	053	.008	0.538	0.85	900.
				(0.046)	(0.013)		(0.43)	
		Sweden	48	282*	.078*	0.089	2.18	.206
				(0.142)	(0.045)		(0.13)	

of an asymmetric loss function, we employ Newey–West standard errors. The asymmetry itself is given by the  $\alpha$ -parameter estimated in the regression reported in Table 6. Due to their different data structure, the USA had to be omitted from this analysis \* \* \* p < 0.01, \* \* p < 0.05, \* p < 0.1† Newey-West standard errors

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	Forecast Horizon	Obs.	CPI change		GDP growth		Unemployment	
			Coefficient	<i>p</i> -value	Coefficient	<i>p</i> -value	Coefficient	<i>p</i> -value
Czech Republic	3M	43	-1.072	0.347	-0.540	0.618	1.905	0.081
			(1.127)		(1.074)		(1.063)	
	6M	42	-0.599	0.472	-0.365	0.644	2.196 * *	0.003
			(0.826)		(0.785)		(0.691)	
	M6	41	0.042	0.949	-0.756	0.214	1.639 * * *	0.002
			(0.648)		(0.598)		(0.507)	
	12M	40	0.395	0.480	-1.066 **	0.036	1.050 **	0.020
			(0.554)		(0.491)		(0.433)	
	15M	39	0.844	0.076	-0.887 **	0.044	0.485	0.195
			(0.462)		(0.426)		(0.368)	
	18M	38	1.024 **	0.020	-0.814 **	0.049	0.247	0.458
			(0.419)		(0.399)		(0.329)	

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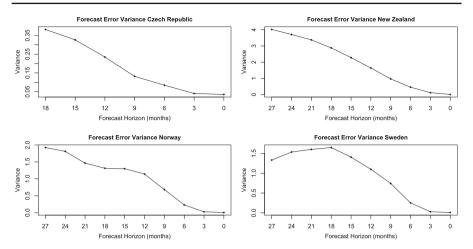
	Forecast Horizon	Obs.	CPI change		GDP growth		Unemployment	
			Coefficient	<i>p</i> -value	Coefficient	<i>p</i> -value	Coefficient	<i>p</i> -value
New Zealand	3M	74	0.868 * *	0.030	-0.822	0.099	-0.145	0.654
			(0.392)		(0.491)		(0.323)	
	6M	73	0.587 * * *	0.003	-0.416	0.092	0.062	0.698
			(0.188)		(0.243)		(0.159)	
	M6	71	0.477 * * *	0.001	-0.316	0.093	0.035	0.760
			(0.141)		(0.185)		(0.116)	
	12M	69	0.342 * *	0.003	-0.211	0.152	0.014	0.876
			(0.110)		(0.146)		(0.088)	
	15M	68	0.227 **	0.020	-0.193	0.117	0.032	0.683
			(0.096)		(0.121)		(0.077)	
	18M	65	0.153	0.100	-0.199	0.074	0.015	0.839
			(0.091)		(0.110)		(0.071)	
	21M	61	0.134	0.141	-0.242 **	0.027	-0.014	0.837
			(0.090)		(0.106)		(0.068)	
	24M	58	0.116	0.203	-0.274 **	0.010	-0.011	0.873
			(0.090)		(0.103)		(0.068)	
	27M	52	0.133	0.141	-0.323 * *	0.003	-0.014	0.842
			(0.089)		(0.105)		(0.071)	

Table 5 continued	nued							
	Forecast Horizon	Obs.	CPI change		GDP growth		Unemployment	
			Coefficient	<i>p</i> -value	Coefficient	<i>p</i> -value	Coefficient	<i>p</i> -value
Norway	3M	38	-2.085	0.594	-1.064	0.779	-0.572	0.830
			(3.874)		(3.762)		(2.645)	
	6M	37	1.246 * *	0.014	-0.049	0.926	-0.526	0.111
			(0.483)		(0.523)		(0.322)	
	M6	36	0.486	0.051	-0.041	0.854	-0.369 * * *	0.009
			(0.240)		(0.220)		(0.133)	
	12M	41	0.335	0.061	-0.129	0.442	-0.273 * * *	0.009
			(0.173)		(0.167)		(660.0)	
	15M	35	0.103	0.485	-0.150	0.307	-0.260 * * *	0.007
			(0.146)		(0.144)		(0.089)	
	18M	34	-0.071	0.718	-0.156	0.404	-0.383 * * *	0.000
			(0.195)		(0.184)		(0.098)	
	21M	33	-0.268	0.124	-0.077	0.627	-0.384 * *	0.000
			(0.169)		(0.157)		(0.071)	
	24M	37	-0.290 **	0.044	-0.098	0.473	-0.343 * *	0.000
			(0.139)		(0.135)		(0.062)	
	27M	32	-0.205	0.091	-0.019	0.872	-0.315 * * *	0.000
			(0.117)		(0.118)		(0.061)	

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	Forecast Horizon	Obs.	CPI change		GDP growth		Unemployment	
			Coefficient	<i>p</i> -value	Coefficient	<i>p</i> -value	Coefficient	<i>p</i> -value
Sweden	3M	49	0.548	0.343	-1.800 * *	0.000	-0.381	0.391
			(0.573)		(0.337)		(0.440)	
	6M	48	0.599 **	0.043	-0.805 * *	0.000	-0.298	0.193
			(0.288)		(0.188)		(0.225)	
	M6	47	0.606 * *	0.005	-0.574 * *	0.000	-0.195	0.243
			(0.203)		(0.139)		(0.164)	
	12M	46	0.601 * * *	0.001	-0.424 * *	0.001	-0.170	0.220
			(0.161)		(0.121)		(0.137)	
	15M	45	0.617 * * *	0.000	-0.324 * *	0.007	-0.206*	0.099
			(0.141)		(0.114)		(0.122)	
	18M	44	0.644 * *	0.000	-0.269 * *	0.028	-0.259 **	0.036
			(0.138)		(0.118)		(0.119)	
	21M	43	0.649 * * *	0.000	-0.205	0.105	-0.261 **	0.034
			(0.141)		(0.124)		(0.119)	
	24M	42	0.676 * *	0.000	-0.104	0.443	-0.259 **	0.045
			(0.150)		(0.135)		(0.125)	
	27M	41	0.616 * * *	0.001	-0.017	0.907	-0.191	0.173
			(0.171)		(0.145)		(0.138)	

revisions against these variables. Resulting constants are omitted, and standard errors are reported in parentheses underneath the respective coefficient estimates. Due to their different data structure, the USA had to be omitted from this analysis the forecasters at the time the original forecast was made. We use CPI change, GDP growth, and the unemployment rate as information sets and regress the forecast error \* \* \* p < 0.01, \* \* p < 0.05, \* p < 0.1



**Fig. 2** Convergence test—forecast error variances. Note: figure 2 plots the forecast error variance across forecast horizons for the central banks of the Czech Republic, New Zealand, Norway, and Sweden. All four central banks show a tendency of decreasing forecast error variance with decreasing forecast horizons. This is consistent with the convergence criterion of rational forecasts. Due to their different data structure, the USA had to be omitted from this representation

New Zealand, and Norway, forecast error variance clearly decreases with decreasing forecast horizons, albeit the amount by which forecast error variance is decreasing varies considerably. In the case of Sweden, the convergence condition requiring forecast error variance to be non-increasing with shortening forecast horizons is not met. Between forecast horizons of 18 and 27 months, the forecast error variance is clearly increasing as shown in Fig. 2.

Overall, forecast rationality as defined by the unbiasedness, orthogonality, convergence, and martingale conditions cannot be empirically supported for the interest rate forecasts of the Czech Republic's, New Zealand's, Norway's, and Sweden's central banks.

#### 4 The econometric model

In this section, we examine the bias in forecast errors in more detail by assuming that central banks are based on an asymmetric loss function. Unlike traditional tests of forecast rationality, which regress the forecast error on a set of variables, the asymmetric loss function renders it possible to weight overprojections and underprojections differently. More formally, we apply the approach developed by Elliott et al (2005) which indicates that a central bank minimizes the observed forecast errors by assuming the following general central bank's loss function,  $\mathcal{L}$ :

$$\mathcal{L} = [\alpha + (1 - 2\alpha)I(r_{t+k} - f_{t,t+k} < 0)]|r_{t+k} - f_{t,t+k}|^p,$$
(2)

where *I* refers to an indicator function which accounts for the asymmetric forecast error, *p* reflects the functional form with p = 1 (= 2) representing a linear (quadratic)

loss function, and k denotes the forecast horizon. In case of  $\alpha = 0.5$  and p = 1, the loss function is symmetric and reduced to  $\mathcal{L} = 0.5|r_{t+k} - f_{t,t+k}|$  which is consistent with the traditional tests for rationality. In this case, forecasts that turn out to be higher than the observed value later (i.e., overpredictions) lead to the same loss as equivalent forecasts that turn out as too low (i.e., underpredictions). In both cases, the loss is linear in the forecast error and its graph is V-shaped. If, however, p = 2, then the quadratic symmetric loss function underlies a traditional Mincer-Zarnowitz regression of forecast unbiasedness and the loss increases over-proportionately with the size of the overpredictions and underpredictions. In this case, the loss function takes on the shape of a parabola. However, as long as  $\alpha = 0.5$ , it is symmetric around the zero forecast error. For values of  $\alpha$  smaller or greater than 0.5, the loss function becomes asymmetric. If, for example,  $\alpha = 0.4$ , the loss function (for p = 1) becomes  $\mathcal{L} = [0.4 + 0.2 \cdot I(r_{t+k} - f_{t,t+k} < 0)]|r_{t+k} - f_{t,t+k}|$ . In this case, if  $r_{t+k} - f_{t,t+k} > 0$ (underprediction), the expression in brackets is 0.4. However, if  $r_{t+k} - f_{t,t+k} < 0$ (overprediction), the expression in brackets is 0.6. Hence, an overprediction is more harmful than an underprediction. The asymmetry is in the opposite direction if  $\alpha > 0.5$ . In our empirical analysis, we follow the notion to look for the shape of the loss function that is most consistent with the observed forecast errors of a central bank. If we find that  $\alpha$  is not significantly different from 0.5, we conclude that central banks indeed have a symmetric loss function. Any value for  $\alpha$  significantly different from 0.5 in reverse indicates the existence of an asymmetric loss function. We also assume that the loss from interest rate forecast errors can be modeled separately from the loss from, for example, inflation rate forecast errors.

Elliott et al (2005) report that given the functional form of the loss function p, the following general method of moments (GMM) estimator yields a consistent and unbiased estimate of the asymmetry parameter:  $\hat{\alpha}$ .

$$\hat{\alpha} = \frac{\left[\frac{1}{T}\sum_{t=\tau}^{T+\tau-1} v_t |FE|^{p-1}\right]' \hat{S}^{-1} \left[\frac{1}{T}\sum_{t=\tau}^{T+\tau-1} v_t I(FE < 0) |FE|^{p-1}\right]}{\left[\frac{1}{T}\sum_{t=\tau}^{T+\tau-1} v_t |FE|^{p-1}\right]' \hat{S}^{-1} \left[\frac{1}{T}\sum_{t=\tau}^{T+\tau+1} v_t |FE|^{p-1}\right]}, \quad (3)$$

where FE is the forecast error and generally defined as

$$FE = r_{t+k} - f_{t,t+k} \tag{4}$$

and  $\hat{S} = \frac{1}{T} \sum_{t=\tau}^{T+\tau-1} v_t v'_t (I(FE < 0) - \hat{\alpha})^2 |FE|^{2p-2}$  denotes a weighting matrix,  $v_t$ = vector of instruments, and T = number of forecasts available (starting at  $t = \tau + 1$ ). We use as instruments a constant (Model 1), the lagged actual interest rate (Model 2), and the professional forecasts of Consensus Economics for interest rates in each country (Model 3). Additionally, we also test for rationality of forecasts by computing a J-test statistic as proposed by Elliott et al (2005). To produce a forecast error different from zero may seem irrational at first glance; however, the rationality hypothesis might change when considering an underlying, asymmetric loss function. More specifically, we perform a test for rationality by computing a J-test statistic using a  $\chi^2$  distribution:

$$J(\hat{\alpha}) = \hat{E} \frac{1}{T} (x_t' \hat{S}^{-1} x_t) \sim \chi_d^2,$$
 (5)

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where  $x_t = \sum_{t=\tau}^{T+\tau-1} v_t [I(r_{t,t+k} - f_{t,t+k} < 0) - \hat{\alpha}] |r_{t+k} - f_{t,t+k}|^{p-1}$  and *d* is the number of instruments. To conduct the test under the assumption of symmetric loss, we set  $\alpha = 0.5$  and examine the J-test statistic, which is, in this case, distributed as  $J(0.5) \sim \chi_d^2$ . If forecast rationality is rejected, this may well be caused by the underlying symmetry assumption, which is why we compute another test statistic by allowing for asymmetric loss, i.e.,  $\alpha \neq 0.5$ . By comparing  $J(\hat{\alpha})$  with J(0.5), we can assess whether using an estimated asymmetric loss function rather than an invoked symmetric loss function weakens evidence against forecast rationality.

# **5 Estimation results**

Table 6 reports the estimation results of the asymmetry parameters  $\hat{\alpha}$  and for forecast rationality under a symmetric  $J_2(0.5)$  and asymmetric  $J_2(\hat{\alpha})$  loss for all central banks considered. Estimates were performed for nine forecast horizons and for both a linear and quadratic loss function. Results reported here refer to the estimates of the asymmetry parameter  $\hat{\alpha}_1$ , in which a constant is used as an instrument. Additionally, two other instruments were used as well:  $\hat{\alpha}_2$  denotes asymmetry parameters that were estimated using the lagged actual interest rate as an instrument. These yield qualitatively very similar results to the estimates using a constant. Forecast errors of the professional interest rate forecasts by Consensus Economics were also used as an instrument and are shown as  $\hat{\alpha}_3$ .

Four main findings can be highlighted. First, for the current-month<sup>2</sup> forecasts, only the estimates for New Zealand suggest with statistical significance (independent of the linearity or nonlinearity of the assumed loss function) that the parameter  $\alpha$  is 0.5 and, thus, the central bank of New Zealand values overpredictions and underpredictions equally. The USA exhibits an asymmetric loss function for the end-of-year forecasts by consistently producing an asymmetry parameter greater than 0.5 across linear and quadratic loss function specifications. For the other central banks, the picture is more mixed and does not rule out an asymmetric loss function. This finding is valid for threemonth forecasts as well. The central bank of Norway more or less consistently exhibits an asymmetry coefficient of lower than 0.5 in the linear as well as in the quadratic specification, while for the Czech Republic and Sweden, the asymmetry parameter estimates vary greatly when moving from a linear to quadratic loss function.

Second, comparing the different  $\hat{\alpha}$  estimates across all forecast horizons as illustrated in Fig. 3 suggests that for the 6-month forecast horizon the  $\hat{\alpha}$  estimates are consistently closer to 0.5 than for other forecast horizons. This suggests that this is the time frame for which central banks aim at making as accurate forecasts as possible. A possible explanation for this could be that central banks consider the 6-month forecast horizon to be a "sweet spot" for forward guidance, possibly based on their experience that this forecast horizon is most effective in steering expectations.

Third, for forecast horizons of more than 6 months, central banks examined here show asymmetry parameters that are greater than 0.5 in the majority of the cases.

 $<sup>^2</sup>$  Interest rate projections with a one-month forecast horizon, i.e., predicting the interest rate for the end of the month.

Forecast	Loss Function	Linear			Quadratic	utic		Linear				Quadratic	0		
Horizon	Central Bank	$\hat{\alpha_1}$	$\hat{\alpha_2}$	$\hat{\alpha_3}$	$\hat{\alpha_1}$	$\hat{\alpha_2}$	$\hat{\alpha_3}$	$J_2(0.5)$	$J_2(\hat{\alpha})$	$J_{3}(0.5)$	$J_3(\hat{\alpha})$	$J_2(0.5)$	$J_2(\hat{\alpha})$	$J_{3}(0.5)$	$J_3(\hat{\alpha})$
Current month	Current month Czech Republic	.558	.568	.562	.216†	.219 <sup>†</sup>	$.110^{\dagger}$	3.967	3.179*	2.18	1.401	$4.925^{\ddagger}$	090.	$5.046^{\ddagger}$	$3.304^{\ddagger}$
	n = 43	(.08)	(.08)	(.08)	(.08)	(.08)	(.05)	[.14]	[.07]	[.34]	[.24]	[60.]	[.81]	[80.]	[.07]
	New Zealand	.597*	.622*	.640*	.583	.704 <sup>†</sup>	.745 <sup>†</sup>	10.82*	7.81*	13.7*	11.61*	7.835 <sup>†</sup>	$3.406^{\dagger}$	9.19 <sup>†</sup>	3.447 <sup>†</sup>
	n = 77	(90.)	(90.)	(.05)	(.10)	(.08)	(.07)	[00]	[.01]	[00]	[00]	[.02]	[90]	[.01]	[90.]
	Norway	.244*	.207*	.230*	.388	.256†	$.155^{\ddagger}$	12.69*	2.847*	12.24*	1.463	3.452	4.725 <sup>†</sup>	$7.408^{\ddagger}$	$3.655^{\ddagger}$
	n = 45	(90.)	(90)	(90.)	(.13)	(.13)	(60.)	[00]	[60]	[00]	[.23]	[.18]	[.03]	[.02]	[90.]
	Sweden	.250*	.239*	.229*	.568	.638	.591	12.82*	1.056	14.05*	1.892	2.724	2.687	1.658	1.402
	n = 48	(90.)	(90.)	(90)	(.14)	(.13)	(.14)	[00]	[.30]	[00]	[.17]	[.26]	[.10]	[.44]	[.24]
3 months	Czech Republic	.535	.540	.538	$.260^{\dagger}$	.261†	.272†	2.999	2.718*	2.00	1.795	4.152	.002	4.038	.4311
	n = 43	(.08)	(.08)	(.08)	(60.)	(60.)	(60.)	[.22]	[.10]	[.37]	[.18]	[.13]	[76.]	[.13]	[.51]
	New Zealand	.680*	.718*	.825*	.724 <sup>†</sup>	.813 <sup>†</sup>	.892 <sup>†</sup>	15.90*	6.487*	26.60*	16.72*	$11.46^{\dagger}$	1.732	$7.788^{\ddagger}$	$3.998^{\dagger}$
	n = 75	(.05)	(.05)	(.04)	(60.)	(90.)	(.04)	[00]	[.01]	[00]	[00]	[00]	[.19]	[.02]	[.05]
	Norway	.244*	.244*	.206*	.496	.402	.336 <sup>†</sup>	11.76*	.011	16.08*	1.621	1.512	.718	3.791	1.375
	n = 44	(90.)	(90.)	(90.)	(.15)	(.12)	(.11)	[00]	[.92]	[.00]	[.20]	[.47]	[.40]	[.15]	[.24]
	Sweden	.375*	.368*	.367*	.724 <sup>†</sup>	.672 <sup>†</sup>	.673 <sup>†</sup>	4.471	1.303	4.695*	1.70	2.691	.463	2.021	1.707
	n = 48	(.07)	(.07)	(.07)	(.11)	(60.)	(.11)	[.12]	[.25]	[.10]	[.19]	[.26]	[.50]	[.36]	[.19]

Forecast	Loss Function	Linear			Quadratic	ic		Linear				Quadratic			
Horizon	Central Bank	$\hat{\alpha_1}$	$\hat{\alpha_2}$	$\hat{\alpha_3}$	$\hat{\alpha_1}$	$\hat{\alpha_2}$	$\hat{\alpha_3}$	$J_2(0.5)$	$J_2(\hat{\alpha})$	$J_{3}(0.5)$	$J_3(\hat{lpha})$	$J_2(0.5)$	$J_2(\hat{\alpha})$	$J_{3}(0.5)$	$J_3(\hat{\alpha})$
6 months	Czech Republic	*009.	*009.	.601*	.505	.517	.517	1.668	.068	1.884	0.261	.070	.046	680.	.070
	n = 40	(.08)	(.08)	(.08)	(.13)	(.12)	(.12)	[.43]	[67.]	[.39]	[.61]	[76.]	[.83]	[96]	[67.]
	New Zealand	.681*	.707*	.815*	.775 <sup>†</sup>	.793 <sup>†</sup>	.751†	13.54*	4.623*	25.65*	15.39*	$12.30^{\ddagger}$	.303	$7.461^{\ddagger}$	7.688 <sup>†</sup>
	n = 72	(.05)	(.05)	(.05)	(.07)	(90.)	(.07)	[.00]	[.03]	[00]	[00]	[00]	[.58]	[.02]	[.01]
	Norway	.405	.404	.379*	.691	.525	$.926^{\dagger}$	1.598	.075	6.854*	4.446*	1.886	2.031	4.214	$10.12^{\ddagger}$
	n = 42	(.08)	(.08)	(.07)	(.12)	(.12)	(.05)	[.45]	[.78]	[.03]	[.03]	[.39]	[.15]	[.12]	[00]
	Sweden	.488	.488	.468	$.808^{\dagger}$	.760 <sup>†</sup>	.764 <sup>†</sup>	.572	.551	6.626*	6.633*	$5.491^{\ddagger}$	1.037	$4.858^{\ddagger}$	.771
	n = 44	(.08)	(.08)	(.08)	(60.)	(80.)	(.08)	[.75]	[.46]	[.04]	[.01]	[90]	[.31]	[60]	[.38]
9 months	9 months Czech Republic	.725*	.736*	.756*	.725†	.713†	.719†	8.781*	.945	10.52*	2.409	4.174	.149	4.563	.924
	n = 40	(.07)	(.07)	(.07)	(.10)	(60.)	(.10)	[.01]	[.33]	[.01]	[.12]	[.12]	[.70]	[.10]	[.34]
	New Zealand	.662*	.693*	.922*	.803 <sup>†</sup>	±667.	.984 <sup>†</sup>	12.63*	5.661*	35.95*	21.89*	$14.20^{\ddagger}$	.037	$10.16^{\ddagger}$	$15.67^{\ddagger}$
	n = 71	(90.)	(.05)	(.03)	(.05)	(.05)	(.01)	[.00]	[.02]	[00]	[00]	[00]	[.85]	[.01]	[00]
	Norway	.476	.474	.454	.739 <sup>†</sup>	909.	.984 <sup>†</sup>	2.167	2.013	11.16*	10.04*	2.619	2.959 <sup>†</sup>	3.978	$12.27^{\ddagger}$
	n = 42	(.08)	(.08)	(.08)	(60.)	(.10)	(.01)	[.34]	[.16]	[00]	[00]	[.27]	[60]	[.14]	[00]
	Sweden	605.	.614	.659*	.835 <sup>†</sup>	.806 <sup>†</sup>	.803†	3.638	1.748	8.778*	6.244*	8.399†	1.262	$7.621^{\ddagger}$	.941
	n = 43	(.07)	(20.)	(10.)	(.07)	(.07)	(.07)	[.16]	[.19]	[.01]	[.01]	[.02]	[.26]	[.02]	[.33]

Table 6 continued

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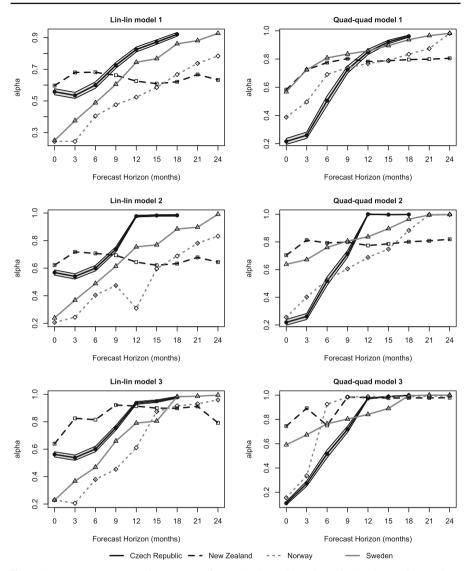
Table 6 continued	ntinued														
Forecast	Loss Function	Linear			Quadratic	ic		Linear				Quadratic			
Horizon	Central Bank	$\hat{\alpha_1}$	$\hat{\alpha_2}$	$\hat{\alpha_3}$	$\hat{\alpha_1}$	$\hat{\alpha_2}$	$\hat{\alpha_3}$	$J_2(0.5)$	$J_2(\hat{\alpha})$	$J_{3}(0.5)$	$J_3(\hat{lpha})$	$J_{2}(0.5)$	$J_2(\hat{\alpha})$	$J_{3}(0.5)$	$J_3(\hat{\alpha})$
12 months	Czech Republic	.825*	<i>*17</i> *	.937*	.850 <sup>†</sup>	$1.00^{\ddagger}$	.973†	18.38*	6.368*	21.31*	5.117*	$11.80^{\ddagger}$	$3.954^{\ddagger}$	$14.72^{\ddagger}$	$2.86^{\dagger}$
	n = 40	(90.)	(.02)	(.04)	(.07)	(.01)	(.02)	[.00]	[.01]	[.00]	[00]	[00]	[.05]	[.00]	[60.]
	New Zealand	.625*	.644*	.914*	.782 <sup>†</sup>	.774 <sup>†</sup>	÷080	8.690*	4.667*	38.07*	25.13*	$12.80^{\ddagger}$	.186	$11.73^{\ddagger}$	$17.06^{\dagger}$
	n = 72	(90.)	(90)	(.03)	(.05)	(.05)	(.01)	[.01]	[.03]	[.00]	[00]	[00]	[.67]	[.00]	[00]
	Norway	.524	.309	.611*	.768 <sup>†</sup>	.688 <sup>†</sup>	†888.	1.783	1.615	11.56*	13.71*	3.446	$2.921^{\ddagger}$	4.306	$10.98^{\dagger}$
	n = 42	(80.)	(.08)	(.08)	(.08)	(60.)	(.01)	[.35]	[.15]	[.00]	[00]	[.19]	[60.]	[.12]	[00]
	Sweden	.744*	.754*	.790*	.858 <sup>†</sup>	.837†	$.841^{\ddagger}$	11.51*	.651	14.31*	3.054*	$11.85^{\ddagger}$	1.069	$11.9^{\ddagger}$	.304
	n = 43	(.07)	(.07)	(90)	(.07)	(.07)	(90)	[.00]	[.37]	[.00]	[80.]	[00]	[.30]	[.00]	[.58]
15 months	Czech Republic	.872*	.982*	.950*	.921 <sup>†</sup>	<i>†</i> 266.	†888.	22.32*	4.467*	23.62*	3.401*	$18.75^{+}$	2.482	$18.67^{\ddagger}$	2.038
	n = 39	(.05)	(.02)	(.03)	(.05)	(.00)	(.01)	[.00]	[.03]	[.00]	[.07]	[00]	[.12]	[.00]	[.15]
	New Zealand	*609:	.621*	*668.	.788 <sup>†</sup>	.786†	.976 <sup>†</sup>	6.403*	3.406*	36.27*	25.10*	$14.24^{\ddagger}$	.006	$12.76^{\ddagger}$	$15.82^{\ddagger}$
	n = 69	(90.)	(90.)	(.04)	(.05)	(.05)	(.01)	[.04]	[90.]	[.00]	[00]	[00]	[.94]	[.00]	[00]
	Norway	.585	.595	.874*	÷790	.748 <sup>†</sup>	†888.	2.945	1.502	12.60*	14.66*	$5.365^{\ddagger}$	$3.431^{\dagger}$	$5.193^{\ddagger}$	$8.825^{\ddagger}$
	n = 41	(.08)	(.08)	(.05)	(.07)	(.08)	(.01)	[.22]	[.16]	[.00]	[00]	[.07]	[90]	[.07]	[00]
	Sweden	.767*	.769*	.805*	.895 <sup>†</sup>	⁺896	<sup>†</sup> 068.	13.14*	.070	15.63*	2.352	$16.96^{\ddagger}$	1.137	$15.74^{\ddagger}$	.640
	n = 43	(90.)	(90)	(90)	(.05)	(.05)	(.05)	[.00]	[67.]	[.00]	[.13]	[00]	[.27]	[.00]	[.42]
18 months	Czech Republic	.921*	.983*	.978*	.962 <sup>†</sup>	†866.	†866.	27.26*	2.438	28.20*	2.26	$24.17^{\ddagger}$	1.809	$23.97^{\ddagger}$	1.806
	n = 38	(.04)	(.02)	(.02)	(.03)	(.00)	(00)	[00]	[.12]	[.00]	[.13]	[00]	[.18]	[.00]	[.18]
	New Zealand	.621*	.633*	.898	.796 <sup>†</sup>	$.801^{\ddagger}$	\$77 <sup>‡</sup>	6.531*	2.996*	32.88*	22.95*	$15.57^{\ddagger}$	.062	$13.91^{\ddagger}$	$15.00^{\ddagger}$
	n = 66	(90.)	(90)	(.03)	(.05)	(.05)	(.01)	[.04]	[80.]	[.00]	[00]	[00]	[.80]	[.00]	[00]
	Norway	.667*	.688	.916*	.834 <sup>†</sup>	.883†	†989.	6.005*	2.193	12.63*	11.68*	$9.11^{\ddagger}$	$5.131^{\ddagger}$	8.379 <sup>†</sup>	7.012 <sup>†</sup>
															ĺ

Table 6 continued	tinued														
Forecast	Loss Function	Linear			Quadratic	ic		Linear				Quadratic			
Horizon	Central Bank	$\hat{\alpha_1}$	$\hat{\alpha_2}$	$\hat{\alpha_3}$	$\hat{\alpha_1}$	$\hat{\alpha_2}$	$\hat{\alpha_3}$	$J_2(0.5)$	$J_2(\hat{\alpha})$	$J_{3}(0.5)$	$J_3(\hat{\alpha})$	$J_2(0.5)$	$J_2(\hat{\alpha})$	$J_{3}(0.5)$	$J_3(\hat{\alpha})$
	n = 39	(80.)	(.07)	(.04)	(90.)	(90.)	(.01)	[.05]	[.14]	[00]	[00]	[.01]	[.02]	[.02]	[.01]
	Sweden	.861*	.884*	.983*	.937†	.964 <sup>†</sup>	<sup>‡</sup> 966.	22.79*	1.297	24.55*	5.441*	$22.28^{\dagger}$	2.644	$20.55^{\ddagger}$	$4.388^{\dagger}$
	n = 43	(.05)	(.05)	(.02)	(.03)	(.02)	(.01)	[00]	[.25]	[00]	[.02]	[00]	[.10]	[00]	[00]
21 months	21 months New Zealand	.667*	.678*	.912*	†99¢.	$.808^{\dagger}$	÷777.	8.669*	2.007	28.94*	18.76*	$15.98^{\dagger}$	.201	$14.63^{\ddagger}$	$13.85^{\ddagger}$
	n = 63	(90.)	(90)	(.04)	(.05)	(.05)	(.01)	[.01]	[.16]	[00]	[00]	[00]	[.65]	[00]	[00]
	Norway	.737*	.781*	.931*	.874 <sup>†</sup>	†790.	†199.	10.31*	2.977*	13.19*	8.554*	$12.9^{\ddagger}$	7.037 <sup>‡</sup>	$12.03^{\ddagger}$	$5.236^{\dagger}$
	n = 38	(.07)	(.07)	(.04)	(.05)	(.03)	(.01)	[.01]	[80.]	[00]	[00]	[00]	[00]	[00]	[.02]
	Sweden	.881*	.897*	.986	.966 <sup>†</sup>	.995 <sup>†</sup>	$1.00^{\ddagger}$	24.66*	.850	25.67*	4.553*	$26.75^{\ddagger}$	$3.0225^{\ddagger}$	24.75 <sup>†</sup>	$4.138^{\dagger}$
	n = 42	(.05)	(.05)	(.02)	(.02)	(00)	(.00)	[00]	[.36]	[00]	[.03]	[00]	[80.]	[00]	[.04]
24 months	New Zealand	.633*	.644*	.792*	.805 <sup>†</sup>	.819 <sup>†</sup>	÷979	6.158*	2.130	20.33*	16.28*	$16.54^{\ddagger}$	.531	$15.5^{\ddagger}$	$13.33^{\ddagger}$
	n = 60	(90.)	(90)	(.05)	(.05)	(.05)	(.01)	[:05]	[.14]	[00]	[00]	[00]	[.47]	[00]	[00]
	Norway	.784*	.832*	<b>*096</b>	.892 <sup>†</sup>	.994 <sup>†</sup>	.994 <sup>†</sup>	13.30*	2.667	15.82*	7.091*	$14.95^{\ddagger}$	$6.228^{\ddagger}$	$14.52^{\ddagger}$	4.845 <sup>†</sup>
	n = 37	(.07)	(90.)	(.03)	(20)	(.02)	(10)	[00]	[.10]	[00]	[.01]	[00]	[.01]	[00]	[.03]

Table 6 continued	ontinued														
Forecast	Forecast Loss Function	Linear			Quadratic	ic.		Linear				Quadratic			
Horizon	Horizon Central Bank	$\hat{\alpha_1}$	$\hat{\alpha_2}$ $\hat{\alpha_3}$	ά <sub>3</sub>	$\hat{\alpha_1}$	$\hat{\alpha_1}$ $\hat{\alpha_2}$ $\hat{\alpha_3}$	$\hat{\alpha_3}$	$J_2(0.5)$	$J_2(\hat{\alpha})$	$J_{3}(0.5)$	$J_3(\hat{\alpha})$	$ \begin{array}{cccccccccccccccccccccccccccccccccccc$	$J_2(\hat{\alpha})$	$J_{3}(0.5)$	$J_3(\hat{\alpha})$
	Sweden	.927*	.991*	.994*	.982 <sup>†</sup>	<sup>‡</sup> 866.	$1.00^{\ddagger}$	30.42*	2.694	30.18*	2.803*	$.927*$ $.991*$ $.994*$ $.982^{\dagger}$ $.998^{\dagger}$ $1.00^{\dagger}$ $30.42*$ $2.694$ $30.18*$ $2.803*$ $30.47^{\dagger}$ $2.134$ $28.6^{\dagger}$	2.134	$28.6^{\ddagger}$	2.528
	n = 41	(.04)	(.04) $(.01)$ $(.01)$ $(.01)$ $(.00)$	(.01)	(.01)	(00)	[00.] (00.)	[00]	[.10]	[.10] [.00]	[00.] [60.]	[00]	[.14]	[00]	[.11]
Table 6 rel results in tl consensus statistics (. an 18-mon	Table 6 reports the results of a GMM estimation of the $\alpha$ -parameter indicating the degree of asymmetry in central banks' loss functions, together with the rationality test results in the last eight columns. The instruments used for the GMM estimation are a constant (model 1), the one-month lagged actual interest rate (model 2), and the 12-month consensus interest rate forecast error (model 3). Standard errors for the asymmetry parameter ( $\alpha$ ) estimations are provided in parentheses. <i>P</i> -values for the rationality test statistics ( $J_2$ and $J_3$ ) are quoted in square brackets. Results are shown for forecast horizons of up to 24 months. Forecasts for the Czech Republic are only available for up to an 18-month forecast horizon.	f a GMM ms. The in ast error ( ted in squant,	estimation struments model 3). are bracke	n of the $\alpha$ used for the $\alpha$ Standard ts. Result:	-paramete he GMM ( errors for s are show	r indicati estimation the asyn	ng the de 1 are a con 1 metry pa 2 cast horiz	gree of asyr stant (mode rameter ( $\alpha$ ) cons of up to	nmetry in 1 1), the or estimatio 24 mont	central ban ne-month la ns are prov hs. Forecast	iks' loss fui gged actual ided in pare s for the Cz	nctions, tog interest rate entheses. P- cech Republ	ether with (model 2 values foi ic are only	the rationa ), and the 12 : the rationa / available f	lity test -month lity test or up to

\* Estimate under the linear model specifications with a confidence level > 90%

 $\div$  Estimate under the quadratic model specifications with a confidence level >90% n Number of observations



**Fig. 3** Asymmetry parameter estimates across forecast horizons. Note: figure 3 plots the  $\alpha$  estimates along forecast horizons for the four different model specifications. By visual appraisal, 6 months seem to be most consistently the forecast horizon where the  $\alpha$  estimates are closest to 0.5 across central banks and models. Gray-shaded area indicates 90%-confidence band of estimates for the Czech Republic. For lucidity purposes, the other confidence bands are omitted from this figure but available upon request. Due to their different data structure, the USA had to be omitted from this representation

This indicates that the central banks associate underprojections of their interest rate forecast with higher costs. Apparently, they prefer to overpredict the future interest rate path. One possibility is that they use their interest rate forecasts to leave room for unannounced interest rate cuts at the expense of a lower forecast accuracy. This would be in line with our initial considerations, according to which there may be a trade-off between providing accurate forecasts and pursuing macroeconomic stability. Such considerations may play a more important role only for longer forecast horizons. Further testing for rationality confirms for most cases that rationality of central banks' forecasts cannot be rejected at a statistically significant level when assuming an asymmetric loss function. More specifically, the Hansen J-tests for overidentification performed for all  $\hat{\alpha}$  estimations shown in Tables 6 and 7 indicate that for 83 out of 136 cases, the significance level of the  $J_2$  test statistic decreases and the rationality hypothesis therefore becomes harder to reject.

Fourth, the results do not indicate that the loss function is generally linear or quadratic. In about 60 % of the cases, the estimates of the loss function for a given central bank and forecast horizon are relatively similar for the two specifications. For the rest of the cases, there is no clear sign which specification dominates. The similarity of the estimates for the linear and the quadratic specification may be a result of the generally small magnitude of the forecast errors. In this case, large errors, which would weigh heavily in a quadratic specification, are very much the exception.

Figure 4 visualizes the estimated linear loss functions for all central banks. When  $\alpha$  is estimated to be smaller than 0.5, the graph of the loss function is steeper for negative values of the forecast error  $r_{t+k} - f_{t,t+k} < 0$  (overprediction) than for positive values of the forecast error (underprediction). This can be found more often for shorter than for longer forecast horizons. As in the example of New Zealand, the panel "current month" indicates that an 8 % underprojection of the interest rate (point A) yields the same loss as a 5.4 % overprojection (point B). With increasing forecast horizons, the graphs of most loss functions clearly turn counterclockwise. For quadratic loss functions (shown in Fig. 5), the convergence effect is even more pronounced. As a consequence, in the case of New Zealand, the central bank has the highest preference of overprojection for the 21-month forecast horizon. Here, point C indicates that an 8 % overprojection (point D).

Tables 4 and 8 report the results of orthogonality tests conducted on a variety of economic variables in order to identify possible systematic relationships between central bank forecast errors and some economic measure of interest. More specifically, we test for orthogonality of interest rate forecast errors and the lagged actual interest rate, the actual inflation rate, the real GDP growth rate, and the actual unemployment rate. To conduct this test, we estimate the following regression model:

$$r_t - f_t = \alpha + \beta X_t + \epsilon, \tag{6}$$

where  $r_t - f_t$  denotes the forecast error and  $X_t$  a vector of economic variables. Orthogonality between forecast errors and the economic variable in question is tested for by computing an F test statistic hypothesizing  $\alpha = \beta = 0$ . This null hypothesis implies rationality since an  $\alpha$  coefficient and  $\beta$  coefficient of zero indicate no influence of

Forecast Horizon	Linear			Quadratic	tic		Linear				Quadratic			
	$\hat{\alpha_1}$	ά2	$\hat{\alpha_3}$	$\hat{\alpha_1}$	$\hat{\alpha_2}$	$\hat{\alpha_3}$	$J_2(0.5)$	$J_2(\hat{\alpha})$	$J_{3}(0.5)$	$J_3(\hat{\alpha})$	$J_2(0.5)$	$J_2(\hat{\alpha})$	$J_{3}(0.5)$	$J_3(\hat{\alpha})$
End of current year	.933*	.971*	.962*	.957 <sup>†</sup>	<sup>‡</sup> 066.	<sup>‡</sup> 066.	163.3*	8.37*	161.6*	6.66*	$80.32^{\ddagger}$	7.714 <sup>†</sup>	82.05 <sup>†</sup>	7.657 <sup>‡</sup>
n = 208	(.02)	(.01)	(10)	(.01)	(.01)	(.01)	[00]	[00]	[00]	[00]	[.00]	[.01]	[00]	[.01]
End of next year	.865*	.957*	.918*	.929 <sup>†</sup>	÷987	†080.	145.4*	20.9*	131.0*	13.1*	$73.08^{\ddagger}$	$12.08^{\dagger}$	70.66 <sup>†</sup>	$10.33^{\ddagger}$
n = 208	(.02)	(.01)	(.02)	(.02)	(.01)	(.01)	[00]	[00.]	[00]	[00]	[.00]	[00]	[00]	[00]
End of two years	.926*	.967	.929*	.983†	.993†	†989.	128.1*	2.192	127.0*	0.710	$96.36^{\dagger}$	1.635	94.3 <sup>†</sup>	0.804
n = 175	(.02)	(.02)	(.02)	(.01)	(00.)	(.01)	[00]	[.14]	[00]	[.40]	[.00]	[.20]	[00]	[.37]
Table 7 reports the results of a GMM estimation of the <i>α</i> -parameter indicating the degree of asymmetry in a hypothetical loss function of the Federal Reserve, together with the rationality test results in the last eight columns. The instruments used for the GMM estimation are a constant (model 1), the one-month lagged actual interest rate (model 1) and the rationality test results in the last eight columns. The instruments used for the GMM estimation are a constant (model 1), the one-month lagged actual interest rate (model 1) and the rationality test results in the last eight columns. The instruments used for the GMM estimation are a constant (model 1), the one-month lagged actual interest rate (model 1) and the rationality test results in the last eight columns. The instruments used for the GMM estimation are a constant (model 1), the one-month lagged actual interest rate (model 1) and the rationality test results in the last eight columns. The instruments used for the GMM estimation are a constant (model 1), the one-month lagged actual interest rate (model 1) and 1)	sults of a sults in the	GMM esti last eight	MM estimation of the <i>a</i> -parameter indicating the degree of asymmetry in a hypothetical loss function of the Federal Reserve, together with ast eight columns. The instruments used for the GMM estimation are a constant (model 1), the one-month lagged actual interest rate (model	the $\alpha$ -paral The instrur	meter indi	cating the I for the G	degree of as MM estimat	symmetry i tion are a c	n a hypothe onstant (mo	tical loss fi del 1), the	unction of th one-month I.	le Federal R agged actué	eserve, toge l interest ra	ther with te (model

Table 7 Asymmetry parameter and rationality test for the Federal Reserve

2), and the 12-month consensus interest rate forecast error (model 3). Standard errors for the asymmetry parameter (\$\alpha\$) estimations are provided in parentheses. P-values for the rationality test statistic  $(J_2 \text{ and } J_3)$  are quoted in square brackets

\* Estimate under the linear model specifications with a confidence level > 90%

 $\ddagger$  Estimate under the quadratic model specifications with a confidence level >90% n Number of observations

the economic variable on the forecast error. In other words, all information that is considered to influence the forecast is already included therein. Table 4 reports the results of univariate orthogonality tests of the forecast errors for the 3-month forecast horizon and the inflation rate and GDP growth. Against the inflation rate, the Czech Republic, New Zealand, and Norway seem to move toward orthogonality and therefore forecast rationality when switching from a symmetric to an asymmetric loss function. For the test against GDP growth, New Zealand and Sweden exhibit a similar behavior. Therefore, for 5 out of 8 cases, the statistical significance of the F test statistic decreases when switching from symmetric to asymmetric loss functions, making it harder to reject the null hypothesis and therefore indicating movement toward rationality (subject to the implied uncertainty associated with the estimation of the asymmetry parameter). Additionally, Table 8 reports the results of the orthogonality tests for a multivariate specification now including inflation, GDP growth, and unemployment. They represent similar findings. Here, in all four cases statistical significance of the F test statistic decreases, again implying movement toward rationality when allowing for an asymmetric loss function. Figure 6 visualizes this finding showing the *p*-values of the F statistic under a symmetric loss function on the horizontal axis and the respective values under an asymmetric loss function on the vertical axis. The large majority of p-value pairs is located above the 45-degree line, indicating an increase in p-values when considering  $\alpha \neq 0.5$  instead of  $\alpha = 0.5$ . This reflects that the hypothesis of forecast rationality of central bank's interest rate projections is more supported by an asymmetric loss function than a standard symmetric loss function.

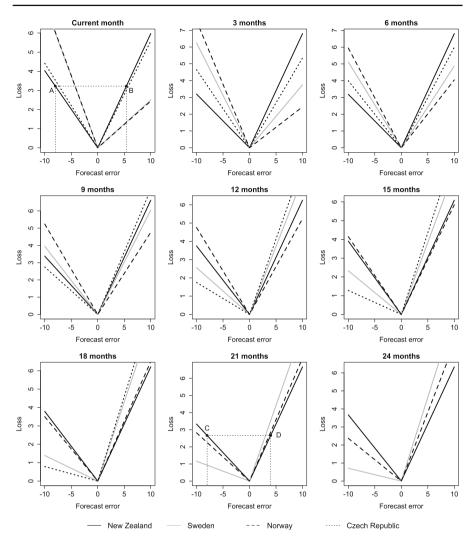
### 6 Some robustness tests

#### 6.1 Rolling window regression

In order to test for robustness of our results and to possibly identify time-varying or other structural patterns in our  $\alpha$ -parameter estimates, we begin with conducting a rolling window regression. We apply a window of 25 observations rolling through the respective observation periods for each central bank. The rolling window estimation is conducted for all forecast horizons as set out in Sect. 2, i.e., from one month to 27 months for New Zealand, Sweden, and Norway and from one month to 18 months for the Czech Republic. We apply the original regression model specified in Sect. 4 to each regression window.

Figure 7 provides a graphical illustration of the results of these rolling window regressions for New Zealand forecast horizons of up to 9 months.<sup>3</sup> Two main observations emerge from this analysis: (1) Estimates of the asymmetry parameter tend to increase with the forecast horizon. This is in line with our previous findings of increasing asymmetry in central banks' loss functions for increasing forecast horizons and therefore confirms robustness across the different rolling windows. (2) The volatility of the  $\alpha$ -parameter estimates is remarkably low. Besides a weak indication of a time

<sup>&</sup>lt;sup>3</sup> For reasons of clear arrangement and parsimony, we refrain from including visual representations for all countries and forecast horizons and central banks; however, these are available upon request.



**Fig. 4** Estimated linear loss functions for different forecast horizons. Note: figure 4 plots the estimated linear loss functions for all four central banks across different forecast horizons. The forecast error is defined as the difference between the actual interest rate and the central bank's projection, i.e.,  $r_{t+k} - f_{t,t+k}$ . While some variance among the four central banks is visible for shorter forecast horizons, a clear trend of moving toward left-sided asymmetry becomes apparent for longer horizons. This implies that underprediction is costlier than overprediction, as discussed in Sect. 5. Due to their different data structure, the USA had to be omitted from this representation

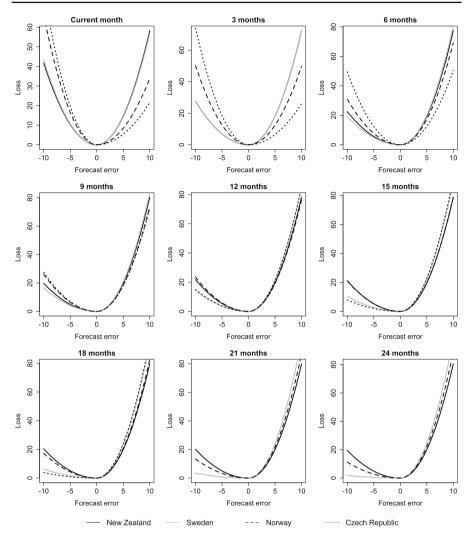
trend with  $\alpha$ -parameters slightly increasing over time, the estimates overall show only little variation across all regression windows.

The main observations of the rolling window regressions are in line with our previous findings. Moreover, the absence of a structural pattern apart from the identified time trend can be interpreted as robustness of our main empirical analysis. The indication of a time trend for the  $\alpha$ -parameter, however, is noteworthy. A possible explanation can

		Obs.	Constant	CPI change		GDP growth		Unemployment	nt	F test	$\mathbb{R}^2$
				Coefficient	<i>p</i> -value	Coefficient	<i>p</i> -value	Coefficient	<i>p</i> -value		
Symmetric	Czech Republic	43	502	0.076**	0.012	0.045	0.197	0.063	0.199	3.04**	.159
			(0.365)	(0.028)		(0.035)		(0.048)		(0.03)	
	New Zealand	75	-0.110	-0.056	0.177	0.041	0.236	0.004	0.943	2.50**	.066
			(0.378)	(0.041)		(0.034)		(0.053)		(0.05)	
	Norway	45	074	-0.073 * * *	0.002	002	0.888	0.063	0.101	2.81 * *	.215
			(0.134)	(0.022)		(0.011)		(0.037)		(0.04)	
	Sweden	48	256	-0.056	0.269	0.071 * * *	0.001	0.014	0.826	4.30 * * *	.249
			(0.520)	(0.050)		(0.019)		(0.065)		(0.01)	
Asymmetric $^{\dagger}$	Czech Republic	43	-0.520	0.081 **	0.025	0.048	0.197	0.066**	0.294	2.59*	.169
			(0.463)	(0.035)		(0.036)		(0.062)		(0.05)	
	New Zealand	75	-0.168	-0.027	0.399	0.040	0.259	0.019	0.806	0.74	.042
			(0.484)	(0.032)		(0.035)		(0.077)		(0.57)	
	Norway	45	-0.287	-0.105	0.132	-0.002	0.853	0.127	0.172	0.71	.290
			(0.231)	(0.068)		(0.011)		(0.091)		(0.59)	
	Sweden	48	-0.432	-0.074	0.183	0.085*	0.067	0.031	0.667	1.57	.259
			(0.611)	(0.055)		(0.045)		(0.072)		(0.20)	

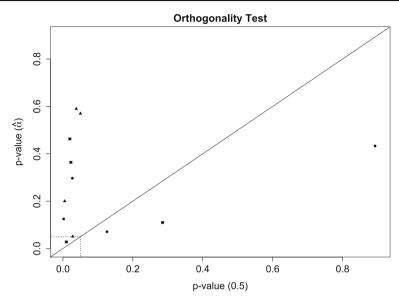
 Table 8
 Multivariate orthogonality tests for the 3-month forecast horizon

 $H_0: \alpha = \beta = \gamma = \delta = 0$  applies. For the rationality test on the basis of an asymmetric loss function, we employ Newey–West standard errors. The asymmetry itself is given by the  $\alpha$ -parameter estimated in the regression reported in Table 6. Due to their different data structure, the USA had to be omitted from this analysis \* \* \* p < 0.01, \* \* p < 0.05, \* p < 0.1# Newey-West standard errors



**Fig. 5** Estimated quadratic loss functions for different forecast horizons. Note: figure 5 plots the estimated quadratic loss functions for all four central banks across different forecast horizons. The forecast error is defined as the difference between the actual interest rate and the central bank's projection, i.e.,  $r_{t+k} - f_{t,t+k}$ . While some variance among the four central banks is visible for shorter forecast horizons, a clear trend of moving toward left-sided asymmetry becomes apparent for longer horizons. This implies that underprediction is costlier than overprediction, as discussed in Sect. 5. Due to their different data structure, the United States had to be omitted from this representation

be related to the respective time periods included in this analysis. For New Zealand, an entire business cycle is mapped in the data from late 1997 until the end of 2015. By contrast, data for Sweden (Fig. 8) start in Q1 2007 and therefore basically represent the period of the global financial crisis of 2007–2008 with all its ramifications on markets and institutions thereafter. It can be assumed that the exceptional economic circumstances created by the global financial crisis also had an impact on monetary policy and



**Fig. 6** Orthogonality test scatter plot. Note: figure plots the *p*-values for the F statistic resulting from the orthogonality test regressions. The *p*-value for the F statistic under a symmetric loss function is plotted on the *x*-axis, whereas the corresponding *p*-value for the same regression under an asymmetric loss function is plotted on the *y*-axis. *P*-values from the orthogonality tests against actual inflation, real GDP growth and a combination of inflation, GDP growth, and unemployment are shown as reported in Tables 4 and 8. Any marker above the 45-degree line suggests that by moving from a symmetric to an asymmetric loss function, evidence against rationality is weakened. The dotted square at the lower left-hand corner indicates the "zone of statistical significance" at the 95% confidence level

therefore also on the way, it was communicated. A growing body of related academic literature has scrutinized the changing stance of central bank communication and has consistently found that priorities in central bank communication have shifted (Siklos 2015). The former governor of the Bank of Canada and the current governor of the Bank of England Mark Carney (2009) stipulated that "an effective communications strategy for normal states may prove counterproductive in exuberant states." Siklos (2015) and Vayid (2013) also find that price stability concerns have at least temporarily lost some ground to financial stability matters in central bank communications. Consequently, we can assume that also in the case of the four central banks considered in our study, the different economic conditions created by the global financial crisis led central banks to adjust their communications strategy accordingly. With a higher weight being put on strategic (financial stability) considerations, the inclination toward giving out forecasts that are rational under an asymmetric loss function increases, as briefly pointed out in Sect. 5. Therefore, even though the discussed ideas in Sect. 5 are far from proven, the observation of a time trend in the forecast data revealed by this rolling window regression is at least conformable with the mechanisms discussed.

#### 6.2 Pooled regression

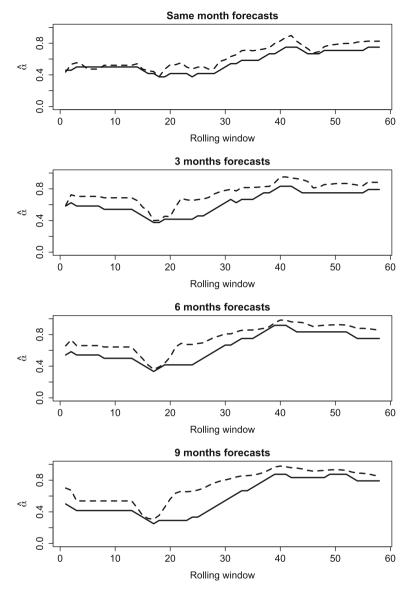
We perform an additional test for robustness by examining whether there is a different forecasting behavior during recession and non-recession periods. A first visual appraisal of forecast errors on the basis of Figure 1 suggests a potential correlation between high interest and low-interest phases with systematic underprediction and overprediction, respectively. In order to identify a possible systematic relationship, we conduct a regression for a sample split, dividing the data set into two parts. Following conventional wisdom, we define a quarter to be in "crisis" when two consecutive quarters of negative real GDP growth have previously occurred and there has not been any positive growth yet. Given the limited number of observations for each central bank and the even more limited number of crisis quarter observations within the data set, we pool all observations across countries before running the regression.

Table 9 reports the resulting  $\alpha$ -parameter estimates for the data set divided in recession and non-recession periods. The results reveal a considerable difference in  $\alpha$  parameter estimates of up to 0.328 between recession and non-recession periods for shorter forecast horizons. For longer forecast horizons, however, the estimates seem to converge and a differentiation between the two period types becomes less meaningful. In line with the arguments brought forward in Sect. 6.1, these findings suggest that there might indeed be reason to believe in a different stance in central bank communication in times of recessions. Moreover, this modified behavior seems to hold especially for communication of macroeconomic indicators in the short term, as indicated by the large difference in  $\alpha$  parameter estimates for recession and non-recession periods for the current-month, the 3-month, and the 6-month forecast horizons. Archer (2005) elaborates on the various components included in generating an interest rate projection from the perspective of the RBNZ. Among a number of other factors, he specifically points out ad hoc adjustments to the underlying central bank reaction function based on changing assessments on overall risk and uncertainty. It seems reasonable to assume that during an economic downturn as experienced during the global financial crisis, the assessment of exactly these factors might have changed and led to a corresponding alteration of central banks' forecasting models. In contrast, the convergence of the  $\alpha$ -parameter estimates for longer forecast horizons regardless of recession or non-recession situations can be interpreted as indicative of long-term targets of central banks which are supposed to be more or less constant and not subject to ad hoc reactions to current circumstances.

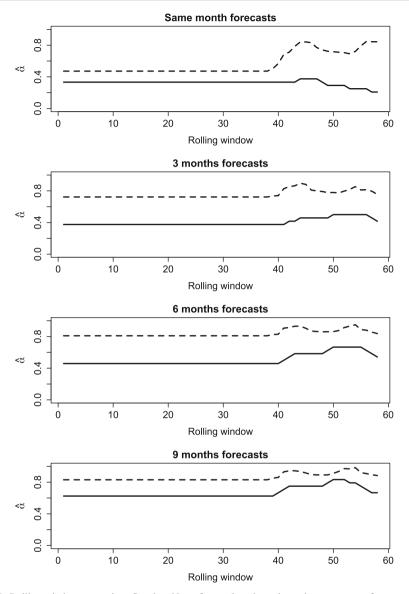
In sum, the robustness of our initial results in Sect. 5 is complemented by a differentiated view on the impact that recessions can have on central bank communication in general and interest rate projections in particular.

#### 7 Conclusion

Starting from considerations on why it might be rational for central banks to issue biased or inaccurate projections, this paper examines a very recent and innovative central bank communication instrument that has not yet been investigated extensively in the academic literature. Forecast rationality of central bank interest rate projections



**Fig. 7** Rolling window regressions New Zealand. Note: figure plots the estimated  $\alpha$ -parameters from a rolling window regression for New Zealand for different forecast horizons. The rolling window size is 25 observations, and both linear (solid lines) and quadratic (dotted lines) loss function estimations are presented. The rolling  $\alpha$ -parameter estimates seem to increase with increasing forecast horizons and also show an upward tendency over time. Further results and interpretations thereof are provided in Sect. 5



**Fig. 8** Rolling window regressions Sweden. Note: figure plots the estimated  $\alpha$ -parameters from a rolling window regression for Sweden for different forecast horizons. The rolling window size is 25 observations, and both linear (solid lines) and quadratic (dotted lines) loss function estimations are presented. The rolling  $\alpha$ -parameter estimates seem to increase with increasing forecast horizons and also show an upward tendency over time. Further results and interpretations thereof are provided in Sect. 5

results
regression
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Table 9

	•														
Forecast	Regime	Linear			Quadratic	tic		Linear				Quadratic	0		
Horizon		$\hat{\alpha_1}$	$\hat{\alpha_2}$	$\hat{\alpha_3}$	$\hat{\alpha_1}$	$\hat{\alpha_2}$	$\hat{\alpha_3}$	$J_2(0.5)$	$J_2(\hat{\alpha})$	$J_{3}(0.5)$	$J_3(\hat{\alpha})$	$J_2(0.5)$	$J_2(\hat{\alpha})$	$J_{3}(0.5)$	$J_3(\hat{\alpha})$
Current month	No Recession	.381*	.379*	.375*	.369 <sup>†</sup>	.383 <sup>†</sup>	$.346^{\dagger}$	6.92*	0.98	8.16*	2.56	2.51	06.0	3.44	0.94
	n = 105	(.05)	(.05)	(.05)	(.08)	(.08)	(.07)	[.03]	[.32]	[.02]	[.11]	[.28]	[.34]	[.18]	[.33]
	Recession	.511	.511	.511	.490	.531	.533	1.33	1.27	1.72	1.66	2.29	2.10	2.83	2.62
	n = 94	(.05)	(.05)	(.05)	(.10)	(.10)	(.10)	[.51]	[.26]	[.42]	[.20]	[.32]	[.15]	[.24]	[11]
3 months	No Recession	.452	.451	.444	.508	.497	.493	1.59	0.64	8.18*	7.66*	0.65	0.65	0.78	0.79
	n = 104	(.05)	(.05)	(.05)	(.08)	(.08)	(.07)	[.45]	[.42]	[.02]	[.01]	[.72]	[.42]	[89.]	[.38]
	Recession	.538	.538	.542	.713 <sup>†</sup>	.705 <sup>†</sup>	.659†	0.82	0.29	5.05*	4.65*	4.20	0.04	3.96	2.21
	n = 93	(.05)	(.05)	(.05)	(60.)	(.08)	(.08)	[99]	[.59]	[.08]	[.03]	[.12]	[.85]	[.14]	[.14]
6 months	No Recession	.500	.500	.500	.588†	.593†	.563	0.00	0.00	16.02*	16.02*	2.01	0.16	4.54	$3.25^{\ddagger}$
	n = 104	(.05)	(.05)	(.05)	(.07)	(.07)	(.07)	[66]	[96]	[.00]	[.00]	[.37]	[69]	[.10]	[.07]
	Recession	.634*	.636*	.676*	.836†	.822†	.866 <sup>†</sup>	7.29*	0.59	16.03*	10.91*	$11.03^{\ddagger}$	0.72	$10.09^{\ddagger}$	$8.77^{\ddagger}$
	n = 93	(.05)	(.05)	(.05)	(.05)	(.05)	(.05)	[.03]	[.44]	[.00]	[00]	[00]	[.40]	[.01]	[00]
9 months	No Recession	.563*	.566*	.611*	.598 <sup>†</sup>	.625 <sup>†</sup>	.568	4.33	2.52	28.16*	22.30*	$6.17^{\ddagger}$	2.61	8.51 <sup>†</sup>	$6.51^{\ddagger}$
	n = 103	(.05)	(.05)	(.05)	(90.)	(90.)	(90.)	[.11]	[.11]	[00]	[00]	[30.]	[.11]	[.01]	[.01]
	Recession	.688	.701*	.898	.911 <sup>†</sup>	$.921^{\dagger}$	<sup>†</sup> 888.	15.79*	2.92*	33.75*	24.50*	$20.41^{\ddagger}$	$5.67^{\ddagger}$	$18.46^{\dagger}$	$10.74^{\ddagger}$
	n = 93	(.05)	(.05)	(.03)	(.03)	(.03)	(.01)	[00]	[60.]	[.00]	[.00]	[00.]	[.02]	[00]	[00]
12 months	No Recession	.596*	.614*	.686*	.613†	.656 <sup>†</sup>	.596†	13.28*	8.12*	37.91*	25.17*	$11.66^{\ddagger}$	$6.34^{\ddagger}$	$11.33^{\ddagger}$	7.82 <sup>†</sup>
	n = 104	(.05)	(.05)	(.05)	(90.)	(90.)	(90.)	[00]	[00]	[00]	[00]	[00]	[.01]	[00]	[.01]
	Recession	.753*	.767*	.954*	$.922^{\ddagger}$	$.930^{\dagger}$	†199.	25.45*	2.53	41.59*	20.64*	$28.12^{\ddagger}$	$5.92^{\ddagger}$	$26.49^{\ddagger}$	$10.91^{\ddagger}$
	n = 93	(.04)	(.04)	(.02)	(.02)	(.02)	(00)	[00]	[.11]	[.00]	[.00]	[00]	[.01]	[00]	[00]

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Forecast	Regime	Linear			Quadratic	tic		Linear				Quadratic	0		
Horizon		$\hat{\alpha_1}$	$\hat{\alpha_2}$	ά3	$\hat{\alpha_1}$	$\hat{\alpha_2}$	$\hat{\alpha_3}$	$J_2(0.5)$	$J_2(\hat{\alpha})$	$J_{3}(0.5)$	$J_3(\hat{lpha})$	$J_2(0.5)$	$J_2(\hat{\alpha})$	$J_{3}(0.5)$	$J_3(\hat{\alpha})$
15 months	15 months No Recession	.624*	.654*	.716*	.681 <sup>†</sup>	.750 <sup>†</sup>	.736†	18.28*	9.84*	36.96*	21.53*	$21.28^{\ddagger}$	7.56 <sup>†</sup>	$21.49^{\ddagger}$	$10.03^{\ddagger}$
	n = 101	(.05)	(.05)	(.04)	(90)	(.05)	(.05)	[00]	[00]	[00]	[00]	[.00]	[.01]	[00]	[00]
	Recession	.769*	.776*	.963*	.928†	.930 <sup>†</sup>	.992 <sup>†</sup>	27.06*	1.10	42.74*	19.02*	$34.60^{\dagger}$	$3.00^{\dagger}$	$31.76^{\dagger}$	$10.05^{\ddagger}$
	n = 91	(.04)	(.04)	(.02)	(.02)	(.02)	(.00)	[00]	[.29]	[00]	[00]	[.00]	[80.]	[00]	[00]
18 months	No Recession	.694*	.735*	.891*	.763†	.842†	.938†	26.22*	8.57*	47.98*	24.71*	$31.59^{\dagger}$	$7.48^{\ddagger}$	$34.92^{\ddagger}$	$15.26^{\ddagger}$
	n = 98	(.05)	(.04)	(.03)	(.05)	(.04)	(.02)	[00]	[00.]	[00]	[00]	[.00]	[.01]	[00]	[00]
	Recession	.798*	.798*	.959*	.934†	.933†	†166.	31.61*	0.09	43.77*	15.64*	$39.80^{\dagger}$	1.66	$34.70^{\dagger}$	$9.36^{\dagger}$
	n = 89	(.04)	(.04)	(.02)	(.02)	(.02)	(.01)	[00]	[77.]	[00]	[00]	[.00]	[.20]	[00]	[00]
21 months	No Recession	.724*	.763*	*668.	.795†	.875†	.951 <sup>†</sup>	22.12*	5.62*	34.56*	16.68*	$26.38^{\dagger}$	6.55 <sup>†</sup>	27.52 <sup>†</sup>	$12.15^{\ddagger}$
	n = 76	(.05)	(.05)	(.03)	(.05)	(.04)	(.02)	[00]	[.02]	[00]	[00]	[00]	[.01]	[00]	[00]
	Recession	.768*	.772*	*096.	.927‡	.924 <sup>†</sup>	†886.	20.13*	0.49	32.58*	14.40*	$31.11^{\ddagger}$	1.49	27.32 <sup>†</sup>	7.52†
	n = 69	(.05)	(.05)	(.02)	(.02)	(.02)	(.01)	[00]	[.48]	[00]	[00]	[.00]	[.22]	[00]	[.01]
24 months	No Recession	.750*	.810*	.920*	.830 <sup>†</sup>	÷106.	÷996.	26.52*	6.96*	32.91*	14.58*	$29.90^{\dagger}$	$6.36^{\dagger}$	$29.53^{\ddagger}$	$11.81^{\ddagger}$
	n = 72	(.05)	(.05)	(.03)	(.04)	(.03)	(.02)	[00]	[.01]	[00]	[00]	[.00]	[.01]	[00]	[00]
	Recession	.765*	.765*	.894*	.934†	.932†	.987 <sup>†</sup>	19.06*	0.00	28.14*	11.18*	$33.78^{\dagger}$	0.05	29.71 <sup>†</sup>	$6.15^{\ddagger}$
	n = 68	(.05)	(.05)	(.04)	(.02)	(.02)	(.01)	[00]	[76.]	[00]	[00]	[.00]	[.83]	[00]	[.01]
Table 9 reports the estimates of th to recession periods following the	Table 9 reports the estimates of the $\alpha$ parameters for the dataset divided into crisis and non-crisis periods. <i>No Recession</i> indicates non-crisis periods whereas <i>Recession</i> refers to recession periods following the OECD recession indicator. The instruments used for the GMM estimation are a constant (model 1), the one-month lagged actual interest to recession periods following the OECD recession indicator.	of the $\alpha$ parameters for the dataset divided into crisis and non-crisis periods. <i>No Recession</i> indicates non-crisis periods whereas <i>Recession</i> refers the OECD recession indicator. The instruments used for the GMM estimation are a constant (model 1), the one-month lagged actual interest	arameters D recessi	for the da on indica	taset divic tor. The ir	led into ci istrument	isis and n s used for	non-crisis pe	estimation	Recession	indicates no tant (mode	on-crisis per al 1), the one	riods when e-month la	eas Recessi agged actua	ion refers 1 interest

the rationality test statistic  $(J_2)$  are quoted in square brackets

\* Estimate under the linear model specifications with a confidence level > 90%  $\hat{\tau}$  Estimate under the quadratic model specifications with a confidence level > 90% *n* Number of observations

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Table 9 continued

is rejected for most central banks and respective forecast horizons when assuming a symmetric loss function. This, however, needs to be reconsidered when an asymmetric loss function can be assumed. We cannot reject rationality for most interest rate forecast errors when emanating from an asymmetric loss function and even find that with increasing forecast horizons, the asymmetry of the estimated central bank loss functions becomes more pronounced. Particularly with regard to the potential explanations of the detected bias and asymmetry in central banks' interest rate projections, a number of further research questions could be considered. For instance, given that all central banks examined in this paper are under an inflation-targeting regime, an approach to explain the implied asymmetry by nonlinear Taylor rules could look into the question whether interest rate projections are internally consistent with the Taylor principle. Moreover, as mentioned in Sect. 3, the sheer visual representation of actual and projected interest rate paths raises the question whether there is a relationship between business cycle positions and interest rate forecast errors.

What could explain our findings of an asymmetric loss function of central banks? No direct measurement of the motivation of the central banks is possible in this context. Moreover, interest rate projections of central banks are still a relatively new phenomenon. However, a few considerations could at least suggest some answers to this question. In times of very low or even negative interest rates, it could make monetary policy more difficult in the future if the public began to believe that inflation rates will stay very low for a longer period. Then, the public may reduce its aggregate demand and, thereby, prolong the period of economic weakness. To avoid such developments, it could be rational for a central bank to prefer too high interest rate predictions instead of low interest rates forecasts. This would imply that the loss function of the central bank is asymmetric. In addition, this phenomenon should show up in empirical analyses even more strongly if the data include relatively longer periods of very low inflation and interest rates. This is the case in our investigation, because our analysis covers largely periods of low economic activity and very low inflation rates. These considerations could also explain why we find significant results when we include a crisis dummy in our estimation model.

Another reason for the asymmetry that we find in our analysis may be related to the differences in the speed with which central banks adjust their policy rates downwards compared to upwards. There seems to be a tendency of central banks to be relatively quick in stepping in with loose monetary policy in times of a downward pressure on the economy and to be more reluctant to tighten policy stances fast, when price stability risks become more imminent (Weidmann 2017). Many observers have noticed such relatively fast interest-rate reductions in strong economic downturns. In what became known as the "Greenspan put" or subsequently the "Bernanke put," the US Federal Reserve was believed to intervene in financial markets to prevent asset prices to fall too fast (Hall 2011). The studies of Miller et al (2002), Goodhart (2008) and De Nicolo et al (2010) examined this phenomenon. It is usually used as an argument to explain the excessive risk-taking behavior of banks and financial institutions in the run-up to the global financial crisis in 2008, but can also be considered against the background of central banks' interest rate projections (Cecchetti 2007). Assuming that such a mechanism does indeed exist within central banks' objective functions, an asymmetry in adjusting the interest rate might result in a tendency to overpredict future interest rate paths when the projections do not anticipate this reluctance at the time of publication of the projection. In other words, a discrepancy between a more or less symmetric forecasting behavior and a subsequent asymmetric interest rate setting behavior may lead to a forecast error different from zero in this scenario. The assumption of a "Greenspan put" might, therefore, be another useful concept to explain the examined overprediction tendency that we have detected in central banks' interest rate projections.

Going forward, central bank interest rate projections are still a relatively new and unexplored field within economic research. Once more data become available, this would allow for more comprehensive studies.

Funding Open Access funding enabled and organized by Projekt DEAL.

#### **Declarations**

Conflict of interest The authors declare that they have no conflict of interest.

Ethical approval This article does not contain any studies with human participants or animals performed by any of the authors.

**Code availability** All the codes and programs used in the analysis are available on request, and researchers who obtain access to the datasets of the Czech National Bank the Reserve Bank of New Zealand, the Swedish Riksbank, the Norwegian Norges Bank, and the U.S. and the Federal Reserve will be able to replicate all of the findings.

**Consent for publication** The authors hereby consent to publication of this work in any and all publications by Empirical Economics.

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