The JEVIN trial: A population-based survey on the quality of diabetes care in Germany: 1994/1995 compared to 1989/1990

R. Schiel¹, U. A. Müller¹, H. Sprott¹, A. Schmelzer¹, B. Mertes¹, W. Hunger-Dathe¹, I. S. Ross²

¹ University of Jena Medical School, Department of Internal Medicine II, Jena, Germany ² University of Aberdeen Medical School, Department of Clinical Biochemistry, Aberdeen, UK

Summary Since 1990 in most Eastern European countries health care systems have been decentralized or are undergoing the processes of decentralization. Increasingly, diabetic patients are no longer treated by diabetologists but by non-specialized physicians. During the same period structured treatment and teaching programmes have been introduced and health care is increasingly influenced by the St. Vincent declaration. To show the effect of these changes on the quality of diabetes care 90 % (n = 244) of all insulin-treated diabetic patients aged 16 to 60 years and living in the city of Jena (100247 inhabitants) were studied in 1994/1995. The results were compared with the baseline examination of 1989/1990 (n = 190). HbA_{1c} (HbA_{1c}/mean normal) in IDDM patients under specialized care was similar in 1994/1995 $(1.54 \pm 0.27, n = 47)$ to 1989/1990 $(1.52 \pm 0.31, n = 47)$ n = 131, p = 0.0018), but higher under non-specialized care $(1.71 \pm 0.38, n = 80, p = 0.0087)$. In the total group of NIDDM patients there was no significant change in HbA_{1c} (1994/1995: 1.75 ± 0.4 , n = 117, vs 1989/1990: 1.78 ± 0.4 , n = 59, p = 0.67), but with a tendency to higher HbA_{1c} under non-specialized $(1.81 \pm 0.4, n = 79)$ compared to specialized care $(1.66 \pm 0.39, n = 38, p = 0.06)$. Incidence of severe hypoglycaemia (IDDM 0.13; NIDDM 0.04), ketoacidosis (0.02; 0.01) and the prevalence of nephropathy (21 %; 35 %) and neuropathy (24 %; 38 %) remained unchanged in comparison to 1989/1990, whereas there was an increase in the prevalence of diabetic retinopathy. Specialized care is mandatory for patients with IDDM. [Diabetologia (1997) 40: 1350–1357]

Keywords IDDM, NIDDM, population-based trial, HbA_{1c} , care quality.

Insulin-dependent (IDDM) and non-insulin-dependent (NIDDM) diabetes mellitus confer a high risk of developing diabetic late complications with the result of excess mortality and morbidity [1–5]. Up to the present, optimal quality of care and regular screening have been the most important factors for preventing late complications [6–10]. Most of the data available concerning quality management of diabetes have been derived from selected populations [11, 12]. The purpose of this trial was to prove the implementation of the St. Vincent Declaration [13] in a non-selected population of diabetic patients in Germany with respect to the change in the health care from a centralized state system to a private one.

Subjects and methods

The JEVIN Trial (Jena's St. Vincent Trial), was started in 1989 in Jena (population in 1989: 105 825), a town in the former German Democratic Republic [14]. The centralized diabetes care system was at that time intact. It was based on nationwide country and district diabetes care units and a diabetes registry [15]. At 31 December 1989 there were 3923 patients registered in Jena [14]. We examined 83 % (n = 190) of the 229 registered insulin-treated patients in the age group of 16 to 60 years [14, 16].

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Corresponding author: R.Schiel, M.D., University of Jena Medical School, Department of Internal Medicine II, D-07740 Jena, Germany

Abbreviations: NIDDM, Non-insulin-dependent diabetes mellitus; IDDM, insulin-dependent diabetes mellitus; 5-DTTP, 5-day diabetes treatment and teaching programme.

Table 1.	Characteristics of	of the pati-	nts examined	in 1989/1990) in com	parison to	1994/1995
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	IDDM			NIDDM		
	1989/1990	1994/1995	p value	1989/1990	1994/1995	p value
No. of patients Age (years) Females (%)	$ 131 \\ 37.0 \pm 11.6 \\ 39 $	$127 \\ 40.1 \pm 12.0 \\ 36$	0.064 0.879	59 53.0 ± 5.3 59	117 52.8 ± 6.4 54	0.581 0.568
Diabetes duration (years) Body mass index (kg/m ²) Current smokers (%) Invalidity (%)	14.4 ± 11.0 23.5 ± 2.7 43 14	16.8 ± 12.1 24.2 ± 3.2 32 19	0.091 0.013 0.0005 0.434	13.4 ± 4.8 28.5 ± 4.8 32 11	$12.3 \pm 7.3 \\ 28.6 \pm 4.6 \\ 24 \\ 25$	0.307 0.865 < 0.0001 0.014
Systolic blood pressure (mmHg) Diastolic blood pressure (mmHg) Antihypertensive treatment (%) Real hypertension ^a (%)	135 ± 18 85 ± 9 20 31	129 ± 16 79 ± 9 25 31	0.0039 < 0.0001 0.393 0.962	151 ± 28 91 ± 13 53 69	137 ± 19 82 ± 10 47 55	0.0003 < 0.0001 0.569 0.051

Mean normal HbA_{1c} in 1989/1990 4.15 % (SD 0.54), in 1994/1995 5.1 (SD 0.38). ^a BP \geq 160 mm Hg systolic and/or \geq 95 mm Hg diastolic and/or antihypertensive treatment

Since 1990, following the reunification of Germany, the health care system has been decentralized. Diabetes care units were mostly closed and diabetic patients were increasingly treated by non-specialized physicians. The central diabetes registry was discontinued. Ambulatory and inpatient care is sharply demarcated, with specialized physicians restricted from admitting patients without assignment of primary care physicians. Hospital care physicians are largely proscribed from providing outpatient care [17].

We identified the patients for the 5-year follow-up trial in 1994/1995 from four independent sources: 1) the previous diabetes registry from 1989; 2) the hospital database, because up to 1995 in Thuringia insulin treatment had only been started in hospitals; 3) the database of the university clinic outpatient department and 4) databases of family physicians. This method of using several sources guarantees 100 % identification of the target population by tracking each patient in at least two different sources.

Patients. In 1994/1995, we identified 271 insulin-treated diabetic patients aged 16 to 60 years and living in the city of Jena (population in 1995: 100242). Of these patients (IDDM n = 127, NIDDM n = 117, [18]) 90% were examined by a physician. Since 1990 17 insulin-treated registered patients had died. Of the missing 27 patients, 10 refused to take part (3.7%) and of the rest (n = 16, 6.3%) we were either unable to trace the address or patients did not reply. The characteristics of the patients examined in 1994/1995 in comparison to 1989/1990 are shown in Table 1.

Intervention since 1989/1990. Following the reunification of Germany, with the change of the political system, there have been great shifts in socioeconomic factors. For example materials for blood glucose self-monitoring and insulin pens became available to everyone at all times. Additionally, the 'diabetic diet' [19, 20] has been liberalized [21].

Following the recommendations of the St. Vincent Declaration [13], structured treatment programmes for both IDDM and NIDDM were established [22–29]. Since 1989/1990 73 % of IDDM (n = 93) and 34 % of NIDDM patients (n = 40) have taken part in a 5-day structured diabetes treatment and teaching programme (5-DTTP) for intensified conventional insulin therapy [22]. Of the NIDDM patients 63 % (n = 74) have taken part in a 5-DTTP for type 2 diabetic patients with insulin therapy [23]. A total of 9 % (n = 10) of NIDDM patients took part in both 5-DTTPs [22, 23]. Only 27 % (n = 34) of IDDM patients and 11 % (n = 13) of NIDDM patients have not taken part in a DTTP up to the present. Until 1993, in the area of Jena, 56% of general practitioners and physicians for internal medicine [16] took part in postgraduate training courses for the treatment of NIDDM.

Assessment of quality of care. To assess the quality of care the following investigations were performed: measurement of haemoglobin A1c (HbA1c, HPLC, Diamat, normal range: 4.4-5.9 % in 1994/1995, 3.1-5.2 % in 1989/1990, laboratory tests in 1989/1990 were performed in Aberdeen, the normal range of each method was assessed measuring 100 healthy subjects). For comparison of the two HbA_{1c} methods values were normed on the mean normal value (original HbA1c value divided by the mean normal of the method), a method which guarantees good reliability as shown in the German Working Group for structured diabetes care. Self-monitoring and insulin dose adjustment were registered as frequency of tests/adjustments per week. The incidence of acute complications (severe hypoglycaemia, i.e. need for glucose or glucagon injection, ketoacidosis with hospitalization) were assessed by interview and controlled by comparison with emergency protocols and hospital records. Investigation of long-term diabetic complications was done by: 1) funduscopy through dilated pupils by an ophthalmologist. Retinopathy was staged as follows: normal, stage 1 (microaneurysms or soft exudates only), stage 2 (blot haemorrhages, hard exudates), stage 3 (proliferation and vitreous haemorrhages) [30]. 2) Screening for peripheral polyneuropathy according to Young et al. [4]. 3) Screening for nephropathy by measuring the urine albumin concentration (immunoturbidimetry 1989/1990, nephelometry 1994/1995, normal range: < 20 mg/l). For calculation the mean of three early morning urine tests within a period of 3 to 6 weeks was used. In the case of only two specimens being available the results were used only if both were in the normal range or both were elevated. Infected urine specimens (bacterial counts $> 10^{5}$ /ml) were excluded.

Height and body weight were assessed with the patients wearing light clothing and without shoes. Blood pressure in the sitting position was measured after the patient had rested for 10 min by using a standard sphygmomanometer according to World Health Organisation (WHO) recommendations. Further socioeconomic data, quality of life and treatment satisfaction were assessed, and will be published in a forthcoming paper.

Statistical analysis was performed using Statgraph. All data are presented as mean \pm SD. For comparisons the Student's *t*-test,

Table 2. Characteristics and results of diabetes	therapy
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	IDDM			NIDDM		
	1989/1990	1994/1995	p value	1989/1990	1994/1995	p value
No. of patients	131	127		59	117	
HbA _{1c} HbA _{1c} /mean normal HbA _{1c} % of patients with HbA.	6.3 ± 1.3^{a} % 1.52 ± 0.31	8.4 ± 1.8^{b} % 1.65 ± 0.35	0.002	7.4 ± 1.7^{a} % 1.78 ± 0.31	8.9 ± 2.1^{b} % 1.75 ± 0.4	0.669
≤ 1.2 normal mean ≤ 1.6 normal mean	17 41	6 54	0.014 0.076	2 63	4 39	0.669 0.001
Insulin therapy Duration (years) Daily insulin dosage (IU) Injections per day Combination with sulphonylureas (%)	$\begin{array}{c} 14.4 \pm 11.0 \\ 37.7 \pm 13.6 \\ 3.0 \pm 0.9 \\ 1.5 \end{array}$	$\begin{array}{c} 15.9 \pm 12.1 \\ 45.9 \pm 21.7 \\ 4.2 \pm 1.5 \\ 0 \end{array}$	0.283 0.0003 < 0.0001 0.996	$5.1 \pm 3.5 \\ 29.6 \pm 14.8 \\ 2.2 \pm 0.6 \\ 45.8$	$\begin{array}{c} 4.4 \pm 4.3 \\ 44.6 \pm 23.9 \\ 3.0 \pm 1.2 \\ 6.8 \end{array}$	0.337 < 0.0001 < 0.0001 < 0.0001
Self-monitoring Blood glucose (n/week) Urine glucose (n/week)	2.5 ± 6.2 2.9 ± 5.6	21.1 ± 11.5 0.8 ± 3.1	< 0.0001 0.0002	1.0 ± 3.9 2.1 ± 4.3	14.9 ± 10.7 1.5 ± 3.9	< 0.0001 0.376

^a Mean normal HbA_{1c} in 1989/1990 4.15 % (SD 0.54); ^b in 1994/1995 5.1 % (SD 0.38)

chi-square test, Fisher's exact test for frequencies at or below 5 and Wilcoxon's rank sum test were used. Significance was defined at the 0.05 level.

Results

In 1994/1995 according to WHO criteria [18] 127 patients (52.0%) suffered from IDDM and 117 patients (47.9%) from NIDDM. Patients' treatment data and data on quality of diabetes care for the populations 1994/1995 compared to 1989/1990 are summarized in Table 2.

Quality of diabetes care. For the total group of IDDM patients examined, the HbA_{1c} (HbA_{1c}/mean normal) increased from 1989/1990 (1.52 ± 0.31) compared to 1994/1995 (1.65 ± 0.35, p = 0.0018). The HbA_{1c} of patients under specialized care in 1994/1995 was similar (1.54 ± 0.27, n = 47) to patients in 1989/1990 (1.52 ± 0.31, n = 131, p = 0.0018) and significantly better than that for patients treated by non-specialized physicians in 1994/1995 (1.71 ± 0.38, n = 80, p = 0.0087). In NIDDM the HbA_{1c} was similar in 1994/1995 (1.75 ± 0.4 HbA_{1c}/mean, n = 117) compared to 1989/1990 (1.78 ± 0.4, n = 59, p = 0.67). There were no differences between the groups as regards education, profession, unemployment or other socioeconomic factors.

There was a marked increase in the number of insulin injections and the frequency of self-monitoring in 1994/1995 compared to 1989/1990. Regular blood glucose self-monitoring (i.e. at least one test per week) was performed by 93 % of IDDM (22.7 ± 10.2 tests/week) and 87 % of NIDDM patients (17.2 ± 9.8 tests/week), in contrast to only 56 % of IDDM (4.5 ± 7.8 tests/week) and 24 % of NIDDM patients (4.4 ± 7.3 tests/week) in 1989/1990. The number of insulin injections per day increased significantly in



Fig.1. Distribution of HbA_{1c} normal mean in IDDM and NIDDM patients in 1994/1995

IDDM and NIDDM patients. Eighty-five percent (n = 108) of IDDM and 48 % (n = 56) of NIDDM patients performed insulin therapy with short-acting and mixed/NPH-insulin with mostly 4 to 6 injections per day.

In IDDM patients there were no correlations between HbA_{1c} and age (r = -0.04, p = 0.66), diabetes duration (r = 0.07, p = 0.47), insulin dosage/kg body weight (r = 0.18, p = 0.07) or the number of insulin injections/day (r = 0.09, p = 0.33). But we found a positive correlation between systolic blood pressure and HbA_{1c} (r = 0.2, p = 0.036) and a negative correlation between HbA_{1c} and body mass index (r = -0.26, p = 0.0062) and HbA_{1c} and participation in a 5-DTTP for intensified conventional insulin therapy [22] (r = -0.22, r = 0.023).

Similar results were found for NIDDM patients: a negative correlation between HbA_{1c} and body mass index (r = -0.34, p = 0.0065) and HbA_{1c} and participation in a 5-DTTP for type 2 diabetic patients with

Table 3.	. Inciden	ce of acut	e diabetes	complications	(severe	hypoglycaemia:	glucagon i.v	, glucagon-injection,	ketoacidosis	with
hospital	ization) 1	989/1990	ersus 1994	ŧ/199Ŝ				,		

IDDM			NIDDM			
1989/1990	1994/1995	p value	1989/1990	1994/1995	p value	
10 (8%)	16 (12.6%)	0.264	1 (2%)	5 (4.3%)	0.653	
2 (1.6 %)	2 (1.6 %)	0.707	0`´	1 (0.9 %)	0.726	
	IDDM 1989/1990 10 (8 %) 2 (1.6 %)	IDDM 1989/1990 1994/1995 10 (8 %) 16 (12.6 %) 2 (1.6 %) 2 (1.6 %)	IDDM 1989/1990 1994/1995 p value 10 (8 %) 16 (12.6 %) 0.264 2 (1.6 %) 2 (1.6 %) 0.707	$\begin{array}{c c} \hline IDDM & & NIDDM \\ \hline 1989/1990 & 1994/1995 & p \text{ value} & 1989/1990 \\ \hline 10 (8 \%) & 16 (12.6 \%) & 0.264 & 1 (2 \%) \\ 2 (1.6 \%) & 2 (1.6 \%) & 0.707 & 0 \\ \hline \end{array}$	IDDM NIDDM 1989/1990 1994/1995 p value 1989/1990 1994/1995 10 (8 %) 16 (12.6 %) 0.264 1 (2 %) 5 (4.3 %) 2 (1.6 %) 2 (1.6 %) 0.707 0 1 (0.9 %)	

Table 4. Diabetes late complications in patients examined 1989/1990 versus 1994/1995

	IDDM			NIDDM			
	1989/1990	1994/1995	p value	1989/1990	1994/1995	p value	
No. of patients (%)	131	127		59	117		
Fundoscopy performed Stage 1 Stage 2 Stage 3 Previous photo-/lasercoagulation	131 (100 %) 25 (19 %) 16 (12 %) 5 (4 %) 24 (18 %)	97 (76 %) 21 (22 %) 27 (28 %) 10 (10 %) 37 (29 %)	< 0.001 0.726 0.008 0.166 0.095	59 (100 %) 5 (8 %) 7 (12 %) 2 (3 %) 11 (19 %)	79 (68 %) 17 (22 %) 17 (22 %) 3 (3 %) 15 (13 %)	< 0.001 0.066 0.210 0.739 0.335	
Neuropathy ^a Impaired vibration perception ^b Tuning fork score $\leq 4^{c}$	33 (25 %) 18 (14 %)	30 (24 %) 25 (20 %) 21 (17 %)	0.498 0.696	16 (27 %) 21 (35 %)	44 (38 %) 20 (17 %) 24 (21 %)	0.124 0.041	
Foot problems Foot ulcers Amputation	3 (2 %) 2 (2 %)	3 (2 %) 4 (3 %)	0.708 0.652	1 (2 %) 2 (3 %)	6 (5 %) 5 (4 %)	0.489 0.9	
Nephropathy Serum creatinine $\geq 177 \ \mu mol/l$ Albuminuria investigated in <i>n</i> (%) of patients Albumin > 20 \leq 200 mg/l Albumin > 200 mg/l	2 (2 %) 114 (87 %) 26 (23 %) 6 (5 %)	5 (4 %) 119 (94 %) 18 (15 %) 7 (6 %)	0.419 0.109 0.201 1.0	0 45 (76 %) 15 (33 %) 6 (13 %)	1 (1 %) 107 (91 %) 29 (27 %) 9 (8 %)	0.726 0.011 0.440 0.356	

^a According to Young et al. [4], ^b abnormal age-related score according to Liniger et al. [30]; mean at both sides, ^c on at least one side

insulin therapy [23] and between the frequency of blood glucose monitoring (r = -0.28, p = 0.03).

Acute diabetic complications. The incidence of acute complications, severe hypoglycaemia and ketoacidosis, remained stable in 1989/1990 compared to 1994/ 1995 as shown in Table 3.

Retinopathy. In 1994/1995 funduscopy was performed in 76% of IDDM and in 68% of NIDDM patients. The prevalence of retinopathy increased in IDDM and NIDDM (Table 4). Blindness (visus < 0.02) was found in three patients in 1994/1995 (IDDM n = 1, NIDDM n = 2), whereas there was one blind patient identified in 1989/1990.

Neuropathy. According to the neuropathy disability and symptom score used for diagnosis of peripheral neuropathy [4] in 1994/1995 peripheral neuropathy was found in 24 % of IDDM and 38 % of NIDDM patients. The prevalence of impaired vibration perception (age-related score according to Liniger et al. [31] at the first metatarsal bone) remained unchanged (Table 4). Nephropathy. There was no significant change in the prevalence of nephropathy, either in albuminuria or in serum creatinine (Table 4). In IDDM patients early renal failure was found in four patients after a mean duration of diabetes of 26.3 ± 11.2 (range 8–37) years. Two patients had received a renal transplant.

In IDDM patients a positive correlation was found between albuminuria and duration of diabetes (r = 0.3, p = 0.0015) and serum creatinine (r = 0.55, p < 0.001) and between systolic blood pressure and albuminuria (r = 0.19, p = 0.04). In NIDDM patients there was a positive correlation between albuminuria and serum creatinine (r = 0.26, p = 0.04), but there were no correlations between age and duration of diabetes or blood pressure.

Smoking. The number of current smokers in IDDM patients decreased significantly from 43 % in 1989/ 1990 to 32 % in 1994/1995 (p = 0.0005) and in NIDDM from 32 % to 24 % (p < 0.00001).

Multivariate analysis. Performing multivariate analysis for IDDM patients, the most important factor associated with HbA_{1c} (*R* squared 0.053) was regular treatment by a diabetologist (c = -0.17, p = 0.009). All other parameters, investigated in the model (sex, age and duration of diabetes, BMI, frequency of insulin injections/day, frequency of self-monitoring, insulin dosage and educational level) had no statistically significant associations with HbA_{1c}.

The most important parameters associated with HbA_{1c} in NIDDM patients (*R* squared 0.15) were the frequency of blood glucose self-tests/week (c = -0.013, p = 0.003) and the daily insulin dosage (c = 0.48, p = 0.01). No associations were found for age, BMI, treatment by specialized physicians, diabetes duration, frequency of insulin injections, urine glucose self tests/week and educational level.

Discussion

Both IDDM and NIDDM are common diseases associated with reduced life expectancy and high mortality and morbidity [1, 2, 32, 33]. The most important factors for preventing late complications are better quality of diabetes care with near normoglycaemia, and regular screening of patients [6, 7, 10]. However, to evaluate the efficacy of centralized diabetes care in 1989/1990 we chose a selection-free population of insulin-treated diabetic patients aged 16 to 60 years. Older patients were not studied because diabetes is only one facet of their multimorbidity. In these patients HbA_{1c} is not the primary parameter to estimate care quality. For these patients individualized treatment goals are crucially important. Younger patients are mostly in employment and the goal of the therapy is near normoglycaemia to prevent late complications [34].

In 1989/1990 under a centralized diabetes care system [14, 15, 35, 36] all diabetic patients were registered and regularly examined at regional diabetes care centres. Looking at HbA_{1c} in insulin-treated IDDM and NIDDM patients aged 16 to 60 years, quality of diabetes care appeared to have been successfully achieved. Regional diabetes care centres existed overall in the former GDR and everywhere patients were treated following the same guidelines. Although results from other East European countries showed very high HbA_{1c} levels before intervention [37] quality of diabetes care in Jena seems to be representative of the whole GDR [36]. But in 1994/ 1995, at the time this follow-up trial was performed, this centralized diabetes care system no longer existed. Most patients are now treated by GPs, and about 19% by diabetologists [16]. Up to the present no data derived from non-selected populations have been available to measure influences of the shift from centralized to private health care systems. Based on the rationale that an accurate estimation of the diabetes prevalence can be assessed only by using more than one source for identification of diabetic patients [38, 39], in the present trial three independent sources were used to prevent a bias due to patient selection.

In IDDM patients under specialized care the HbA_{1c} was similar compared to the population studied in 1989/1990. But it was higher for IDDM patients treated by non-specialized physicians only. There was no positive selection of patients under specialized care regarding socioeconomic factors and the prevalence of late complications. In the multivariate analysis we found only one parameter independently associated with HbA_{1c} : care by a diabetologist.

In NIDDM patients we found no significant difference in HbA_{1c} in patients under specialized or nonspecialized care. But, more than half of general practitioners and physicians for internal medicine [16] took part in postgraduate training courses for NIDDM patients [40]. This may be one of the reasons for the stability of treatment quality in NIDDM patients. There was an impressive increase in regular blood glucose self-monitoring from 1989/1990 to 1994/1995 in IDDM (from 56 to 93%) and in NIDDM (from 24 to 87%). However, in the multivariate analysis the frequency of blood glucose monitoring was the most independent factor associated with HbA_{1c} in insulin-treated NIDDM patients only. Perhaps this is a further reason why impairment of HbA_{1c} was prevented in NIDDM patients, whereas in older NIDDM patients no benefit of blood glucose self-monitoring has been reported [41]. Another issue concerns the question of whether insulin monotherapy is really superior to combination therapy with insulin and oral antidiabetic drugs. Regarding the disappearance of deterioration of HbA_{1c} after withdrawal of most of the sulfonylureas in the NIDDM population studied, this issue might be negotiated. In the UKPDS [8, 9], up to now no advantages of therapies with oral antidiabetic drugs have been seen. In numerous trials the efficacy of DTTP [22, 23, 29] for both IDDM and NIDDM patients, with or without insulin treatment, has been established. The quality of diabetes care improved, the incidence of acute complications and frequency and duration of patients' hospitalization could be reduced or were stable [24–27, 42–45]. Following these results, training and teaching in diabetes management and care for people of all ages with both IDDM and NIDDM and for their families was one of the central recommendations of the St. Vincent Declaration action programme, and also of other national and international guidelines for treatment of diabetic subjects [18, 28, 46-49].

Although in several trials for selected patients, educated at our centre, significant improvement of quality of diabetes care after participation in 5-DTTP was established [26, 27, 50–52] no significant improvement in quality of diabetes care in the selection-free population of diabetic patients could be found. On the other hand, after the discontinuation of the centralized health care system, an impairment in quality of diabetes care was shown in IDDM patients without specialized care, but there was no increase in the incidence of ketoacidoses as was expected [53]. Together with the disappearance of the centralized diabetes care system there were great changes in individual lifestyles which may interact with patients' quality of diabetes care: for example need for more flexibility, the availability of different foods, new opportunities to travel and a higher unemployment rate.

The prevalence of neuropathy and microalbuminuria were similar to 1989/1990 and have been reported by other groups [3–5, 54–59]. Fortunately the number of smokers decreased in our study, despite a tremendous increase in cigarette advertisements. Perhaps the lower frequency of smokers in 1994/1995 versus 1989/1990 in IDDM and NIDDM led to a reduction of overt nephropathy. Numerous trials clearly demonstrated that cigarette smoking appears to be a strong risk factor for the development and progression of nephropathy in diabetic patients [60, 61].

However, regarding retinopathy there was a significant increase in frequency in 1994/1995 compared to 1989/1990 in both IDDM and NIDDM, including a bias resulting from missing up to a quarter of eye examinations in 1994/1995. Concerning this tendency and the increase of HbA_{1c} in IDDM patients without specialized care, modifications of the present private health care system are mandatory to prevent inconvenient and costly treatment of diabetes complications in the future.

In particular regarding the changes in health care systems in other Eastern European countries, the results of the present non-selected, population-based trial are important. Models like the St. Vincent Declaration action programme or the WHO Partnerships for Health, aiming at the improvement of long-term outcome of patients and helping them to improve self-management, should be emphasized, but must be also critically monitored and evaluated. In all in- and outpatient centres for diabetes care it must be mandatory to take part in a regular system of quality assurance [62, 63] as shown by the Working Group of structured diabetes therapy of the German Diabetes Association [45]. However, only a prospective controlled trial could fully answer the question of whether IDDM patients who continue to look for specialized care will have a better outcome.

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